

# Oldham Borough Council



**Council Meeting**  
**Wednesday 11 September 2019**



## OLDHAM BOROUGH COUNCIL

To: ALL MEMBERS OF OLDHAM BOROUGH COUNCIL,  
CIVIC CENTRE, OLDHAM

Tuesday, 3 September 2019

**You are hereby summoned to attend a meeting of the Council which will be held on Wednesday 11 September 2019 at 6.00 pm in the Council Chamber, Civic Centre, for the following purposes:**

- 1 To receive apologies for absence
- 2 To order that the Minutes of the meeting of the Council held on 10th July 2019 be signed as a correct record (Pages 1 - 32)
- 3 To receive declarations of interest in any matter to be determined at the meeting
- 4 To deal with matters which the Mayor considers to be urgent business
- 5 To receive communications relating to the business of the Council
- 6 To receive and note petitions received relating to the business of the Council

*(time limit 20 minutes)*

There are no petitions to note.

- 7 Youth Council

*(time limit 20 minutes)*

There is no Youth Council business to consider.

- 8 Question Time

- a Public Questions

*(time limit 15 minutes)*

- b Questions to Leader and Cabinet

*(time limit 30 minutes)*

- c Questions on Cabinet Minutes (Pages 33 - 50)

*(time limit 15 minutes)*

24<sup>th</sup> June 2019

22<sup>nd</sup> July 2019

- d Questions on Joint Arrangements/Partnerships (Pages 51 - 130)  
(time limit 15 minutes)

Greater Manchester Health and Care Board	31 <sup>st</sup> May 2019
Greater Manchester Transport Committee	12 <sup>th</sup> July 2019
Greater Manchester Waste and Recycling Committee	14 <sup>th</sup> March 2019
National Park Authority	5 <sup>th</sup> July 2019 (AGM) 19 <sup>th</sup> July 2019
Mio Care Board	11 <sup>th</sup> March 2019
Greater Manchester Combined Authority	28 <sup>th</sup> June 2019

- 9 Notice of Administration Business  
(time limit 30 minutes)

Motion 1

Councillor Shah to MOVE and Councillor Chauhan to SECOND:

*Kashmir*

This Council notes with concern

- (i) the Indian Government's decision to remove Article 370 and 35A from the Indian Constitution, which grants special status to Indian-controlled Kashmir, the recent movement of troops into Kashmir and the imposition of travel restrictions and a communications blackout affecting landlines, mobile phones and the internet.
- (ii) The Human Rights abuses in both Indian and Pakistani administered Kashmir as detailed in the United Nations Human Rights Commission reports of 2018 and 2019

This Council recognises that this unilateral action affects many Oldham residents with family and friends living in Kashmir who are concerned for their safety and well being. This Council believes that the UK Government and international community should use all diplomatic and economic measures at their disposal to influence the Indian and Pakistan Governments to:

1. Ensure that democracy is respected and that the Kashmiri people are at the heart of any negotiation or settlement of this issue
2. Ensure that United Nations Security Council resolutions on Kashmir are respected, including UNSCR 47 which refers to the people of Jammu and Kashmir having the right to self-determination.
3. Respect the 1972 Simla Agreement which refers to the future of Jammu and Kashmir being determined by peaceful means.
4. Ensure that the rule of law is upheld and human rights are protected by lifting the

telecommunications black out and allowing independent, international observers to the region.

5. Support the assistance of a United Nations Special Envoy for Kashmir in facilitating a peaceful and sustainable future for Kashmir and all its peoples.

Council resolves to ask the Chief Executive to write to

1. the Prime Minister registering the Council's concern at the action of the Indian Government and urging the UK Government to press for a resolution of the crisis based on the principles outlined in this motion
2. the Borough's three MPs thanking them for the action that they have already taken and ask them to use all parliamentary measures at their disposal to support the principles outlined in this motion.

### Motion 2

Councillor Jabbar to MOVE and Councillor Hulme to SECOND:

#### *Oldham's Urban Forest*

This Council notes the following results from the i-Tree eco projects as detailed in the report "Valuing Oldham's Urban Forest":

- There are over 465,000 trees in the Borough of Oldham.
- The Borough's trees remove around 65 tonnes of pollution from Oldham's air each year.
- Oldham's trees store more than 65,000 tonnes of Carbon and sequester a further 3000 tonnes per annum.
- Trees in Oldham help cause 200,000m<sup>3</sup> of stormwater runoff to be avoided.

Council further notes that Oldham is located in the proposed Northern Forest, an area spanning the whole of the North of England where it is proposed to plant 50 million new trees to increase tree cover from 7.6%, a figure which is well below the European average.

Recognising the benefits of trees to our Borough and our location in the proposed Northern Forest, Council therefore resolves to:

- Sign the Charter for Trees, Woods and People.
- Appoint a Councillor to join the Woodland Trust's active network of Tree Champions.

## 10 Notice of Opposition Business

*(time limit 30 minutes)*

### Motion 1

Councillor Harkness to MOVE and Councillor Murphy to SECOND:

#### *Declaring a Climate Emergency*

This Council notes:

- That the Intergovernmental Panel on Climate Change (IPCC) holds that climate change represents 'an urgent and potentially irreversible threat to human societies and the planet.'

- That the overwhelming weight of scientific evidence points to climate change being man-made.
- The harmful effect that climate change has on our lives, natural habitats and ecosystems.
- The IPCC's call to governments and civil society to take urgent action to address climate change.
- The resolutions made by over 100 UK local authorities and the UK Parliament in declaring climate emergencies.
- The commitment under the 5-Year Environment Plan by the ten Greater Manchester authorities to become carbon-neutral by 2038.
- Rochdale, Wigan, Bury, Salford, Manchester city, Trafford & Stockport Metropolitan Boroughs have all declared a climate change emergency, Oldham Brough should too.

This Council welcomes:

- The ambitious commitment at the July 2019 Council of the Deputy Council Leader and Cabinet Member for Finance and Corporate Resources and Low Carbon to make the Council carbon-neutral by 2025.
- The opportunity provided by the expiry of the Council's current Climate Change strategy in 2020 to make new and more ambitious commitments to achieve carbon-neutrality by 2025.

This Council therefore resolves to:

- Declare a Climate Emergency and publicise why this declaration has been made to the people of our Borough, our media outlets and our statutory, voluntary and business sector partners to enlist their support in taking collective action in addressing climate change.
- Solicit the views and ideas of our staff, elected members, our partners and the general public in helping to craft a new Climate Change Strategy to replace our current strategy in 2020.
- Identify clearly within this Strategy the ambition for this Council to become carbon-neutral by 2025.
- Sign up to the UK100 Pledge to commit to consuming energy from renewable sources, including renewable energy generated by the Council itself.
- Re-establish a cross-party Climate Change Strategy Group to oversee the delivery of the new strategy in partnership with the Deputy Council Leader and Cabinet Member for Finance and Corporate Resources and Low Carbon.
- Ask the Chief Executive to write to the relevant Ministers, the Mayor of Greater Manchester and the Leaders of the other Greater Manchester authorities seeking their endorsement of our Climate Emergency declaration and our ambition to become carbon-neutral and requesting of central government the powers and financial resources to enable us to become carbon-neutral.

## Motion 2

Councillor Williamson to MOVE and Councillor C Gloster to SECOND:

### *Closing the Loophole*

This Council believes that our duty to protect our young people is paramount. Any chance of a slippage in the law that leaves young people unsafe or at threat of exploitation must be rectified.

Council notes that:

- The NSPCC (the National Society for the Protection of Children against Cruelty) has recently reported that in the last four years police in England have recorded 1,025 crimes of Abuse of Position of Trust of a Sexual Nature
- The present legislation on Position of Trust makes it a criminal offence for teachers, care workers and youth justice workers to engage in sexual activity with 16/17-year olds in their care, but faith workers, youth workers and sports coaches are currently exempted
- Councils have received 653 complaints about adults who are not currently covered by the criminal law engaging in sexual activity with children in their care.

This Council believes that the Government should:

- Extend the Position of Trust law to include all roles where an adult holds a position of power over 16 and 17-year-olds
- Make it illegal for any adult to have sexual activity with a young person under 18 in their care.

As this accords with the objectives of the NSPCC's 'Closing the Loophole' campaign, Council agrees to give the campaign its support, and resolves to:

- Ask the Chief Executive to write to the Chief Executive of the NSPCC to register this Council's support for the campaign
- Ask the Chief Executive to write to the Minister of Justice and of Sport urging them to introduce the necessary change in legislation
- Ask the Chief Executive to copy into this correspondence the Mayor of Greater Manchester and our local Members of Parliament seeking their support for the Council's position and for the NSPCC campaign

## Motion 3

Councillor H Gloster to MOVE and Councillor Hamblett to SECOND:

### *Ban on Fast Food and Energy Drinks Advertising*

Council notes that:

- Fast food contains high levels of fat, salt and sugar and energy drinks often contain high levels of caffeine and sugar.
- Excessive consumption of these products contributes to obesity, tooth decay, diabetes, gastro-intestinal problems, sleep deprivation and hyperactivity.
- The Royal College of Paediatrics and Child Health predicts half of all children in the UK will be overweight or obese by 2020.
- The Mayor of London banned all fast food advertising on publicly-controlled advertising spaces across London's entire transport network.

- Sustain and Foodwatch recently published a report 'Taking Down Junk Food Adverts' which recommends that local authorities regulate adverts on public telephone boxes and that the Advertising Standards Authority should be able to regulate advertising outside nurseries, children's centres, parks, family attractions and leisure centres.

As a local authority with a statutory responsibility for public health, Council believes that it should do all that is possible to discourage the consumption of fast food and energy drinks.

Council therefore resolves to:

- Ask the Chief Executive to write to the Chief Executive of Transport for Greater Manchester asking TFGM to impose a ban on the advertising of fast food and energy drinks on publicly owned poster sites etc across the Greater Manchester transport network.
- Ensure that fast food or energy drinks are not advertised on any hoarding or within any building owned by this Council including large advertisements on bus stops.
- Ensure that such products are not sold to children or young people on any of our premises.
- Ask our NHS, social housing, voluntary and private sector partners, including the Mayor of Greater Manchester, to make a similar undertaking.
- Ask the Chief Executive to write to the relevant minister requesting the recommendations of the 'Taking Down Junk Food Adverts' report be adopted as government policy as soon as possible; copying in our local Members of Parliament to seek their support.

11 Update on Actions from Council (Pages 131 - 172)

12 Brexit Update

Report to follow

13 Treasury Management Review 2018/19 (Pages 173 - 198)

14 Organisational Framework : Update (Pages 199 - 202)

15 Overview and Scrutiny Annual Report (Pages 203 - 220)

**NOTE: The meeting of the Council will conclude 3 hours and 30 minutes after the commencement of the meeting.**



**Carolyn Wilkins  
Chief Executive**



**PROCEDURE FOR NOTICE OF MOTIONS**  
**NO AMENDMENT**

MOTION – Mover of the Motion to MOVE



MOTION – Secunder of the Motion to SECOND – May reserve right to speak



DEBATE ON THE MOTION: Include Timings



MOVER of Motion – Right of Reply



VOTE – For/Against/Abstain



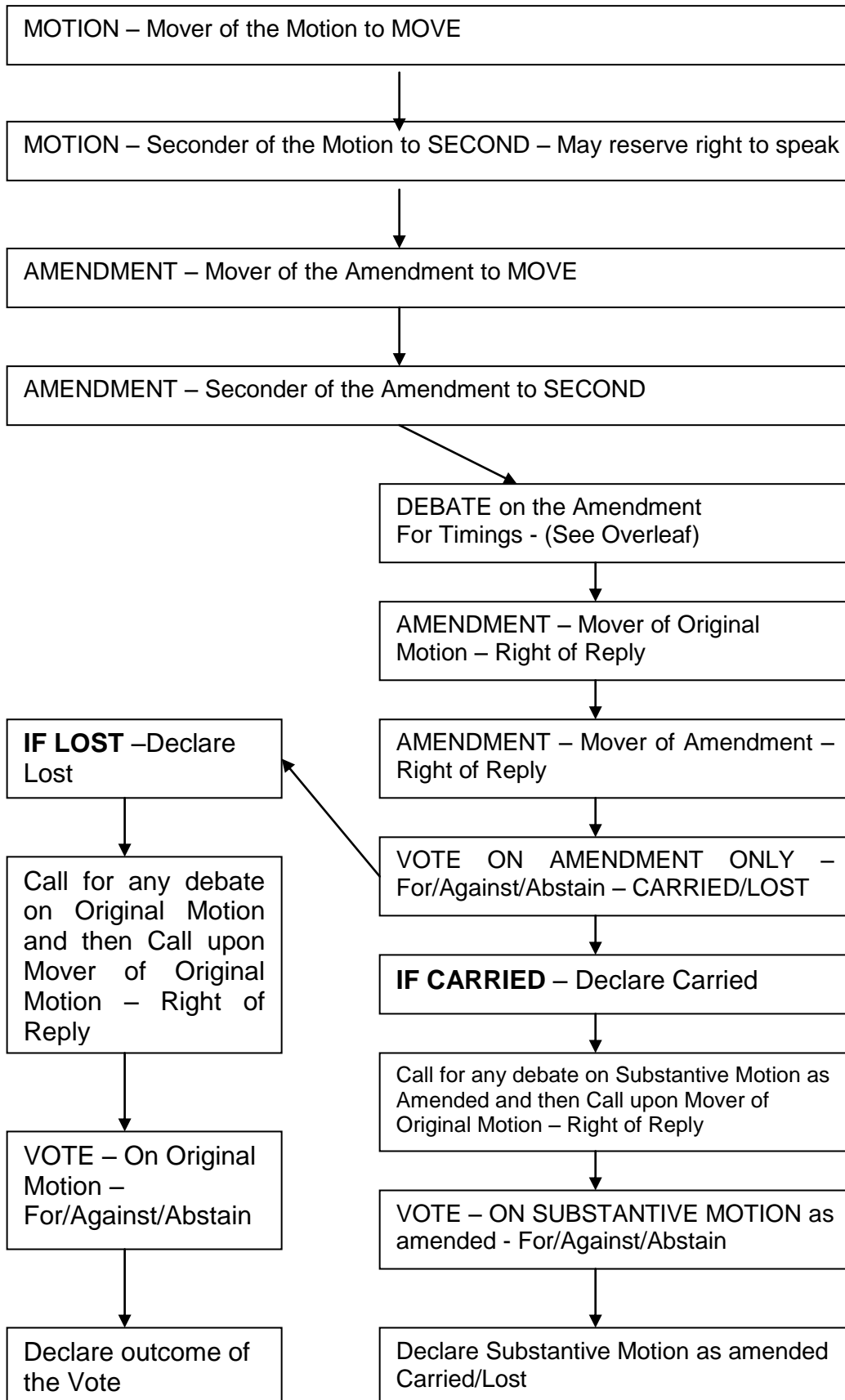
Declare outcome of the VOTE

**RULE ON TIMINGS**

(a) No Member shall speak longer than four minutes on any **Motion or Amendment**, or by way of question, observation or reply, unless by consent of the Members of the Council present, he/she is allowed an extension, in which case only one extension of 30 seconds shall be allowed.

(b) A Member replying to more than question will have up to six minutes to reply to each question with an extension of 30 seconds

## WITH AMENDMENT





**COUNCIL**  
**10/07/2019 at 6.00 pm**

**Present:** The Mayor – Councillor G. Alexander (Chair)

Councillors Ahmad, Akhtar, Al-Hamdani, Ali, Alyas, Ball, M Bashforth, S Bashforth, Briggs, Brownridge, Byrne, Chadderton, Chauhan, Cosgrove, Curley, Davis, Fielding, Garry, C. Gloster, H. Gloster, Hamblett, Haque, Harkness, Harrison, Hewitt, Hobin, Hulme, F Hussain, Ibrahim, Iqbal, Jabbar, Jacques, Judd, Leach, Malik, McLaren, Moores, Murphy, Mushtaq, Phythian, Price, Roberts, Salamat, Shah, Shuttleworth, Stretton, Surjan, Sykes, Taylor, Toor, Ur-Rehman, Williamson and Williams

1 **TO RECEIVE APOLOGIES FOR ABSENCE**

Apologies were received from Councillors Dean, Hudson, Larkin and Sheldon.

2 **TO ORDER THAT THE MINUTES OF THE MEETING OF THE COUNCIL HELD ON 22ND MAY BE SIGNED AS A CORRECT RECORD**

**RESOLVED** that the minutes of the Council meeting held on 22<sup>nd</sup> May 2019 be approved as a correct record.

3 **TO RECEIVE DECLARATIONS OF INTEREST IN ANY MATTER TO BE DETERMINED AT THE MEETING**

In accordance with the Code of Conduct, elected members declared the following interests:

Councillor M. Bashforth declared a personal interest in Item 8 by virtue of her appointment to the MioCare Board.

Councillor S. Bashforth declared a personal interest at Item 8 by virtue of his appointment to the MioCare Board.

Councillor Chauhan declared a personal interest in Item 8 by virtue of his appointment to the MioCare Board

Councillor Hamblett declared a personal interest in Item 8 by virtue of his appointment to the MioCare Board

Councillor Garry declared a pecuniary interest in Item 8 by virtue of her husband's employment by Greater Manchester Police and a personal interest in Item 9, Motion 1.

Councillor C. Gloster declared a pecuniary interest in Item 8 by virtue of his employment by Greater Manchester Police and a personal interest in Item 9, Motion 1.

Councillor H. Gloster declared a pecuniary interest in Item 8 by virtue of her husband's employment by Greater Manchester Police and a personal interest in Item 9, Motion 1.

Councillor Jabbar declared a personal interest in Item 9, Motion 1.

Councillor Mushtaq declared a personal interest in Item 9, Motion 1.

Councillor Haque declared a personal interest in Item 9, Motion 1.

Councillor F. Hussain declared a personal interest in Item 9, Motion 1.

Councillor Ahmad declared a personal interest in Item 9, Motion 1.

Councillor Ali declared a personal interest in Item 9, Motion 1.

Councillor Akhtar declared a personal interest in Item 9, Motion 1.

Councillor Salamat declared a personal interest in Item 9, Motion 1.

Councillor Malik declared a personal interest in Item 9, Motion 1.

Councillor Harkness declared a personal interest in Item 9, Motion 1.

Councillor Al-Hamdani declared a pecuniary interest in Item 10, Motion 3 by virtue of his employment.

Councillor Hamblett declared a personal interest in Item 9, Motion 1 by virtue of being an FCHO tenant.

Councillor Price declared a personal interest in Item 9, Motion 2.

Councillor Stretton declared a personal interest in Item 9, Motion 2 by virtue of her husband being over 75 years of age.

Councillor Ibrahim declared a personal interest in Item 9, Motion 1.

Councillor Taylor declared a personal interest in Item 9, Motion 1.

4 **TO DEAL WITH MATTERS WHICH THE MAYOR CONSIDERS TO BE URGENT BUSINESS**

There were no items of urgent business.

5 **TO RECEIVE COMMUNICATIONS RELATING TO THE BUSINESS OF THE COUNCIL**

There were no communications related to the business of Council.

6 **TO RECEIVE AND NOTE PETITIONS RECEIVED RELATING TO THE BUSINESS OF THE COUNCIL**

The Mayor advised that two petitions had been received for noting by Council:

Chief Executive

Reference 2019-09: Petition for the Public to Regain Our Trust in Oldham Council (Boroughwide) received on 26 June 2019 with 1,135 signatures

People and Place

Reference 2019-08: Petition regarding the 415 Bus Service (Chadderton Central Ward) received on 14 May 2019 with 174 signatures

**RESOLVED** that the petitions received since the last meeting of the Council be noted.

7 **YOUTH COUNCIL**

The Youth Council PROPOSED the following MOTION:

“In the Year up to March 2018, in a report by the Office for National Statistics’ (ONS), analysis of knife crime figures showed that the number of fatal stabbings in England and Wales was at its highest level since 1946. With just less than 5,000 young people, aged 10 to 17, cautioned or convicted of a knife related crime and an 45% increase in the number of people, aged 16 to 24, that had been a victim of knife crime, it appears to be at epidemic levels.

It must be mentioned as well that this is not a London based problem as suggested by some media. Thankfully the report showed Oldham was not in the top ten when looking at numbers of homicides per 100,000 population, however, other North West areas were in the top 10 rankings of ‘worst place for killings’. In our 2018 Make Your Mark consultation, 2,167 young people voted to ‘Put an End to Knife Crime’ as their number one issues that needs to be tackled in Oldham. This was the top issue, coming higher than ending homelessness and equal pay for equal work. Given this was voted by our constituents we have made this a priority. As such Oldham Youth Council wanted to dig deeper into this issue so used 10-forward survey, going out into our communities to consult with young people to find out why they feel knife crime is an issue and what can be done to reduce it.

Our surveys would suggest that most of Oldham’s young people do not carry bladed weapons, but 14% of respondents did admit to having carried a knife. Half of these suggested they carried a knife for legitimate reasons, such as for Duke of Edinburgh Award or for eating their lunches, but the other half felt they needed it for protection. If this result is suggestive of the numbers of young people carrying bladed weapons it would seem to be much higher than the number of young people cautioned or convicted, which represents less than 1% of the 10 to 17-year-old population. The survey responses also showed that nearly 40% of young people knew someone who had carried a knife. While this doesn’t give an indication of levels of knife crime it may suggest that young people who do carry knives or bladed weapons are happy to share this fact to brag or intimidate, which, may lead to more fear in young people and a need for protection that they assume a knife brings.

Those who don’t carry knives were concerned that they could be arrested and that they could be injured by carrying knives. This would appear to show that current awareness and education is working for young people but probably only for those who wouldn’t pick up knives anyway. We as Oldham Youth Council have pledged to work with local schools and Oldham Council to help develop that training to keep getting the message across but also try and mitigate any fears coming from moral panics around knife crime.

We wanted to flip the questioning on its head by asking why most young people do not carry knives. The biggest response was that young people didn’t need to because they felt safe. This leads us to conclude that it is a perception of places being unsafe rather than real lived experience that leads young people to carrying weapons. Therefore, we feel that work needs to be done, with young people, to challenge the misconception

portrayed across the media that UK streets are dangerous. In working with young people to show that Oldham is a safe place to live, work and go to school we would hope to challenge the minority of young people that carry bladed weapons and prevent others from taking up knives.

Indeed, participants indicated that they felt that safety should come from adult support. Responses asked for a higher Police presence, not just to catch criminals but to engage the community. They suggested that organisations, such as the Police and Local Authority, should work with young people outside of the classroom to divert them from any potential negative behaviours, but also engage young people to help them feel safe and prevent the perceived need to carry knives. They asked for support from organisations, to provide places to go where they can receive help, advice and information as well as alternative positive activities to dissuade them from involvement in knife crime.

We as Oldham Youth Council recognise the benefits of young people engaging with adults, especially professionals whose role it is to work with and support young people. Recently the All-Parliamentary Group for Youth Affairs reported that the loss of youth services has contributed to the rise in knife crime, plus, that youth work provides a safe environment and a qualified youth worker to build trust and de-escalate conflict. The Report highlighted that those authorities where cuts to youth services were the largest had the biggest increases in knife crime related incidents.

We want Oldham to be a safe place for all, we want Oldham to ensure that all our children and young people are given every opportunity to grow up in a town where they can thrive and where they can reach their full potential.

We recognise that young people need access to high quality youth opportunities. Opportunities that enhance life chances, provide learning and development and enable young people to become positive and active citizens.

We propose that Oldham Council recognises that Oldham is committed to providing quality support and opportunities for all its young people and we ask that Oldham Council carry out an overview and scrutiny of the current youth offer across Oldham to ensure there is a broad range of high quality activities available to all young people, that are accessible, regardless of where they live.”

Councillor Fielding spoke in support of the Motion.

Councillor Shah spoke in support of the Motion.

Councillor Chadderton spoke in support of the Motion.

Councillor Harkness spoke in support of the Motion.

Councillor Williamson spoke in support of the Motion.

**RESOLVED** that the Council recognised that Oldham was committed to providing quality support and opportunities for all its young people and that the Council carry out an overview and scrutiny of the current youth offer across Oldham to ensure there was a broad range of high-quality activities available to all young people that were accessible, regardless of where they lived.

**QUESTION TIME****a) Public Questions**

The Mayor advised that the next item on the agenda was Public Question Time. Questions had been received from members of the public and would be taken in the order in which they had been received. Council was advised that if the questioner was not present, then the question would be read out by the Mayor.



The following questions had been submitted.

1. Question received from Oldham Peace and Justice via email:

“Since July 2007, Oldham based Ferranti Technologies Ltd has operated as a subsidiary of Elbit Systems, Israel’s largest military company. It is based at Cairo House on Greenacres Road in Waterhead. Elbit Systems UK has licences to export to Israel.

Ferranti Technologies offers a wide range of products on its website, from Laser Guided Bombs, Sensors for Unmanned Aerial Systems, See Through Armour Headsets for use in Armoured Fighting Vehicles and Training simulators for Land, Sea and Air Combat, which are advertised as field proven, meaning battle tested, all with only 133 staff.

Whilst we appreciate that Oldham Council has limited power in this area, Oldham Peach and Justice wish to ask:

- Is the Council aware if Ferranti Technologies Ltd has supplied any of its wide range of weapons etc to Israel for use in attacks on Gaza or, in view of its limited staff, is Ferranti Technologies a platform for selling Elbit’s Israeli produced weapons, battle tested on Palestinians, in the UK and Europe?
- The Council support and encourage the transfer of Ferranti jobs to similar work in green technologies as part of your creative Green campaigns thereby saving local jobs and utilising the skill sets and technical expertise developed by the Ferranti workforce.
- The Council to back calls for an end to two way, UK-Israeli, weapons trade.”

Councillor Fielding, Leader of the Council and Cabinet Member for Economy and Enterprise responded that to his knowledge the Council was not aware if Ferranti Technologies Limited had supplied weapons to Israel or acted as a platform for the supply of Israeli weapons to the UK and Europe. The Council would be prepared to use whatever influence and resources which could be afforded to support and encourage this and any other weapons firm to transfer to the manufacture of green technologies as a way of preserving the skilled jobs and putting those skills to an arguably better use.



2. Question received from Peter Brown via email:

“By virtue of the 1000+ public signatures will this Council accept the urgent need for change in which, when a member of the public makes a complaint against an elected councillor, no longer shall the elected councillor or this Council misuse and abuse the Data Protection Act to cover up the truth from the public. This has only led to the allowing of lies, deceit, collusion, and cover up and a disregard by highly paid council officers in being honest, open, transparent which should be the fundamental principles of this Council.

By what time scale can the public see a change in this Council’s one way system of secrecy regarding public complaints.”

Councillor Fielding, Leader of the Council and Cabinet Member for Economy and Enterprise responded that he had spoken to Mr. Brown about Mr. Brown’s ambitions and what the Leader expected from the Labour Group. If the elected member chose not to permit the release of a response in a standards process then accordingly, in that circumstance, officers were obliged under the data protection legislation not to release the information. It was disputed that there was any deceit as the process was properly followed.

3. Question received from Warren Bates via email:

“The speech at the meeting above (20<sup>th</sup> March 2019) ‘in my opinion’ accusing the residents of Oldham who voted ‘LEAVE’ the EU by leader Councillor Howard Sykes was derogatory. And Councillor Sykes said in public when answering a public question at full council about his derogatory statement. That council minutes would clear him of accusations against vote ‘LEAVE’ which happened to be over 60% of residents in our Borough. Extract from his Statement ‘HERE’ common-sense has yet to prevail against the bigotry, narrow-mindedness of little Englanders and the swivel eyed Loons determined to break faith with our European neighbours this is frightening stuff.? He said the minutes would clear him? They ‘haven’t’. Who did he mean when 60% voted ‘LEAVE’ when he said ‘HERE’ before the rest of his speech when his Lib-Dem party’s policy is to ‘REMAIN’. Will you now Councillor Sykes apologise to the 60% of Oldhamers voted ‘LEAVE’?”

Councillor Fielding, Leader of the Council and Cabinet Member for Economy and Enterprise explained that could not provide a response as the question was not addressed to him and deferred to Councillor Sykes. Councillor Sykes provided a point of personal explanation under Council Procedure Rule 10.3.



“Thank you for giving me another opportunity to clarify what I very clearly meant in my question to the Leader of the Council at our meeting in December 2018. Can I also thank Mr. Bates for asking this question allowing me to further clarify any confusion that may have been caused to the good citizens of our Borough. Members will be aware that I responded to a near identical question to this one from Mr Charles Garrity at the March 2019 meeting. At that time, I made clear that my comments were directed at the politicians who brought us Brexit, the very people who have brought us to this point, rather than being directed at individual voters in this Borough, whether they voted leave or remain. For the benefit of questioner Mr Warren Bates, a former UKIP Councillor, I am happy to once again to clarify this matter and hopefully put this matter finally to bed. But I suspect not. Mr Bates only quotes an extract of my question, and one might speculate that this is for the purposes of mischief-making and mis-representing what I said. As with any question, it is important to look at this extract in the context of the entire question to properly appreciate it. So I would first urge anyone with an interest to view the entire question on the Council’s website at [https://www.oldham.gov.uk/info/200608/meetings/1940/live\\_council\\_meetings\\_online](https://www.oldham.gov.uk/info/200608/meetings/1940/live_council_meetings_online) and do have a look on the council website not the edited versions and extracts that UKIP and its supporters have posted. To aid viewers, I asked the question 1 hour, 42 minutes and 36 seconds into the proceedings. Viewers may also wish to refer to my earlier reply to Mr. Garrity’s question submitted to the March 2019 Council which can be found using the same link. The question was read out by the Mayor in Mr. Garrity’s absence, starting at 17 minutes and 28 seconds into proceedings and I provided my personal clarification from 19 minutes and 53 seconds. I would now like to spell out what I mean with specific reference to the extract quoted by Mr Bates in his so-called question. Given that I previously referenced the former Soviet Union and the Western allies in the context of the Cold War, the ‘Here’ Mr Bates highlights clearly refers to the UK, not Oldham, and the UK’s political establishment rather than its people. I am personally convinced that to remain within the European Union is the in the best interests of our Borough and its people. As a member of the largest trading bloc in the world, Britain benefits from the most favourable terms of trade with its European neighbours, trade that is free of red-tape and bureaucracy. In addition, millions of British citizens every year enjoy the benefits of membership by being able to travel, learn, work, holiday, fall in love, marry, raise a family, and live freely in any of the European member states. And lastly and most importantly, we should not forget that the European Union, and before it the EEC, has ensured that the member nations of Europe have never gone to war since 1945 – a blessed and unprecedented 74 – years of peace that our forebears in

1914 and 1939 must have desperately hoped for. Consequently, my reference to ‘Little Englanders and Swivel Eyed Loons’ was specifically directed at those of our country’s political leaders who want to jeopardise this by so wilfully wishing to cast aside the many benefits of European Union membership. And they are also very happy to mislead the British public in order to do so. So they spoke of an illusory ‘£350 million a week for the NHS’ as a promise to the British people if we abandoned the club – or, as I put it, ‘breaking faith with the neighbours’ – even though our net financial contribution per annum, our membership fee so to speak, is only half that much. What they did not speak of were the consequences of a No Deal Brexit. “

At this point in the proceedings, the meeting was constantly interrupted by a member of the public. The Mayor, as Chair of the meeting, gave repeated warnings.

The meeting was adjourned at 18.46 and reconvened at 18.50.

Councillor Sykes, Leader of the Main Opposition, resumed his point of personal explanation:  
“This scenario is what I refer to as ‘frightening stuff’. A scenario where medicines are in short supply. Where there are food shortages, especially of perishable food, and price rises as a result. Of passenger jets and air freight being delayed, even assuming they have the right permits to fly. Of long queues of holidaymakers awaiting greater scrutiny of their new Blue passports by overzealous border officials. And of lorry parks and traffic jams tens of miles long along the highways of Southern England and Northern Ireland because of the many new checks that will need to be carried out as a result of new ‘hard borders’ being created between mainland Britain and mainland Europe, and between Northern Ireland and the Republic. This is indeed ‘frightening stuff’. This is not Project Fear, this is the Project Reality of a No Deal Brexit. I hope and trust that this will provide final clarification on this matter for Mr Bates and others with an interest in this matter tonight, and that we can now move on in this Chamber to addressing our other pressing business matters that impact on the lives of our Borough’s citizens tonight.”

At this point in the meeting the Mayor advised that the time limit for this item had expired.

**RESOLVED** that the questions and responses provided by noted.

**b) Questions to Leader and Cabinet**

The Leader of the Main Opposition, Councillor Sykes, raised the following two questions:

## Question 1: Keeping the Travelodge Tourist Pounds in Oldham



**Oldham**  
Council

“Although it hardly represents the ‘gamechanger’ that is predecessor promised for the Princes Gate site, I do welcome the Leader’s recent announcement that there will be a new Travelodge at Oldham Mumps, and the fact that he has indicated that there is a demand for more hotel accommodation in the town centre. A pity then that the Hotel Futures Project is dead in the water, but that is another story and I shall not go there tonight. No rather I will turn to a Travelodge related matter. If we are to truly maximise the benefits from this hotel development, we shall need to ensure that the spending made by guests staying there is, as far as possible, kept within our Borough. The new hotel’s location at Mumps will mean that Manchester will be all too easily accessible by Metrolink and the city’s bright lights will represent a magnet. I would like therefore to suggest that we look to work with the hotel’s proprietors to promote all that this Borough has to offer, and that would include our Coliseum Theatre, our Cinema complex, Gallery Oldham and our town centres shops, bars and eateries, as well as the delights of our Saddleworth villages. Can the Leader tell me if he would be prepared to look to work with the Town Centre Partnership and with our other partners in the leisure and retail industries to see if we can come up with a discount voucher scheme and other similar incentives for hotel guests at both this and any future hotels to keep their vital tourist pounds in our Borough?”

Councillor Fielding, Leader of the Council, responded that the development looked different than envisaged, but the reality was that the hotel and new supermarket would be the anchor that drove change in the Eastern Gateway of the Town Centre. This would lead to more residential development in Oldham Town Centre and more hotel development as there was significant interest in hotel provision beyond the Travelodge in other parts of Oldham. This would lead to new office accommodation and also lead to connectivity improvements which had been seen through Growth Deal 3 for pedestrian and cycling linkages between the Eastern Gateway and the Town Centre. The Travelodge was sited at the Oldham Mumps Metrolink stop but the Visit Oldham Strategy which Councillor Judd was working on, meant that it would not be a case of convincing people to stay at the hotel to spend their pounds in Oldham, people would be actively choosing to stay there because of the attractions in Oldham liked those mentioned, the Saddleworth hills, the Coliseum, of which other neighbouring towns were envious and other regeneration projects which were in the pipeline. It would not be the bright lights of Manchester but the bright lights of Oldham that would be encouraging people to stay there in the first place. There

was a commitment to ensure that everyone who stayed in the hotel would spend their pounds in Oldham Town centre and support the local economy. This would be a catalyst for change and a catalyst for improvements needed in Oldham Town Centre.



## Question 2: Let's Bring Back our Public Water Fountains

“My second question tonight relates to my concern for our environment and involves a practical proposal to make available drinking water to the public. In times past it was very common for municipal authorities and for individual philanthropists to provide drinking fountains, many very ornate, in public places. This enabled everyone to access clean, safe drinking water for free – I am sure many members will themselves have used them in the past, the one dispensing Buxton spring water in the centre of that town being especially noteworthy. I wonder though how many members here are aware that this practice has recently been revised by the Mayor of London who last year to his credit established a ‘drinking fountain fund’ with the support of the capital water utility provider, Thames Water. This will locate new fountains, or rehydration points as they are now known, initially at twenty locations across the capital and thereafter on a rolling programme. Apparently, Londoners drink an average of 175 bottles of water every year, so it is far better for them and our environment to encourage them to fill up for free into a reusable bottle, rather than drinking and discarding single-use bottles, many of whom end up in our oceans and in our sea-life. Citizens of our Borough may not perhaps consume so much bottled water, but any attempt on our part to replicate what has been done in London will make a tangible, practical contribution to making our Borough single-use plastic free. Certainly, places that would merit the location of such rehydration points in our Borough would be our many beautiful public parks. For example, last year in the height of summer, I visited Dovestone Reservoir and the water dispenser there was in great demand, but also in great need of renovation. So, my second question to the Leader, and it is rather a suggestion, is will he look to replicate this excellent scheme in Oldham, perhaps by using some of our airport dividend, by establishing at least one new drinking fountain in each of our district centres and would he also ask our own Mayor of Greater Manchester, to replicate it across the conurbation, working with United Utilities to do so?”

Councillor Fielding, Leader of the Council, responded that he would welcome the return of public water fountains in the way described. In December 2018, the Council had adopted the ‘Single Use Plastic Free’ Strategy, members had reusable plastic bottles. At the count on election night, single use bottles had not been allowed and

refillable bottles used. The Leader commented that public water fountains were a sound suggestion and suggested this be expanded to encourage fountains in other public places and buildings which people could access and the Leader committed to look into water fountains for Oldham. The Leader also accepted the suggestion of extending the scheme across Greater Manchester and would speak to the responsible portfolio holder and see if something started in Oldham and could be extended across the city region.

Councillor Curley, representing the Leader of the Conservative Group, asked the following question:

“In February this year we were informed by Highways that the failing road surfaces which had been refurbished during 2018 were to be repaired. I refer principally to the road surfaces on the A669 Oldham Road in Grasscroft, Lydgate, Springhead and Lees and also the A635 Manchester Road in Greenfield. These surfaces have continued to deteriorate and at major junctions the worn surface is a potential safety concern. Can the Cabinet member responsible please tell me when these surfaces are to be made good and is this still to be done at the contractor’s expense under a guarantee rather than council tax payer’s expense?”

Councillor Fielding, Leader of the Council and Cabinet Member for Economy and Enterprise responded that he would look at the highways issues raised by Councillor Curley. The Leader highlighted the £12m investment in improvements to highways across the borough. There had been greater accountability and the commitment to looking at highway investments and opportunities for ward councillors to influence where improvements took place. In this instance, the reason for the detrimental works would be investigated and the work brought up to standard.

The Mayor reminded the meeting that the Council had agreed that, following the Leaders’ allocated questions, questions would be taken in an order which reflected the political balance of the Council.

1. Councillor Taylor asked the following question:

“Over the last few months I have become aware that an increasing number of residents are audio recording conversations, with Councillors and Officers, without their knowledge. This could be regarded as being to say the least impolite and lead to a loss of trust. Could the relevant Cabinet Member tell us if the Council have a policy that would cover this type of occurrence and what advice could be offered Officers and elected members who become aware that a conversation is being recorded?”

Councillor Shah, Deputy Leader and Cabinet Member for Social Justice and Communities responded that the Council did not have a policy regarding the audio recording of conversations in the circumstances described. Recording a conversation in secret, of itself, was not a criminal offence and not prohibited. If the recording was for personal use, then the person making the recording did not need to obtain consent or let the other person know. However, if the recording had been shared without the consent of the participants or if the recording was to be used in evidence at Court or a Tribunal, then complex legal arguments might arise as to whether the recording would be admissible as evidence. In addition, if the recording was sold to third parties or released in public without the consent of the participants then this could constitute a criminal offence, but the circumstances of each case would need to be considered on its merits. At all times, the Council endeavoured to comply with the legislation and Information Commissioner's guidance on data protection. When an officer or Member had concerns that a conversation had been recorded without consent they should seek advice, in the first instance, from either the Council's Information Governance or Legal Services teams.

2. Councillor Moores asked the following question:

“A hot topic at this time of year is the annual round of appeals for school places. A number of parents, carers and educational professionals have raised concerns about what is a difficult and emotional process. Could the Cabinet Member for Education tell: how many appeals were submitted for secondary places? How many appeals were submitted for primary places? How many appeals both at primary and secondary were successful? How many schools will be exceeding their PAN due to pupils being admitted on appeal? What is being put in place to mitigate the impact on schools that exceed their PAN? How appeals panel members are recruited and what training they are given.”

Councillor Mushtaq, Cabinet Member for Education and Skills responded that 393 secondary appeals had been submitted, 69 had been withdrawn, 313 heard to date (10 Jul) and were still ongoing with 11 to be heard. 123 primary appeals had been submitted, 30 had been withdrawn, 76 heard to date (10 Jul) and were still ongoing with 17 to be heard. So far, 11 primary appeals and 36 secondary appeals had been successful. All school will have exceeded their PAN, parents could only appeal if the school had reached its PAN therefore any upheld appeal take them over PAN. Additional funding to a school based on pupil numbers came into play the session after the pupils were placed. If a school needed immediate support, then the local authority could consider this using contingency growth funding which was

available from the DSG. Panel members were volunteers which were found through Governors meetings, word of mouth and some were already panel members for other authorities. Panel members filled out an application form. All were trained in school appeals legislation before sitting on the panel. Training could be both internal and external and was undertaken as a minimum of every 2 years. The next internal training session would be on September 4<sup>th</sup>.

3. Councillor Garry asked the following question:

“Jean Purdy was the third member of the team that developed in vitro fertilisation leading to the birth of Louise Brown at Oldham Hospital, but Jean is not remembered on the plaque commemorating this historic first – I welcome the efforts of the Cabinet Member for Health and Social Care to rectify this omission and ask him to update Council on progress in getting her contribution recognised.”

Councillor Chauhan, Cabinet Member for Health and Social Care responded and apologised to Jean and Sister Harrison all other female colleagues who had contributed to the invention. Councillor Chauhan was delighted to inform Council that the hospital had agreed to recognise Jean and Sister Harrison for their significant role and to work with the Council on this recognition. This had been a whole team effort.

4. Councillor Harkness asked a question related to the Saddleworth Whit Friday Walks and the Band Contest which were free events. Some contests have become financially challenged. The District Executive had contributed £15k along with individual members contributions. The changes that Council had made by abandoning community politics and local funding away from local decision makers meant that there was a risk for the sustainability of the band contest. Would the Cabinet Member now guarantee they would fund the £15k shortfall to ensure the band contest tradition could live on and not cease to exist by the shortsightedness of the policy and also pledge to fund the marshalls at Dovestone to protect moorland.

Councillor Fielding, Leader of the Council and Cabinet Member for Economy and Enterprise responded that there was no risk to the band contest or marshalls. The only reason for risk to the marshalls and the band contest would be if the councillors did not work together and fund collectively in the same way as other councillors in other parts of the borough had found time to do.

5. Councillor M. Bashforth asked the following question:

“Could the Cabinet Member for Children’s Services let us know if it has been possible to meet the request made to full Council by the Children in Care Council to waive prescription charges for care leavers?”

Councillor Chadderton, Cabinet Member for Children’s Services was pleased to announce that agreement had been reached between the NHS, the Council and Clinical Commissioning Group (CCG) which had been signed off at the Commissioning Partnership Board on 30 May. A process would now need to be put into place within a policy and thought given about how it would be put into practice. The deadline for that was the end of the month to then go to the Corporate Parenting Panel in September with a launch in Carers Week in October.

6. Councillor Malik asked the following question:

“Plans for regeneration of the Oldham Town Centre are moving forward and a new vision has recently been adopted by Cabinet – could the Leader of the Council tell us whether there has been any assessment of the impact of earlier regeneration including the Odeon Cinema and creation of Parliament Square and, if so, what it says?”

Councillor Fielding, Leader of the Council and Cabinet Member For Economy and Enterprise responded that since the opening of the Cinema in autumn 2017, well in excess of half a million customers have visited Oldham. This had resulted in a significant increase in footfall in the area, benefiting both existing and new businesses, some of which had extended their opening hours. Over 100 jobs had been created directly by the Old Town Hall, 75% of which went to local residents. A number of business had opened directly as a result of Odeon such as Molino’s and Nando’s. There were more businesses to fill the vacant units coming forward in the next few months. The refurbishment of the Old Town Hall was an asset owned by the Council which had generated income for the Council where previously it had been a significant liability. The hall had been on the risk register of listed building prior to refurbishment. The costs for keeping the building watertight was incredible. The investment into the Town Hall had taken a liability off the balance sheet, generated income and brought more people into the town centre.

7. Councillor Davis asked the following question:

“At PVfM while scrutinising the budget for 2019/20, I raised concerns about the loss of the Promobility Scheme, which is the wheelchair rental and electric scooters for the members of the public with mobility needs in the town centre, because this is needed for an accessible town centre. It was agreed to look at this proposal – could the Cabinet member responsible please



give me an update on progress in finding another partner to help run this service?”



**Oldham**  
Council

Councillor Chauhan, Cabinet Member for Health and Social Care responded that over the last 10 years the Council had had to find more than £208m worth of savings and the Council had looked at every service area provided and unfortunately this included the grant funding for the Promobility service. It was recognised that the wheelchair and electric scooter hire element of the service was valued by many Town Centre visitors. The Council approached the provider of the Promobility service before they closed with an offer to provide just this element, but they indicated that they could not take this forward. The Council had now approached several other organisations about this opportunity. There had been encouraging interest and viewings of possible accommodation. Applications were currently being invited to provide a wheelchair and electric scooter hire offer in the Town Centre.

8. Councillor C. Gloster asked a question related to safety cameras in his ward and across the borough that did not work. Residents had reported cars travelling at high speed, but the camera had not been activated. The camera remained a visible deterrent and as such, the location of the camera was not given but had been shared with the Cabinet Member and TfGM. The issue was that Drivesafe had gone totally digital making wet film cameras obsolete. There was a programme of replacements, but it was a slow process with no indication as to which lights had been or likely to be upgraded. The cameras in Oldham were Oldham assets, but such was the reluctance of TfGM to give any information, they would not reveal how many sites had been upgraded across the borough or indeed any. Does the Cabinet Member share the view that these sites are essential to deter drivers and subsequently prevent people from being killed or seriously injured and in a position to apply pressure from TfGM to ensure that wet film sites in the borough were upgraded as soon as possible?

Councillor Ur-Rehman, Cabinet Member for Neighbourhoods Services, agreed that safety cameras were in place for a purpose. Councillor Ur-Rehman requested Councillor Gloster forward the information to him and to raise with TfGM.

9. Councillor Moores asked the following question:

“Last week I noticed a number of articles in the press, regarding PCN’s Primary Care Networks. The press statement went on to say, family doctors will lead teams that include pharmacists, paramedics, nurses, physio’s and counsellors, that the initiative was intended to allow

GP's to spend more time with the sickest patients and that there was a deadline for introduction of PCN's of June 2019. Could the Cabinet Member for Health and Social Care please tell us how this fits in with Oldham's Moves toward the integration of health and social care and the introduction of social prescribing across the borough?"

Councillor Chauhan, Cabinet Member for Health and Social Care responded that in January 2019 clusters had been formed beforehand to be translated into PCN's. Social prescribing was already in place with activities in West Oldham which look at the whole person rather than single conditions. Councillor Chauhan would provide all members with a full response.

10. Councillor Jacques asked the following question:

"I have a resident who lives near Hollinwood junction who is extremely concerned about the air quality during peak times, particularly between 4.30 and 6.30 when there is a lot of standing traffic. Can the cabinet member responsible for air quality inform us what actions are being done to improve this issue in Oldham, particularly in areas where there are high volumes of traffic?"

Councillor Ur-Rehman, Cabinet Member for Neighbourhood Services, responded that pollution from road traffic was linked to a wide range of serious illnesses and conditions. It contributed to the equivalent of 1,200 deaths a year in Greater Manchester alone. Many local roads in our region have levels of harmful nitrogen dioxide (NO<sup>2</sup>) which were above the legal limits. The Government had instructed Oldham with the other 9 Local Authorities in Greater Manchester to take quick action to reduce NO<sup>2</sup> emissions, which were mainly produced by older diesel engines. Greater Manchester local authorities were working together with TfGM to develop a Clean Air Plan to tackle air pollution on local roads. Key proposals were to introduce a Clean Air Zone across the whole of Greater Manchester in two phases from 2021 and 2023; a multi-million pound funding package to support local businesses which included sole traders to upgrade to cleaner vehicles; and to treble the number of electric vehicle public charging points. The Council, in conjunction with TfGM, had just completed a detailed 'conversation' exercise with the public and the responses were currently being analysed before the formal consultation on the detailed proposal which begins in the autumn.

At this point in the meeting, the Mayor advised that the time limit for this item had expired.

**RESOLVED** that the questions and responses provided be noted.



**c) Questions on Cabinet Minutes**

To note the minutes of the meetings of the Cabinet held on the undermentioned dates and to receive any questions on any items within the minutes from members of the Council who were not members of the Cabinet and receive responses from Cabinet Members. The minutes of the Cabinet meetings held on 25<sup>th</sup> March 2019 and 15<sup>th</sup> April 2019 were submitted.

Members raised the following questions:

1. Councillor Murphy, Cabinet Minutes, 25<sup>th</sup> March 2019, Item 6, Greater Manchester's Clean Air Plan – Tackling Nitrogen Dioxide Exceedances at the Roadside – Outline Business Case. Councillor Murphy noted that it was known trees reduced pollution and a tree survey had been completed. Trees provided beauty and reduced emissions. Councillor Murphy asked if there were any plans to submit a bid to the urban tree plan and to increase the number of trees and if funding could be ringfenced dedicated to tree planting through Section 106 from planning applications as part of GMSF.

Councillor Ur-Rehman, Cabinet Member for Neighbourhoods Services responded that a bid had been submitted to plant trees in the borough and would look into the suggestion on ringfencing S106 funds.

2. Councillor C. Gloster, Cabinet Minutes, 25<sup>th</sup> March 2019, Item 8, 3-Year Highways Improvement Programme (2019/20 – 2021/22). Councillor C. Gloster asked if there were any plans to fix Low Crompton Road which was used by residents and businesses? Ward councillors had reported that the road was in a bad state of repair.

Councillor Ur-Rehman, Cabinet Member for Neighbourhoods Services, responded that consultation had taken place on the Improvement Programme which included detailed conversations with ward councillors. The Highways Improvement Programme was available on the website.

**RESOLVED that:**

1. The minutes of the Cabinet meetings held on 25<sup>th</sup> March 2019 and 15<sup>th</sup> April 2019 be noted.
2. The questions and responses provided be noted.

**d) Questions on Joint Arrangements / Partnerships**

To note the minutes of the following Joint Authority and Partnership meetings and the relevant spokesperson to respond to questions from Members.



The minutes of the following Joint Authorities and Partnerships meetings were submitted as follows:

Greater Manchester Combined Authority	1 <sup>st</sup> March 2019 29 <sup>th</sup> March 2019 31 <sup>st</sup> May 2019
Greater Manchester Health and Care Board	8 <sup>th</sup> March 2019
Police and Crime Panel	31 <sup>st</sup> January 2019
National Park Authority	15 <sup>th</sup> March 2019 24 <sup>th</sup> May 2019
Health and Wellbeing Board	29 <sup>th</sup> January 2019 26 <sup>th</sup> March 2019
MioCare Board	14 <sup>th</sup> January 2019
Oldham Leadership Board	17 <sup>th</sup> January 2019

Members raised the following questions:

1. Councillor Sykes, Greater Manchester Combined Authority (GMCA) Minutes, 1<sup>st</sup> March 2019, 68/13 Town Centre Challenge: Future High Streets Fund Prospectus. Councillor Sykes asked the following question:

“Back in March of this year you will remember I asked the Leader about the persisting issue of St. Paul’s Methodist Church in my ward of Shaw. The unfortunate collapse in February saw the closure of roads and a commendable response by emergency services for containing the situation. What we now need to do is ensure council services sort out the issue of the derelict site and work with the Methodist Church to provide a viable and workable community solution. The building is now being cared for and undergoing repairs by the Methodist Church, but what is the future of this Place of Worship grade II listed building? Following road closures and the ongoing repair work, would it make more sense that the site could be fit into Oldham Borough Council’s housing framework and serve as a lived-in example of how we think of using our existing buildings and not continuously attack our finite green belt. Up and down the borough there are empty buildings in a similar condition to St. Paul’s, I gave reference in March, to empty Banks, post offices and Pubs. Is St. Paul’s to become yet another tombstone of Shaw town centre? The council has left Shaw out of its Phase 1 application for a Government financed Future High Streets Fund. I strongly feel if the

Council does not take this issue seriously Shaw will miss the deadline for summer 2020 as well, and the subsequent regeneration provided by such a grant. Back in April 2019, myself and Liberal Democrat councillors colleagues were in contact with the Methodist Church and Historic England and we have been informed the building will become safe as a result of the repair work. However, as we could still be left with yet another disused space in our community, what is being done about the long-term future of St. Paul's or will money continue to be sunk into a pile of old stones which will be an ongoing blight on Shaw and Crompton?"

Councillor Fielding, Leader of the Council responded and informed the meeting that the Future High Streets fund bid had progress to the next stage to transform the Oldham Town Centre from retail into leisure. Councillor Fielding was happy for the site in Shaw to be nominated. The Brownfield Register was updated every year and members were encouraged to put forward nominations. The Mayor would have further opportunities to nominate for the borough to nominate future areas and if Councillor Sykes made a case for Shaw, the Leader would be happy to receive it.

2. Councillor Hamblett, GM Health and Care Board Minutes, 8<sup>th</sup> March 2019, HCB 17/19, Taking Charge – The Next Five Years. Councillor Hamblett asked about the transfer of patients from a surgery at Trent Road and be given priority to transfer to Crompton Health Centre as this would work in conjunction with the Greater Manchester Mayor's ambition to have health as a priority in all public policies and the ease of access to the centre of Shaw.

Councillor Fielding, Leader of the Council, committed to look at his question and circulate a written response.

3. Councillor Al-Hamdani, Greater Manchester Combined Authority (GMCA) minutes, 1<sup>st</sup> March 2019, 66/19 GM 5 Year Environment Plan. Councillor Al-Hamdani's question related to the achievement of carbon neutrality and Oldham leading by example. Councillor Al-Hamdani asked about a number of substantial issues on planning applications, incoming information and delivery on applications. If the Council was unable to deliver on planning applications due process, how could the Council deliver a plan that achieved on environmental issues through a thematic plan on buildings, energy and transport. What could be done on what was going on in the planning department?

Councillor Fielding, Leader of the Council responded and explained that he had received correspondence regarding the planning process. Councillor Fielding asked Councillor Al-Hamdani to email his concerns. There was a commitment to be carbon-neutral by 2038.

4. Councillor H. Gloster, Police and Crime Panel Minutes, 31<sup>st</sup> January 2019, PCP/19/04, 2019/20 PCC Component of the Mayoral Precept. Councillor H. Gloster asked about conductors on trams and asked what discussion had taken place, where and when, and when would conductors be seen on the trams? Shaw residents were paying higher fares than most in Oldham and users expected to feel safe when using the tram network.

Councillor Williams, Police and Crime Panel Representative responded that work was still ongoing on the spending and the placement of the PCSOs.

**RESOLVED that:**

1. The minutes of the Joint Authorities and Partnership meetings as detailed in the report be noted.
2. The questions and responses provided be noted.

**NOTE:** Councillor Ibrahim and Councillor Williamson left the meeting during this item.

9

**NOTICE OF ADMINISTRATION BUSINESS**

Motion 1 – Abolition of Section 21 No Fault Evictions

Councillor Leach MOVED and Councillor Fielding SECONDED the following motion:

“This Council notes that:

- No fault evictions introduced under Section 21 of the 1988 Housing Act, allow landlords to evict tenants, without having to give a reason, once the term of the tenancy has expired;
- 80% of England’s 11 million renters are on tenancies with fixed terms of six months or a year; after this period has ended, landlords can evict their tenants under Section 21 without cause;
- Research published by The Observer campaign group Generation Rent indicates that Section 21 evictions are now the single biggest cause of homelessness in England; and that
- In 2017, the Scottish Government made tenancies indefinite and banned no-fault evictions under the terms of the Private Housing (Tenancies) (Scotland) Act 2016.

This Council believes Abolishing Section 21 no-fault evictions:

- Would help to make renting more secure and communities more stable, improve standards and increase tenant confidence;
- Would further help to tackle homelessness, which should be a priority for government at all levels; and
- Should happen as soon as practicably possible.

The Council therefore:

- Welcomes the UK Government announcement in April of plans to consult on new legislation to abolish Section 21 no-fault evictions in England; and
- Resolves to work with the Unfair Evictions Campaign led by Generation Rent, the New Economics Foundation and renters' unions, to bring about the swift abolition of Section 21 no-fault evictions."

Councillor Al-Hamdani spoke in support of the Motion.  
Councillor Harkness spoke in support of the Motion.  
Councillor Curley spoke in support of the Motion.  
Councillor Chadderton spoke in support of the Motion.  
Councillor Judd spoke in support of the Motion.  
Councillor Roberts spoke in support of the Motion.

Councillor Leach exercised her right of reply.

On being put to the vote the MOTION was therefore CARRIED UNANIMOUSLY.

**RESOLVED that:**

1. The UK Government announcement of plans to consult on new legislation to abolish Section 21 no-fault evictions in England be welcomed.
2. The Council resolved to work with the Unfair Evictions Campaign led by Generation Rent, the New Economics Foundation and renters' union to bring about the swift abolition of Section 21 no-fault evictions.

Motion 2 – Calling on the Government to Fund Free TV Licences for all over 75s

Councillor Stretton MOVED and Councillor Hulme SECONDED the following MOTION:

"This Council notes that the government has withdrawn funding from the BBC which has hitherto covered the cost of free TV Licences for all pensioners over the age of 75. The government shifted the responsibility for deciding whether the free TV License should continue to be available to all pensioners and, if so, how it would be funded to the BBC in 2015. The BBC have announced that after the end of June next year the free TV Licence will only be available to households where there is a pensioner over the age of 75 who is in receipt of Pension Credits.

This Council also notes the recent Joseph Rowntree Foundation report that says one in 6 pensioners are living in poverty and pensioner poverty is rising. Furthermore, in the most recent government statistics for take up of pension credits (2016-17) only 6 out of 10 pensioners who were entitled to the benefit claimed it and only 64 percent of the total amount of Pension Credit that could have been claimed was claimed.

The Council believes it is clear that the cost of a TV Licence at £154.50 will be prohibitive for many and as a result many pensioners will be without the benefit of TV.

This Council calls upon the Government to reinstate the funding to the BBC to enable the retention of the free colour TV licence for all over 75's.

This Council resolves to instruct the Chief Executive to write to the Borough's three MPs calling on them to demand the government reinstate the funding to the BBC to allow free TV licences for all over 75s."

#### AMENDMENT

The Chief Executive had been notified that Councillor Williamson had to leave the meeting and was unable to Move the Motion and notice had been given that Councillor Sykes would Move the Motion in her absence which was AGREED.

Councillor Sykes MOVED and Councillor Harkness SECONDED the following AMENDMENT:

"At the end of paragraph 3 add a new sentence:

'By promoting the take-up of Pension Credit by all of those eligible to do so, the Council would be taking a practical action to help address pensioner poverty, whilst helping guarantee entitlement to a free TV licence for those pensioners aged 75 or over living with poverty.'

Add a further bullet point at the end:

'This Council also resolves to work with our partners who advise or provide services to older residents in this borough to promote the take up of Pension Credit by residents who are eligible for this benefit, but who currently fail to claim. The take-up campaign should highlight the entitlement to a free TV licence for those aged 75 or over in receipt of Pension Credit.'

The motion as amended to read:

"This Council notes that the government has withdrawn funding from the BBC which has hitherto covered the cost of free TV Licences for all pensioners over the age of 75. The government shifted the responsibility for deciding whether the free TV License should continue to be available to all pensioners and, if so, how it would be funded to the BBC in 2015. The BBC have announced that after the end of June next year the free TV Licence will only be available to households where there is a pensioner over the age of 75 who is in receipt of Pension Credits.

This Council also notes the recent Joseph Rowntree Foundation report that says one in 6 pensioners are living in poverty and pensioner poverty is rising. Furthermore, in the most recent government statistics for take up of pension credits (2016-17) only 6 out of 10 pensioners who were entitled to the benefit claimed it and only 64 percent of the total amount of Pension Credit that could have been claimed was claimed.

The Council believes it is clear that the cost of a TV Licence at £154.50 will be prohibitive for many and as a result many pensioners will be without the benefit of TV. By promoting the take-up of Pension Credit by all of those eligible to do so, the Council would be taking a practical action to help address



pensioner poverty, whilst helping guarantee entitlement to a free TV licence for those pensioners aged 75 or over living with poverty.

This Council calls upon the Government to reinstate the funding to the BBC to enable the retention of the free colour TV licence for all over 75's.

This Council resolves to instruct the Chief Executive to write to the Borough's three MPs calling on them to demand the government reinstate the funding to the BBC to allow free TV licences for all over 75s.

This Council also resolves to work with our partners who advise or provide services to older residents in this borough to promote the take up of Pension Credit by residents who are eligible for this benefit, but who currently fail to claim. The take-up campaign should highlight the entitlement to a free TV licence for those aged 75 or over in receipt of Pension Credit."

Councillor Stretton in moving the MOTION ACCEPTED the AMENDMENT.

A vote was then taken on the AMENDMENT.

On being put to the vote, the AMENDMENT was CARRIED UNANIMOUSLY.

Councillor Harkness who spoke in support of the Substantive Motion.

Councillor Ur-Rehman spoke in support of the Substantive Motion.

Councillor Stretton exercised her right of reply.

On being put to the vote, the SUBSTANTIVE MOTION was CARRIED UNANIMOUSLY.

**RESOLVED that:**

1. The Chief Executive be instructed to write to the Borough's three MPs calling on them to demand that government reinstate the funding to the BBC to allow free TV licences for all over 75s.
2. The Council would work with our partners who advised or provided services to older residents in this borough to promote the take up Pension Credit by residents who were eligible for this benefit, but who currently failed to claim. The take-up campaign should highlight the entitlement to a free TV licence for those aged 75 or over in receipt of Pension Credit.

10

**NOTICE OF OPPOSITION BUSINESS**

Motion 1 – Making a Commitment to the UN Sustainable Development Goals

Councillor Sykes MOVED and Councillor Al-Hamdani SECONDED the following MOTION:

“Council welcomes the UK Government’s commitment to the delivery of the seventeen Sustainable Development Goals adopted by the world community at the United Nations in September 2015. The goals form part of the 2030 Agenda for Sustainable Development which seeks to eradicate extreme poverty, address inequality and injustice, and promote sustainable development and peace.

The goals are to:

- End poverty in all its forms everywhere
- End hunger, achieve food security and improved nutrition and promote sustainable agriculture
- Ensure healthy lives and promote well-being for all ages
- Ensure inclusive and equitable quality education and promote lifelong learning opportunities for all
- Achieve gender equality and empower all women and girls
- Ensure availability and sustainable management of water and sanitation for all
- Ensure access to affordable, reliable and sustainable economic growth, full and productive employment and decent work for all
- Build resilient infrastructure, promote inclusive and sustainable industrialization and foster innovation
- Reduce inequality within and among countries
- Make cities and human settlements inclusive, safe, resilient and sustainable
- Ensure sustainable consumption and production patterns
- Take urgent action to combat climate change and its impacts
- Conserve and sustainably use the oceans, seas and marine resources for sustainable development
- Protect, restore and promote sustainable use of terrestrial ecosystems, sustainably manage forests, combat desertification, and halt and reverse land degradation and halt biodiversity loss
- Promote peaceful and inclusive societies for sustainable development, provide access to justice for all and build effective, accountable and inclusive institutions at all levels
- Strengthen the means of implementation and revitalise the Global Partnership for Sustainable Development

Wishing to replicate the UK Government’s position on the goals, this Council resolves to make a similar commitment to their delivery, as far as is practicable and within its power and resources, and calls upon the Health and Overview and Scrutiny Boards to identify the work that is already being done by the Council and its partners and what more can be done, and to present a report with its finding and recommendations to a future meeting of full Council.”

Councillor Judd spoke in support of the Motion.

Councillor Ball spoke in support of the Motion.

Councillor Jabbar spoke in support of the Motion.

Councillor Murphy spoke in support of the Motion.

Councillor Fielding spoke in support of the Motion.

Councillor Shah spoke in support of the Motion.

Councillor Sykes exercised his right of reply.

On being put to the vote, the MOTION was CARRIED UNANIMOUSLY.



**RESOLVED** that the Council, wishing to replicate the UK Government's position on the goals to make a similar commitment to their delivery, as far as was practicable and within its power and resources, called upon the Health and Overview and Scrutiny Boards to identify the work that was already being done by the Council and its partners and what more could be done and to present a report with its findings and recommendations to a future meeting of full Council.

Motion 2 – Restoring Government Funding for Brownfield Housing Development

The Chief Executive had been notified that Councillor Williamson had to leave the meeting and was unable to Move the Motion and notice had been given that Councillor Harkness would Move the Motion in her absence and Councillor Sykes would Second the Motion which was AGREED.

Councillor Harkness MOVED and Councillor Sykes SECONDED the following MOTION:

“Council notes that:

- The Conservative Government in its white paper ‘Fixing our Broken Housing Market’ stated that more homes should be build by ‘maximising the contribution from brownfield sites.’
- Brownfield sites suffer from significant contamination, whether below-ground or in a building’s construction, which is the result of previous industrial use as cotton mills; chemical and coal gas plants; coal mines; and dye works.
- Decontaminating such sites is very expensive at an average cost of £250,000 per acre and this cost often renders housing developments unaffordable.
- According to Department of Trade figures, approximately 1 million acres of brownfield sites are contaminated
- Much of this land is in Northern towns, like Oldham, a legacy of their industrial past.
- In the Outline Housing Package agreed between the ten Greater Manchester authorities and the Conservative Government in 2017, a ‘land fund’ worth up to £50 million was pledged by central government to support the development of housing on brownfield sites by paying for the cost of remediation.
- The Conservative Government has recently reneged on this pledge.

Council condemns the decision by the Conservative Government to withdraw its offer of the Outline Housing Package, which will make the delivery of new homes on

brownfield sites unaffordable and force more development onto the Green Belt, a direct contradiction of the Government's own stated policy.

Council resolves to ask the Chief Executive to:

- Write to the Secretary of State for Communities and Housing urging the minister to restore the Outline Housing Package to fund the remediation of brownfield sites in Greater Manchester.
- Copy in our local MPs, the Mayor of Greater Manchester, the leaders of the other Greater Manchester local authorities and the Chair of the Local Government Association asking them for the support for Oldham's position."

Councillor Harkness did not exercise his right of reply.

On being put to the vote, the MOTION was CARRIED UNANIMOUSLY.

**RESOLVED** that the Chief Executive be asked to:

1. Write to the Secretary of State for Communities and Housing urging the minister to restore the Outline Housing Package to fund the remediation of brownfield sites in Greater Manchester.
2. Copy in the borough's local MPs, the Mayor of Greater Manchester, the leaders of the other Greater Manchester local authorities and the Chair of the Local Government Association asking them for their support for Oldham's position.

Motion 3 – Adopting the Fair Tax Declaration

Councillor C. Gloster and Councillor Hamblett **SECONDED** the following MOTION:

"Council notes that:

- 6 – 14 July 2019 is Fair Tax Week 2019.
- Polling by the Institute for Business Ethics finds that corporate tax avoidance has, since 2013, been the clear number one concern for the British public in relation to business conduct.
- It has been conservatively estimated that losses through just one form of tax avoidance, multinational profit-shifting, could be costing the UK some £7bn per annum in lost corporation tax revenues.
- An estimated 15% of public contracts have been won by companies with links to tax havens.
- 6 in 10 members of the public believe that UK Government and Councils should examine the tax practices of such prospective contractors as part of the procurement process.
- The Fair Tax Mark offers a means for business to demonstrate good tax conduct.

Council believes that, as a publicly-funded body and a major procurer of goods and services, it should demonstrate good tax conduct.

Council therefore resolves to sign the Councils for Fair Tax Declaration, and furthermore to lead by example and demonstrate good practice in our tax conduct, right across our activities, by:

- Ensuring contractors implement IR35 robustly and pay any due employment taxes.
- Shunning the use of offshore vehicles for the purchase of land and property, especially where this leads to reduced payments of stamp duty.
- Undertaking due diligence to ensure that not-for-profit structures are not being used inappropriately as an artificial device to reduce the payment of tax and business rates.
- Ensuring that there is clarity on the ultimate beneficial ownership of suppliers and their consolidated profit & loss position, given that a lack of clarity could be strong indicators of poor financial probity and weak financial standing.
- Promoting Fair Tax Mark certification to local businesses, our contractors and in any business in which we have a significant stake and where corporation tax is due.
- Supporting local Fair Tax Week events and celebrating the tax contribution made by responsible businesses.
- Supporting Calls for urgent reform of EU and UK law to enable municipalities to revise their procurement policies and better penalise poor tax conduct and reward good tax conduct.

On being put to the vote, the MOTION was CARRIED UNANIMOUSLY.

**RESOLVED** that the Council for Fair Tax Declaration be signed, and furthermore the Council lead by example and demonstrate good in our tax conduct right across our activities by:

- Ensuring contractors implement IR35 robustly and pay any due employment taxes.
- Shunning the use of offshore vehicles for the purchase of land and property, especially where this leads to reduced payments of stamp duty.
- Due diligence being undertaken to ensure that not-for-profit structures were not being used inappropriately as an artificial device to reduce the payment of tax and business rates.
- Clarity be ensured on the ultimate beneficial ownership of suppliers and their consolidated profit & loss position, given that a lack of clarity could be strong indicators of poor financial probity and weak financial standing.
- Fair Tax Mark certification be promoted to local businesses, our contractors and in any business in which we have a significant stake and where corporate tax was due.
- Local Fair Tax Events be supported and the tax contribution made by responsible businesses be celebrated.

- Calls for urgent reforms of EU and UK law be supported to enable municipalities to revise their procurement policies and better penalise poor tax conduct and reward good tax conduct.

11 **UPDATE ON ACTIONS FROM COUNCIL**

Consideration was given to a report of the Director of Legal Services which informed members of actions that had been taken following previous Council meetings and provided feedback on other issues raised at the meeting.

**RESOLVED** that the update on Actions from Council be noted.

12 **REVISION TO THE COUNCIL'S NJC GRADING STRUCTURE FOLLOWING THE 2019 NJC GREEN BOOK PAY AWARD**

Councillor Jabbar MOVED and Councillor C. Gloster seconded a report regarding the revision to the Council's NJC grading structure following the 2019 NJC Green Book Pay Award. The 2019 NJC Green Book pay award has, as part of the settlement, realigned the national pay spine to ensure future compliance with the National Minimum / Living Wage and to even the spaces out between the cash value of each spinal column point. As Oldham Council is a member of the Local Government Association (LGA), the Council was bound by the outcome of negotiated agreements between the national unions and the LGA employers' side. The Council was now obliged to meet employees' contractual requirements to review the local NJC grading structure to be able to comply with these national provisions.

The Council developed proposals to revise the local NJC grading structure and opened negotiations with local and regional trades union officers. Following those negotiations, amendments were made to the original proposals to secure an 'in-principle' collective agreement deemed to be acceptable to both parties, subject to the agreement of union members and full Council. The amendment were presented to Council for a decision on adoption of the amendments to the NJC grading structure.

**RESOLVED** that the revised NJC grading structure for staff on Green Book terms and conditions, as outlined at Appendix 2 of the report, with an effective implementation date of 1<sup>st</sup> April 2019 be adopted.

13 **CONSTITUTIONAL AMENDMENTS AND MEMBERS ALLOWANCES**

Consideration was given to a report of the Director of Legal Services which presented proposed changes and amendments to the Council's Constitution.

The proposed changes and amendments related to references to Deputy Chief Executive generic delegations to include Strategic Directors (apart from specific delegations to the Deputy Chief Executive's relevant portfolio), Councillors Annual

Reports be submitted to Full Council in March every year for noting and specific delegations to the Strategic Director of Commissioning.

The report also referred to an amendment to the Petitions Protocol which removed reference to District Executives and replaced with District Lead / Coordinator and Deputy Chief Executive / Strategic Director.

The report requested the reinstatement of the allowance for transport duties. The Transport for Greater Manchester Committee (soon to be constituted as 'The Greater Manchester Transport Committee') allowance would be subject to future decisions as the allowance was an agreement between GMA and each district council of Greater Manchester. Pending a future decision, it was recommended that the previous arrangement continued (i.e. an allowance of £4,069) and that it be enabled to be claimed notwithstanding if a member was already in receipt of a Special Responsibility Allowance.

#### Options/Alternatives

Option 1 – Approve the recommendations subject to agreement of other reports on the agenda.

Option 2 – Do not approve the recommendations and provide alternatives to the proposals.

#### **RESOLVED that:**

1. The proposed amendments / changes to the Constitution as detailed in the report be approved.
2. Any future changes to the Specific Officer Functions be delegated to the Monitoring Officer and report to the next available Council.

14

## **HOUSING STRATEGY**

Councillor Roberts MOVED and Councillor Fielding SECONDED a report which presented an updated Housing Strategy. The previous Housing Strategy (2015 – 2018) was approved by Cabinet in April 2015. It was a three-year document and reflected the key housing challenges and opportunities facing Oldham at that time. Good practice dictated that housing strategies were reviewed every five years and no longer than every seven years. In addition, the local authority had a statutory responsibility which was usually articulated through the periodic publications of a housing strategy and housing stock conditions surveys.

Oldham has a diverse housing market which stretched out from the town centre surrounded by inner ring of high density and compact terraced housing neighbourhoods which were increasingly areas of regeneration priority to out suburbs, semi-rural parish standalone settlements and dispersed rural settlements within green belt and countryside.

There had been significant changes in the local housing market and the service operating model since the last housing strategy

was refreshed which included devolution with agreement to meeting housing targets through a Greater Manchester spatial planning process, new burdens in national planning methodologies and standards which dictated the need for a completely new approach as to how statutory planning and housing responsibilities were met. The new Housing Strategy would complement our existing homelessness strategy, linked to the 30-year Housing Revenue Account business plan and set out the evidence base for the development of the new Local Plan. The new Housing Strategy also responded to the travel of direction towards working in a new integrated health and social care service cluster model being driven by Oldham Cares. The Housing Strategy pick up one if its key themes on the key function housing played in supporting health and social care integration and wider public service reform.

A key objective of the development of a new housing strategy had been to reset the housing delivery governance framework that could start to tackle the challenges identified in the evidence base and help meet the opportunities to achieve the housing priority themes acknowledged over the short, medium and long-term. The accompanying delivery plan sought to begin to start to locate housing and place shaping at the heard of Oldham's collective vision for the Borough.

The new Housing Strategy would:

- Enable the Council to determine priorities in each district or local housing market area as defined by the LHNA evidence base;
- Inform bids for both public and private funding to support the development of new homes in Oldham;
- Support the Council and its partners to make more informed People and Place making decisions about the targeting and future integrated commissioning priorities under, for example, the Integrated Care Organisation (Oldham Cares) and underpin external funding bids to support investment in existing housing services and stock in Oldham.
- Enable the Council to focus and develop new policies and ways of working that better fit the operating environment.
- Inform the Council to progress its energy conservation work and to satisfy the Council's obligations under the Home Energy Conservation Act 1995 and subsequent guidance.

Councillor Brownridge spoke in support of the report.  
Councillor Al-Hamdani spoke in support of the report.  
Councillor S. Bashforth spoke in support of the report.  
Councillor Harkness spoke in support of the report.

Councillor Roberts exercised her right of reply.

**RESOLVED** that the Housing Strategy adopted by Cabinet on 24<sup>th</sup> June 2019 be noted.



**CLIMATE CHANGE AND GREEN OLDHAM**

Councillor Jabbar MOVED and Councillor Fielding SECONDED a report which provided an update on Oldham's progress on tackling climate change and other environmental issues over the last few years and the Council's ongoing commitments to the agenda as well as the benefits the activities brought to Oldham residents and businesses.



The report set out Oldham's achievements over the past few years and the commitment to continue to make sure that Oldham was a leading local authority area on climate change and the environment, for the benefit of residents, businesses and future generations.

The borough was on target to meet the 2020 target for a 48% cut in emissions on a 1990 baseline. The Council's performance in cutting the carbon emissions associated with its estate had been good. The report also highlighted renewal energy generation, community energy programmes, waste, recycling & enforcement, transport, housing, 'Green and Blue Infrastructure', Alexandra Park Eco-Centre and Northern Roots and the Green Oldham Strategy.

Councillor Ball spoke in support of the report.  
 Councillor C. Gloster spoke in support of the report.  
 Councillor Murphy spoke in support of the report.  
 Councillor Judd spoke in support of the report.  
 Councillor Williams spoke in support of the report.  
 Councillor Ur-Rehman spoke in support of the report.

Councillor Jabbar exercised his right of reply.

**RESOLVED that:**

1. The progress Oldham had made to date in tackling climate change and other environmental issues be noted.
2. Oldham's leadership role at Greater Manchester level and more widely be noted.
3. The Council's continuing commitment to action on climate change and the environment and the ambitions for the future be noted.

**AGMA CONSTITUTION**

Consideration was given to a report which informed members that the AGMA Executive Board had agreed a number of amendments to the AGMA Constitution following a review by the GMCA Monitoring Officer. The main revisions were requested to reflect the change in GM Transport Governance arrangements. Following the making of the Transport Order, districts, GMCA and the Mayor had agreed to establish a new GM Transport Committee as a joint committee of the 10 districts, the GMCA and the Mayor and to enter into a new Operating Agreement.

In addition, the number of substitute members had been reduced to 1 member and it was suggested that this be the same substitute as appointed to the GMCA.

Furthermore, the range of functions carried out by AGMA had significantly reduced due to the increase in the functions of the GMCA since 2017 by way of new Statutory Orders. Work related to a number of functions was now undertaken within the GMCA and, where relevant, commended to the Greater Manchester constituent councils by the GMCA.

**RESOLVED that:**

1. The amendments agreed by AGMA Executive Board and GMCA to the AGMA Constitution be noted.
2. The revised AGMA Constitution as attached at Appendix 1 to the report be agreed.
3. the appointment of Councillor Shah as the substitute member for the AGMA Executive Board be agreed.

The meeting started at 6.00 pm and ended at 9.20 pm



**CABINET**  
**24/06/2019 at 6.00 pm**

**Present:** Councillor Fielding (Chair)  
Councillors Chadderton, Chauhan, Mushtaq, Roberts, Shah and Ur-Rehman

1           **APOLOGIES FOR ABSENCE**

Apologies for absence were received from Councillor Jabbar.

2           **URGENT BUSINESS**

The Cabinet gave consideration to an item of urgent business in relation to Establishing a Local Improvement Fund for Districts. The reason for urgency was to avoid delay to any projects seeking funding.

At Annual Council on the 22nd May it had been agreed to abolish District Executives, including the attached Capital and Revenue funding. To continue investing in local projects, Council agreed that a Local Improvement Fund (LIF) should be established. The LIF was a £500k fund that all elected Members and District Teams could access through a bidding process. This would be a community-based approach to create long-term local impact.

The funding would support Districts to:

- Encourage the active participation of residents and local organisations in improving the quality of life in the local area.
- Improve community buildings, equipment and other facilities.
- Engage with residents to prioritise schemes that matter to them.

The LIF would be overseen by a Cabinet Sub-Committee made up of:

- The Council Leader
- The Deputy Leader (Statutory)
- The Cabinet Member for Finance and Human Resources
- A nominated Shadow Cabinet Member would attend in a non-voting capacity.

Members of the Senior Management Team would advise as appropriate and would have no voting rights.

The Sub-Committee would consider applications for LIF funding and its terms of reference were set out for consideration.

An advisory panel would be established to review the LIF applications and make recommendations to the Sub-Committee on which projects should be funded. The advisory panel would be made up of:

- Two Members from the administration
- One Member from the main Opposition group



The advisory panel would assess potential projects using the process and scoring criteria outlined. The terms-of-reference for the LIF advisory panel were set out for consideration, along with the process and scoring criteria.

Cabinet noted that a toolkit would be available to advise Members on how to access funds and submit bids.

Options/Alternatives considered:

Option1 – Do nothing

Option 2 - Approve the establishment of a Cabinet sub-committee to oversee the LIF application process and approve successful grant applications. Agree the LIF application process and scoring criteria. Approve the establishment of an advisory panel to review the LIF applications and make recommendations to the Cabinet sub-committee on which projects should be funded.

RESOLVED that:-

1. The establishment of a Cabinet Sub-Committee to oversee the LIF application process and consider grant applications be agreed.
2. The LIF application process and scoring criteria be agreed.
3. The establishment of an advisory panel to review the LIF applications and make recommendations to the Sub-Committee on which projects should be funded be agreed.

### 3 **DECLARATIONS OF INTEREST**

There were no declarations of interest received.

### 4 **PUBLIC QUESTION TIME**

There were no public questions received.

### 5 **MINUTES OF PREVIOUS MEETING**

**RESOLVED** that the minutes of the meeting of the Cabinet held on 15<sup>th</sup> April 2019 be approved as a correct record.

### 6 **NEW SAFEGUARDING ARRANGEMENTS FOR CHILDREN**

The Cabinet gave consideration to a report of the Interim Director of Children's Services which set out the new governance arrangements for safeguarding children. Under the Children and Social Work Act 2017 the arrangements needed to be approved and published by 29 June 2019 and in place by 29 September 2019. The approval of the governance bodies of the three statutory partners would facilitate a three-month period for the preparation for implementation of the new safeguarding partnership arrangements.

Cabinet were informed that the current Local Safeguarding Children's Board (LSCB) would be disbanded. The new arrangements sought to ensure that all local relevant agencies continued to engage with the three statutory partners in effective safeguarding activities, whilst building stronger linkages with the Oldham Adult Safeguarding Board and allied partnerships and governance groups.



The new arrangements would consist of a new Safeguarding Children Strategic Partnership (to replace the current Board) to provide strategic vision, leadership, scrutiny and accountability. This would be supported by a Children's Safeguarding Executive Group that would be responsible for the delivery of the Partnership's strategic business plan (to replace the current executive group). Sub-groups of the Executive would undertake the detailed work on implementation of the safeguarding business plan with respect to services, service developments, performance monitoring and quality assurance. A stronger role for the voice and vision of the child was proposed in service planning and scrutiny.

New arrangements for challenge, scrutiny and commitment to continuous improvement amongst the statutory partners and relevant agencies were proposed, along with revised accountability forums.

Options/Alternatives considered:

Options and alternatives had been considered by the statutory partners in their deliberations. The option of not changing the current arrangements was not available. Careful consideration had been given to the emergent options being developed at both a GM and national level. The option of joining the children and adults safeguarding governance arrangements had been considered in depth.

RESOLVED - That the proposals for the new arrangements be approved to enable them to be published by 29 June 2019 and effectively implemented by 29 September 2019.

7

### **REQUEST FOR AN EXTENSION TO THE RIGHT START SERVICE CONTRACT PROVIDED BY BRIDGEWATER COMMUNITY HEALTHCARE NHS TRUST**

Consideration was given to a report of the Strategic Director of Reform requesting and extension to the current contract.

The Cabinet was informed that the early years period had a critical influence on future outcomes throughout life. The provision of high quality, effective services, which supported local residents at this critical time was therefore a priority. In recent years progress had been made in integrating public health and education services to provide a joined-up offer for families. As this model of children's services provision in Oldham was further developed, there were opportunities to consider how community, health and care services could be

more effectively joined up as part of a place-based model, to create a more seamless offer for children and families.



At its meeting on 15 December 2018 Cabinet agreed to extend the current contract for the delivery of Oldham's integrated early years offer – Right Start Service, up to 31st March 2020. The agreement was for a one-year extension at the same contract value.

Bridgewater had since informed the Council that the one-year extension at the same price was not a viable option for them and a further decision was needed about the future of the contract.

Options/Alternatives considered:-

Option 1 - Accept Bridgewater Community Healthcare NHS Trust rejection of the one year extension and move to new provider arrangements with immediate effect

Option 2 - Approve a two-year extension of the contract at increased contract value to account for increased service costs and demands.

RESOLVED that the Cabinet would consider the commercially sensitive information contained at Item 16 of the agenda.

8

## **OLDHAM TOWN CENTRE VISION**

Consideration was given to a report of the Director of Economy seeking approval to recommendations relating to the new/refreshed vision and priority areas for the regeneration of Oldham Town Centre.

The Cabinet was informed that, by 2035, Greater Manchester aimed to be one of the world's leading sub-regions, driving sustainable growth across a thriving north of England. The Council wanted to ensure the sustainability of our town centre as a place to work, visit and enjoy: in addition, to be a place where people can live and work, and were able to take maximum advantage of the services, shops, skills and training they needed to enjoy an excellent quality of life.

The report provided an update on the vision for Oldham town centre: a vision that was aligned with national, regional and local strategic priorities and had a clear rationale, narrative and focus for everyone (residents, businesses, officers, stakeholders, politicians, partners et al) to embrace and own, to help drive forward the necessary changes through dedicated accountability and a strategic leadership.

The report highlighted the priority areas with an associated action plan, the processes through which the delivery methods would be assessed, and the potential decisions needed over the next twelve months in order to instigate the catalytic transformation of the town centre with the ambition for housing at its core.

Options/Alternatives considered:-

- Option 1 – Agree the recommendations  
Option 2 – Do not agree the recommendations

RESOLVED that:-

1. The new vision and priority areas for Oldham Town Centre be agreed.
2. The new style of the revised masterplan which allowed options to be considered at each point in time, in alignment with local policy and opportunities which arose be noted. It was envisaged that a more-refined masterplan would be presented to Cabinet as projects and opportunities were developed, so that Members could continually review and retain control over determining the future land uses in the town centre, linked with key decisions for investment, opportunities for partnership work, and new developments in the town centre.
3. The criteria against which future developments would be assessed to ensure they were aligned to the agreed vision, and the governance that would be aligned with the RIBA stage, be noted and agreed.
4. The anticipated decisions required for 2019/20 in support of project development and implementation be noted.
5. The procurement of additional consultants and specialist advisors to the extent they are required for the delivery of the projects within the revised masterplan be approved, and the negotiation and conclusion of any related appointments and associated documentation be delegated to the Cabinet Member for Economy and Enterprise in consultation with the Director of Economy, the Director of Finance and the Director of Legal Services
6. The use of Compulsory Purchase Order powers and appropriation powers be approved in principle, subject to all regulatory constraints and further approvals.
7. The use of Compulsory Purchase Order powers and appropriation powers on third party land be approved in principle, subject to all regulatory constraints and further approvals.
8. The Director of Legal Services or their nominated representative be authorised to sign and/or affix the Common Seal of the Council to all the documents and associated ancillary documents referred to above and/or required to give effect to the recommendations in this report.

9

## **ODEON LEASE AGREEMENT**

Consideration was given to a report of the Deputy Chief Executive which sought approval for a (Deed of) Variation to the Lease agreement between the Council and Odeon Cinema, in Oldham Town Centre, following changes to the previously-agreed customer parking provision (in conjunction with the demolition of Hobson Street car park).

The Cabinet were informed that the Odeon and Oldham Council entered into a Lease Agreement on 21 March 2014, which

documented the construction and letting of the Cinema. There was a condition agreed whereby the Council had to nominate a car park (Hobson Street) to provide parking for use by Cinema customers within the town centre environment.

Unfortunately, Hobson Street car park had been condemned and, for health and safety reasons, had to be demolished. This resulted in the Council needing to find alternative car parking provision. This was currently being provided with the Town Square car park, but a long-term solution was now required under the Lease Agreement.

Options/Alternatives considered:-

These were set out in the report in the restricted part of this agenda.

RESOLVED that – the Cabinet would consider the commercially sensitive information contained at Item 17 of the agenda.

10

### **ADOPTION OF THE HOUSING STRATEGY**

The Cabinet gave consideration to a report of the Deputy Chief Executive which informed them that the previous Housing Strategy (2015- 2018) was approved by Cabinet in April 2015. It was a three-year document that reflected the key housing challenges and opportunities facing Oldham at that time.

Good practice dictated that housing strategies were reviewed every five years and no longer than every seven years. In addition, as a local authority, there was a statutory responsibility to periodically review the housing needs of the borough in relation to housing conditions and the needs of the local authority area. This statutory responsibility was usually articulated through the periodic publications of a housing strategy and housing stock condition surveys.

The Cabinet noted that Oldham had a diverse housing market: stretching out from a town centre surrounded by an inner ring of high density and compact terraced housing neighbourhoods which were increasingly areas of regeneration priority, to outer suburbs, semi- rural parish standalone settlements and dispersed smaller rural settlements within green belt and countryside.

There had been significant changes in the local housing market and the service operating model since the last housing strategy was refreshed. Devolution had occurred, with agreement to meet our housing targets through a Greater Manchester spatial planning process. Alongside this major shift and together with new burdens in national planning methodologies and standards, a completely new approach was needed as to how the statutory planning and housing responsibilities were met. This new housing strategy would complement the existing homelessness strategy, link to the 30-year housing revenue account business plan and set out the evidence base for the development of the new local plan.



The new housing strategy also responded to the travel of direction towards working in a new integrated health and social care service cluster model being driven by Oldham Cares. The housing strategy therefore picked up in one of its key themes the key function housing played in supporting health and social care integration and wider public service reform.

A key objective of the development of the new housing strategy had been to reset the housing delivery governance framework that could start to tackle the challenges identified in the evidence base. This would help meet the opportunities to achieve the housing priority themes acknowledged over the short, medium and long term. The accompanying delivery plan sought to begin to locate housing and place-shaping at the heart of Oldham's collective vision for the Borough.

The Cabinet were informed that the new housing strategy would, if adopted:-

- Enable the Council to determine priorities in each district or local housing market area as defined by the LHNA evidence base;
- Inform bids for both public and private funding to support the development of new homes in Oldham.
- Support the Council and its partners to make more informed People and Place making decisions about the targeting and future integrated commissioning priorities under for example the Integrated Care Organisation (Oldham Cares) and underpin external funding bids to support investment in existing housing services and stock in Oldham.
- Enable the Council to focus and develop new policies and ways of working that better fit the operating environment.
- Inform the Council to progress its energy conservation work, and to satisfy the Council's obligations under the Home Energy Conservation Act 1995 and subsequent guidance.

Options/Alternatives considered:-

Option1 – do nothing

Option 2 - adopt the new housing strategy

RESOLVED that the adoption of the new Housing Strategy and the accompanying delivery plan be approved.

11

## **COUNCIL PERFORMANCE REPORT MARCH 2019**

The Cabinet gave consideration to a report of the Head of Business Intelligence which provided a review of Council performance to March 2019.

The report provided the Cabinet with an overview of the Council's performance against priorities outlined within the Corporate Plan, which had been monitored in the period January to March 2019.

The Cabinet noted the upward trend and that the measures would be changing for the future.

Options/Alternatives considered:-

To note the Council performance January to March 2019.

RESOLVED – That the Council Performance Report March 2019 be noted.

12

**HIGHWAYS IMPROVEMENT PROGRAMME 2019/20 - 2021/22 (UPDATE)**

The Cabinet received an update from the Transport Policy Officer.

On 25<sup>th</sup> March 2019 the Highways Improvement Programme 2019/20 – 2021/22 was approved by Cabinet. The report was appended with detailed programmes utilising both Prudential Borrowing (£12m over 3 years) as well as all other sources of funding available for highway maintenance including Local Transport Plan (LTP), Incentive Fund and Pothole Fund which brings the programme to ~£16m over the 3 years.

Since this it had become apparent that two unadopted streets had been included in the programme. These were included in error in the Annual Engineering Inspection (AEI) that was carried out in autumn 2018 and their condition meant they were included in the programme. The unadopted streets included were as follows:

- Hollins Avenue (Saddleworth West & Lees)
- Ashmond Road (Saddleworth West & Lees)

Following approval of the programme detailed inspections of all highways included were carried out by highway engineers to assess the scope of the scheme and clarify the type of works. It was at this stage that the above highways had been confirmed as unadopted and would therefore need to be excluded from the programme. The locations would be replaced by adjacent streets of a similar length and condition as follows:

- Hollins Avenue replaced by Hollins Road (Saddleworth West & Lees)
- Ashmond Road replaced by Wroe Street (Saddleworth West & Lees)

The whole programme had been thoroughly checked to ensure no further unadopted highways had been included and the website link to the page 'Highways Improvement Programme 2019/20' had been updated.

RESOLVED that the update be noted

13

**UNITY PARTNERSHIP SHAREHOLDER COMMITTEE:  
CABINET SUB-COMMITTEE - APPOINTMENT OF  
MEMBERS**

The Cabinet gave consideration to a report of the Head of Democratic Services seeking appointments to the Shareholder Sub-Committee.



Cabinet noted that the Shareholder Committee was a Sub-Committee of Cabinet and had the following high-level remit and responsibilities:

- Represented the Shareholder (the Council) and would meet quarterly.
- Set the tone and direction of the company to ensure that it fully supported the Council's co-operative agenda.
- Considered significant company resource issues.
- Sanctioned/approved decisions taken by the Unity Partnership Ltd Board of Directors and was able to call on the company Managing Director and members of the Unity Partnership Board to discuss specific items.
- Determined "reserved matters".
- Approved a waiver of any conflicts of interest relating to the Unity Partnership Ltd Board of Directors.
- Granted an indemnity to all Members and Officers acting as Directors on the company Board.

Options/Alternatives considered:-

Option 1 – Appoint Members to sit on the Sub-Committee.

Option 2 – Do not appoint Members to sit on the Sub-Committee

RESOLVED that the Leader and the Portfolio Holders with responsibility for Social Justice and Communities, Finance and Corporate Services, and Neighbourhoods Services be appointed to sit on the Shareholder Committee, with full delegated powers in relation to any matter to consider the interests of the Council following the acquisition of the Unity Partnership Ltd.

14

#### **FAILSWORTH TRUST CABINET SUB-COMMITTEE - APPOINTMENT OF MEMBERS**

The Cabinet gave consideration to a report of the Head of Democratic Services seeking appointments to the Failsworth Trust Cabinet Sub-Committee.

The Cabinet noted that the Failsworth Trust Committee was a Sub-Committee of the Cabinet which dealt with the land in Failsworth which was held by the Council on charitable trust.

The Cabinet had previously established a Sub-Committee of three Members to consider issues relating to the trust and appointments to the Sub-Committee were requested.

Options/Alternatives considered:-

Option 1 – Appoint Members to sit on the Sub-Committee.

Option 2 – Do not appoint Members to sit on the Sub-Committee

RESOLVED that the Leader and the Portfolio Holders with responsibility for Housing and Neighbourhoods Services, be appointed to sit on the Failsworth Trust Cabinet Sub-Committee with full delegated powers to consider the next steps for the land which is held on charitable trust.

15            **EXCLUSION OF THE PRESS AND PUBLIC**

**RESOLVED** that, in accordance with Section 100A(4) of the Local Government Act 1972, the press and public be excluded from the meeting for the following items of business on the grounds that they contain exempt information under paragraph 3 of Part 1 of Schedule 12A of the Act, and it would not, on balance, be in the public interest to disclose the reports.

16            **REQUEST FOR AN EXTENSION TO THE RIGHT START SERVICE CONTRACT PROVIDED BY BRIDGEWATER COMMUNITY HEALTHCARE NHS TRUST**

The Cabinet gave consideration to the commercially sensitive information in relation to Item 7 – Request for an Extension to the Right Start Service Contract provided by Bridgewater Community Healthcare NHS Trust.

RESOLVED - That the recommendations as detailed within the report be approved.

17            **ODEON LEASE AGREEMENT**

The Cabinet gave consideration to the commercially sensitive information in relation to Item 8 – Odeon Lease Agreement.

RESOLVED - That the recommendations as detailed within the report be approved.

The meeting started at 6.00 pm and ended at 6.40 pm

**Present:** Councillor Fielding (Chair)  
Councillors Chadderton, Chauhan, Mushtaq, Roberts, Shah and  
Ur-Rehman

1           **APOLOGIES FOR ABSENCE**

Apologies for absence were received from Councillor Jabbar.

2           **URGENT BUSINESS**

There were no items of urgent business received.

3           **DECLARATIONS OF INTEREST**

There were no declarations of interest received.

4           **PUBLIC QUESTION TIME**

The following public question was received from Mr Syed Maruf Ali:-

“One of education's most powerful features is the ability to bring people together and to open opportunities for our children, no matter their background. What sort of message do our schools send to children when they discriminate based on religion?

An inclusive education system today is the best chance we have of creating an inclusive society tomorrow.

A secular approach to school admissions would create a more inclusive education system that values and caters for all pupils equally.

Wider issues of discrimination in admissions

When voluntary aided faith schools and religious academies are oversubscribed, they are permitted to use religious criteria to give priority in admissions to children, or children of parents, who practice a particular religion. In many cases schools will require evidence of baptism or religious practice from a minister of religion.

We should advocate for an end to the exemption from equality law that permits state funded 'faith schools' to religiously select children in this way.

Such admissions arrangements disadvantage local children whose parents are non-religious or of a different religion to the school's religious designation. Many parents find that because of their lack of religious belief, they are unable to send their children to their local state school, which is often the most appropriate school for their needs.

There is also strong evidence to suggest that the discriminatory admissions arrangements operated by some schools, in addition to being unfair, encourage social segregation and impede

community cohesion. Religious selection in schools is discriminatory, entrenches religious segregation in wider society, and often leads to ethnic and socio-economic segregation too.



In a society as diverse as ours especially in Oldham, rather than facilitating segregation along religious lines, the Government/Oldham Council should be doing everything it can to ensure that children of all faiths and none are educated together in inclusive schools.

Under the Equality Act 2010, Oldham Council has a duty to consider and address the impact of all its policies or activities on the different groups protected under the Act.

Under the Equality Act 2010, schools must, in the exercise of their public functions, have due regard to:

- Advancing equality of opportunity between people who share a 'protected characteristic' and people who do not share it
- (The protected characteristics are age, disability, gender reassignment, pregnancy and maternity, race, religion or belief, sex, sexual orientation)
- Eliminating discrimination, harassment, victimisation and other conduct prohibited by the Act
- Fostering good relations between people who share a protected characteristic and people who do not share it

This is called the 'public sector equality duty'. It is up to schools how they implement the duty. However, they must be able to provide evidence upon request that due regard has been paid to the duty in their day-to-day work, practice and decision-making.

Equality impact assessments help schools take a consistent approach to the duty. The law requires that the Oldham Council demonstrates that it has considered and addressed potential impacts in its decision making.

The Oldham Council, Jim McMahon MP (Oldham West & Royton), Oldham Interfaith Forum, Action Together in Oldham and the Chai mums has supported the Cranmer Education Trust 's application to open a new secondary school – Blue Coat II – which has been approved.

I would like to know has there been an Equality Impact Assessment been carried out for Cranmer Education Trust 's?

Will Oldham council carry out Equality Impact Assessment on admission criteria for all school in Oldham?

Councillor Mushtaq responded that:-

As Cranmer is a Multi Academy Trust the Local Authority would not be in a position to carry out a Equality Impact Assessment. The Trust do have an Equality Policy which makes specific reference to Equality Impact Assessments and its

commitment to review policies through a programme of impact testing.



All non-voluntary aided schools in Oldham (Community and Voluntary Controlled Schools) adhere to the Local Authority Admissions Policy which is fully compliant with the Equality Act 2010. Council policies are subject to Equality Impact Assessments. Voluntary Aided Schools and Academy Trusts are their own admissions authority and it is the responsibility of the school or the trust to undertake Equality Impact Assessments on their Admissions Policy and to ensure they adhere to the Equality Act 2010. They must consult on their policy every 7 years. Schools with a religious character are permitted in law to discriminate on the grounds of religion or belief concerning the following:-

- Those that they choose to admit as pupils
- The provision of education.
- Who they allow to access a benefit, facility or service.

This is allowed under the Equality Act under 'religious or belief related exceptions'.

In relation to the new school, the Trust would decide their admission policy as they were the admission authority for the Academy. There would be a consultation period when the views of the public and parents would be considered.

Councillor Fielding added that the new school was still in its early days and its admission policy was not likely to be the same as that for the current Blue Coat School. It was expected that the admission policy for the new school would better reflect the local demographic.

## 5 **MINUTES OF PREVIOUS MEETING**

**RESOLVED** that the minutes of the meeting of the Cabinet held on 24<sup>th</sup> June 2019 be approved as a correct record.

## 6 **SPECIAL EDUCATION NEEDS (SEN) TRANSPORT SERVICE**

The Cabinet gave consideration to a report of the Director of Education, Skills and Early Years which detailed the recent Transport Service tender allocation process and outlined the current provision of Home to School Transport, provided by the SEN Transport Team.

The Cabinet noted that SEND had been undergoing an improvement journey since the Ofsted inspection in 2017 and Transport was identified as a priority area in the Written Statement of Action. The Education Health and Care Plan's (EHCP's) annual review process would now include a review of home to school transport arrangements annually in the context of the plan, to further assess need and review appropriate provision.

All pupils with SEN were provided with free travel assistance, in accordance with the Council's current Home to School Transport Policy (March 2018), IPSEA Legal guidance and the Education Act 1996. The SEN Transport Policy aimed to ensure that all pupils eligible to access transport, would receive the appropriate provision which met their needs.

In accordance with the Council's Procurement regulations and European Legislation, routes for home to school transport for children and young people had been put out to tender, for contracts to start in September 2019. The Cabinet noted the process for seeking bids via the Chest and for the evaluation of bids.

It was proposed that contracts be awarded for 104 of the available 118 routes and that the other 14 be re-tendered via the Chest. This would ensure the Council was operating within the guidelines set out in the Dynamic Purchasing System, by ensuring a fair and moderated tendering process had ensued. This would also maximise the opportunity to ensure the service operated in the most financially efficient way.

The Cabinet noted that families, carers and young people across the Borough had been involved in the development of the new policy helping to shape and co-produce it. The leadership and support of POINT in this process was acknowledged.

Options/Alternatives considered:-

- Option 1 - Open the Dynamic Purchasing System under The Chest and re-tender the remaining 14 routes to the successful bidders on the System.
- Option 2 - Approach the current supplier to continue undertaking the route previously tendered for the same price, over the contracted period. If this is not possible. re-tender the 14 routes outside of the Dynamic Purchasing System.

RESOLVED that:

1. The award of the contracts for 104 routes be approved.
2. The proposal to re-tender for the remaining 14 routes be noted.
3. The revised Travel Assistance Policy for Children and Young People with Special Educational Needs and Disabilities accessing Education be noted.

7

## **PROPOSED PUBLIC SPACES PROTECTION ORDER - SADDLEWORTH MOOR**

The Cabinet gave consideration to a report of the Community Safety Manager which informed them that, following a significant amount of fires upon the moorlands in Saddleworth and Tameside over the last two years, both Councils had begun consultation exercises (commenced on 8th July 2019) as the first stage of the legal process to consider the making of Public Spaces Protection Orders (PSPO), pursuant to s59 of the Anti-



Social Behaviour Crime and Policing Act 2014. Such Orders would enable the introduction of behaviour controls on the moorlands (FIRE RELATED ACTIVITIES) and prevent the significant impact of wildfires upon the community and services.

The Cabinet noted that, under the legislation, each local authority must make its own PSPO however, should the Orders be made, it was intended that they would come into force on the same date and contain identical terms, to avoid confusion along the contiguous geographical border.

In order to ensure that the commencement of the Order could be effected on the same date as the Tameside PSPO, the Cabinet was asked to consider delegating the authority to make the Order, subject to there being no significant objections at the end of the consultation period.

Options/Alternatives considered:-

- Option 1 - To give delegated approval to the Portfolio Lead and Deputy Chief Executive/Director to make a Public Spaces Protection Order pursuant to s59 of the Anti-Social Behaviour Crime and Policing Act 2014, following completion of the consultation exercise, in the absence of any significant objection(s). Should significant objection(s) be received then the decision making will be retained by the Cabinet.
- Option 2 - To bring all decision making on the making of a Public Spaces Protection Order to control moorland fires to the Cabinet.

RESOLVED that, subject to there being no significant objections at the end of the consultation period, delegation be given to the Portfolio Lead for Social Justice and Communities and the Deputy Chief Executive, to make a Public Spaces Protection Order, pursuant to s59 of the Anti-Social Behaviour Crime and Policing Act 2014.

8

## **LIBRARY FINES**

The Cabinet gave consideration to a report of the Head of Heritage, Libraries and Arts which proposed the removal of library fines, to remove barriers to information, resources and opportunities for some of the most deprived communities in Oldham.

The Cabinet were informed that there was a current debate within public libraries concerning the negative impact of charging fines for the late return of books. Evidence suggested that fines could become a barrier to accessing library services rather than an incentive to return books on time and that those that could afford to pay the fines continued to use the service, whilst those that were arguably in most need of the service, from deprived communities, were then barred and discouraged from using it.

The Cabinet noted the arguments for and against the employment of library fines, as outlined.

Options/Alternatives considered:-

- Option 1a) To continue with current fines policy
- Option 1b) To continue with current fines policy and undertake an amnesty.
- Option 2a) To abolish library fines
- Option 3b) To trial the removal of fines for a year

RESOLVED that library fines be abolished.

9

## **TREASURY MANAGEMENT REVIEW 2018/19**

Cabinet gave consideration to a report of the Finance Manager. Members were informed that the Council was required by regulations issued under the Local Government Act 2003 to produce an annual treasury management review of activities together with the actual prudential and treasury indicators for 2018/19. This report met the requirements of both the CIPFA Code of Practice on Treasury Management (the Code) and the CIPFA Prudential Code for Capital Finance in Local Authorities (the Prudential Code).

During 2018/19 the minimum reporting requirements were that full Council should receive the following reports:

- an annual treasury strategy in advance of the year (approved 28 February 2018)
- a mid-year (minimum) treasury update report (approved 12 December 2018)
- an annual review following the end of the year describing the activity compared to the strategy (this report).

The regulatory environment placed responsibility on Members for the review and scrutiny of treasury management policy and activities. The report was therefore important, as it provided details of the outturn position for treasury activities and highlighted compliance with the Council's policies previously approved by Members.

The Audit Committee was charged with the scrutiny of treasury management activities in Oldham and was therefore requested to review the content of the report prior to its consideration by Cabinet and Council. A programme of Treasury Management training had been developed and delivered to assist Members of the Audit Committee with their scrutiny role. The Audit Committee had scrutinised the Treasury Management review at their meeting on 25<sup>th</sup> June 2019 and was content to commend the report to Cabinet.

The Cabinet noted that actual capital expenditure was less than the revised budget estimate for 2018/19 presented within the 2018/19 Treasury Management Strategy report considered at the Council meeting of 27 February 2019. The outturn position was significantly less than the £89.658m original capital budget for 2018/19 as approved at Budget Council on 28 February 2018.

During the course of the year, the Capital Programme saw substantial rephasing. A number of major schemes including the Eastern Gateway Improvement Regeneration scheme and the Coliseum Theatre project were re-phased or re-aligned into future years to allow for either a review of the scheme to be undertaken (as is the case with the theatre project) or to align with revised project timelines. The planned expenditure had therefore been re-profiled into 2019/20 and future years.

No borrowing was undertaken during the year. This was because of the policy of self-financing, utilised due to the uncertainty around interest rates and the availability of cash, which caused the Council to use cash reserves rather than incur additional borrowing costs.

The Director of Finance confirmed that the statutory borrowing limit (the Authorised Limit) was not breached.

The Cabinet noted that the financial year 2018/19 continued the challenging investment environment of previous years, namely low investment returns.

Options/Alternatives considered:-

In order that the Council complied with the Chartered Institute of Public Finance and Accountancy's (CIPFA) Code of Practice on Treasury Management, the Council had no option other than to consider and approve the contents of the report. Therefore, no options/alternatives were presented.

RESOLVED that:-

1. The actual 2018/19 prudential and treasury indicators presented in the report be approved.
2. The annual treasury management review report for 2018/19 be approved.
3. The report be commended to Council.

The meeting started at 6.00 pm and ended at 6.25 pm

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### GM HEALTH AND CARE BOARD

#### MINUTES OF THE MEETING HELD ON 31 MAY 2019 AT TRAFFORD TOWN HALL

Bolton Council	Councillor David Greenhalgh Sue Johnson
Bury Council	Councillor Rishi Shori Geoff Little
Manchester CC	Councillor Bev Craig Councillor Richard Leese Joanne Roney
Oldham Council	Councillor Sean Fielding Rebekah Sutcliffe
Rochdale Council	Councillor Allen Brett Councillor Sara Rowbotham Steve Rumbelow
Salford CC	Mayor Paul Dennett Ben Dolan
Stockport MBC	Councillor Elise Wilson Pam Smith
Tameside Council	Councillor Brenda Warrington Councillor Eleanor Wills Stephanie Butterworth Ian Saxon
Trafford Council	Councillor Andrew Western Sara Todd
Wigan Council	Councillor Peter Smith (Chair) Councillor David Molyneux Alison McKenzie-Folan
Bury CCG	Jeff Schryer
Manchester Health and Care Commissioning	Ruth Bromley Ian Williamson
Salford CCG	Tom Tasker
Stockport CCG	Mark Chidgey

Trafford CCG	Sally Johnston Martyn Pritchard
GM Mental Health NHS Trust	Rupert Nichols
Manchester Foundation Trust	Kathy Cowell Caroline Davidson
Manchester LCO	Michael McCourt
Tameside Foundation NHS Trust	Karen James
The Christie	Thomas Thornber
Wigan, Wrightington & Leigh NHS Trust	Tony Warne
GM Commissioning Hub	Rob Bellingham
GM Mayor	Andy Burnham
GMCA	Eammon Boylan Julie Connor Lindsay Dun Liz Treacy Tom Whitney
GMCVO	Alex Whinnom
GM Cancer	Rachel Allen
GM Health and Social Care Partnership Team	Katie Galvin Louise Hayes Warren Heppolette Dr Richard Preece Sarah Price Jon Rouse (Chief Officer) Vicky Sharrock Steve Wilson
GM Hospices	Martin Foster Eamonn O'Neal
Health Innovation Manchester	Ben Bridgewater
Healthwatch	Jack Firth
NHSE/I	Bill McCarthy
Palliative Care Strategic Clinical Networks	Elaine Parkin Dr David Waterman

	Kim Wrigley
Patient Advocate GM Cancer	Ian Clayton
Primary Care Advisory Group (GP)	Tracey Vell
TfGM	Kate Brown

### **HCB 24/19 WELCOME AND APOLOGIES**

The Chair welcomed all to the meeting and highlighted to those new members the unique partnership in GM as reflected in the agenda.

Apologies were received from Robert Armstrong, Evelyn Asante-Mensah, Darren Banks, Wirin Bhatiani, Chris Brookes, Tim Dalton, Mike Deegan, Chris Duffy, Andrew Foster, Anthony Hassall, Su Long, Bob Morris, Tony Oakman, Steven Pleasant, Jim Potter, Jim Taylor, Neil Thwaite, Caroline Kurzeja, Christine Outram, Nicky O'Connor, Janet Wilkinson.

### **HBC 25/19 CHAIR'S ANNOUNCEMENTS AND URGENT BUSINESS**

In welcoming the newly appointed NW Regional Director for NHSE/I, Bill McCarthy, the Board agreed that Item 5 – The role of the North West Regional Office of NHSE/I was taken before Item 4 – Chief Officer Update.

### **HCB 26/19 MINUTES OF THE MEETING HELD 8 MARCH 2019**

Consideration was given to the minutes of the meeting held on 8 March 2019.

#### **RESOLVED/-**

That the meeting minutes be approved as a correct record.

### **HCB 27/19 THE ROLE OF THE NORTH WEST REGIONAL OFFICE OF NHSE/I**

Bill McCarthy, North West Regional Director, NHSE/I provided an outline to the Board on the aims of the developing role of the regional office and evolving relationship with Greater Manchester.

Priorities for the region were highlighted as follows;

- The delivery of better life chances and the removal of health inequalities within the most deprived communities through prevention and early intervention.
- A continuing commitment to NHS constitutional standards. It was highlighted that through extensive engagement, patients have identified performance, particularly around A&E as an indication of their expectations from a good health and care system. Concerns were highlighted with the four hour performance in Urgent and Emergency Care and mental health services in the North West region.

- The safety and quality of services and care provided being paramount and at the heart of clinical leadership and managerial oversight.
- The integration of public and health and care services around 'place'. It was acknowledged that GM is advanced in this area of implementation referenced within the NHS Long Term Plan. The mobilisation of primary care networks and redesign of acute specialist services to provide a sustainable health and care system focussed on place was recognised. The importance of technology and innovation and role of universities was highlighted as an opportunity for further alignment.
- The potential for health as a huge employer with unlimited purchasing power to become a development partner contributing to the economic development for the benefit of citizens in partnership with public services, community groups and local government within place.

The Board were advised that although the regional office has obligations to provide statutory functions, at the forefront is the partnership with devolved and local systems to deliver the ambitions for citizens and patients. The bipartisan relationship is both supportive and challenging. Fundamentally, the characteristics of the partnership across the region include complementary skills with capability and capacity to deliver better outcomes for communities served.

The Chair welcomed the overview provided and in doing so explained that although there are areas of good practice across GM, the challenges in performance for example in Urgent and Emergency Care are acknowledged and subject to improvement plans.

A member welcomed the potential repeal of Section 75 of the Health and Social Care Act 2012 and highlighted that since April 2015, approximately £10.5bn of contracts have been commissioned to private sector providers. The opportunities for GM to provide direct delivery and further integration of services was welcomed and the regional director was requested to provide his views with regards to the direction provided by NHS England in this regard.

In respect of this, Bill McCarthy anticipated that in the current climate, the rate of change will depend on the pace of the legislative process. It was acknowledged however that as previously identified in the priorities for the region, there are further opportunities for health to be a broader partner for both economic and social development. Nonetheless, it was suggested that there are occasions when other providers outside of the mainstream public service family, including the voluntary sector are better placed to provide health and care services in partnership which are the best for the population.

On behalf of the Board, the GM Mayor thanked Bill McCarthy for the work provided in support of the vision for Greater Manchester. He explained the limitations to drive change in health by a fragmented approach to delivery by multiple organisations and recommended the GM White Paper on Unified Public Services were the physical, mental and social needs of individuals are recognised. It is accepted that health should be a consideration in every policy which public bodies are responsible for. The GM



White Paper articulates this along with the acknowledgment that treatment alone will not address the challenges faced. He requested that NHSE regionally and nationally support the collaborative GM system as a test bed where new concepts and approaches to population health can be proved.

In support of this, Bill McCarthy referred to the priorities outlined with regard to health status and inequalities. He identified the importance of developing a simplified, proactive approach to support the most vulnerable groups at neighbourhood level who often have complex conditions with chaotic experiences from life and the care they receive. He welcomed the unique innovative approaches being developed in GM and recognised the opportunities being created to provide integrated support.

## **RESOLVED/-**

That the update be noted.

## **HCB 28/19 CHIEF OFFICER'S REPORT**

Jon Rouse, Chief Officer, GM Health and Social Care Partnership (GMHSCP), provided the GM Health and Care Board (the Board) with an update on activity relating to health and care across the Partnership. The update included key highlights relating to performance, transformation, quality, finance and risk. A summary of the key discussions and decisions of the Partnership Board were also provided. Key issues highlighted included;

- Professor Craig Harris has been appointed to the role of Managing Director and Accountable Officer for Wigan CCG and Andrea Green has been selected for the role of Accountable Officer for Stockport CCG.
- Linda Buckley has been appointed to the role of Director of Strategy and Transformation / Locality Director - Cheshire and Mersey in the new NHSE/I structure. The Board noted their thanks and appreciation to Linda as a great asset to GM pivotal in her role as Delivery and Improvement Director, Greater Manchester & Lancashire, NHS Improvement and Associate Lead for Delivery and Improvement, GMHSCP.
- 2019/20 was highlighted as a pivotal year for the Partnership as plans are developed in the context of the NHS Long Term Plan, the new Greater Manchester Health and Social Care Prospectus, and the Greater Manchester Unified Model of Public Service Reform. How the Partnership will both meet this ambition and respond to the LTP implementation framework in the second five-year plan that will be published in the autumn.
- Primary Care Networks have been described by NHS England as a cornerstone of the NHS Long-Term Plan. They are designed to enable the provision of proactive, accessible, coordinated and more integrated primary and community care improving outcomes for patients. Greater Manchester has already pursued a networked model of primary care based around populations of 30-50,000. Work is underway to reconcile the new nationally contracted Network proposals

with the work of Local Care Organisations' through neighbourhood models of care.

- An overview of system performance against the standards that the Partnership are monitored against were outlined and the table at 1.3 of the report highlights NHS activity levels. It was agreed that the reduction in referrals is encouraging and shows that primary care is becoming more effective at managing demand within the community. The key non-elective activity year-on-year growth figure of 2.6% is more disappointing but this does mask variation between localities with Salford, Rochdale, Bolton and Stockport all achieving less than 2% growth. Bolton was highlighted as the best performer at 0.2% growth, -0.5% against plan.
- Steve Wilson, Executive Lead, Finance and Investment provided a finance update on the financial position as at month twelve. The Board were informed that GM as an economy has again delivered an outturn position significantly better than plan for the third year in succession. It was advised that despite the £91.9m surplus at month twelve, there remains a significant financial challenge for GM health and care services in 2019/20 and beyond.

A member commented that despite the overall strong financial performance, the information with regard to Local Authority break even position in table 4.7 was misleading as the forecast outturn position for Local Authorities is a year-end overspend of £52.3m. Furthermore, it was suggested that the speed of transformation and improved performance will be enhanced if the surpluses were invested without delay.

It was confirmed that the surplus of just over 1% stays within GM for the purpose of health and care. The additional funding has been allocated nationally as a result of the strong financial position with the condition that this is reflected on the bottom line. With regard to the presentation of the Local Authority financial position, it was proposed that further discussions were undertaken with GM Treasurers to consider a better way of presenting the information in the future.

Dr Tom Tasker, Clinical Chair, Salford CCG provided the Board with reassurance with regards to Primary Care networks and the positive development approach by GP practices to service delivery and collaborative working. He further highlighted the information included in the appendices in relation to quality in care homes. It was reported that Salford has demonstrated an improvement in CQC ratings from 60% requiring improvement or inadequate to 15%. It was advised that this has been achieved by adopting a collaborative approach to improvement methodology.

The GM Mayor requested the Chief Officer to provide clarification of the implications for Greater Manchester in relation to the recent episode of Panorama which focused on allegations of physical and psychological abuse of individuals with learning disabilities at Wharton Hall Care Home in County Durham. He requested confirmation of a realistic achievable timescale when GM residents with learning disabilities and complex needs will no longer be placed in specialist residential facilities.

The Chief Officer described the abuse scandal as appalling, immoral and potentially criminal. An update on the transforming care programme was provided and it was advised that during 2017/18, good progress was being made on the vision to eliminate the requirement for individuals to be placed in an institutional setting for an extended period of time. However, during 2018/19, targets had not been met and there was a requirement to undertake above and beyond recovery work to meet trajectories for 2019/20.

The Board were informed that the objective for adults with learning disabilities and complex needs being cared for in specialist care facilities will not be zero. This is due to specific conditions instructed by the Ministry of Justice with regards to individuals required to be looked after in medium secure and above facilities. Furthermore, it was advised that under the correct circumstances, high quality care home facilities for individuals with learning disabilities can provide effective assessment and treatment in the short term. The Chief Officer agreed though that the vision for GM residents with learning disabilities is that as many as possible live in the community with the correct level of individual support.

#### **RESOLVED/-**

That the content of the report be noted.

#### **HCB 29/19 UPDATE ON GM CANCER PROGRAMME**

As the former Chair of the GM Cancer Board, Dr Richard Preece introduced a report which set out progress towards an ambition to bring curative treatment to an additional 1,300 people with cancer by 2021 and deliver huge outcomes in other benefits, patient experience and the streamlining of care.

It outlined areas of pioneering activity, provider collaboration, patient and carer co-production, investment announcements and an indication that further innovations are set to follow. A more comprehensive picture of the work in progress to deliver a better experience and better outcomes for our cancer patients was provided.

In support of the item, Tom Thornber, Director of Strategy at The Christie presented the Greater Manchester Cancer's Annual Report for 2018 and highlighted the progress made against the comprehensive Greater Manchester Cancer Plan, published in 2017.

Ian Clayton, GM Cancer User Involvement Group supplemented the update with an overview of the challenges and gaps that exist to progress in the delivery of the highest priorities of cancer performance. He summarised the three main barriers and risk as;

- A lack of aspiration to go above and beyond mandated government targets despite the freedoms under devolution. The Board were requested to provide system leadership to change ambitions as part of devolution.
- A resistance to change which is embedded across the system. The Board were encouraged to provide support to drive resistance from the system and it

was highlighted that those worst performers are the most challenged to change.

- The funding model was described as weak due to being built on non-sustainable sources.

As a member of the GM Cancer User Involvement Group, he thanked the Board for the opportunity to be provide an overview of the key challenges and be represented at both the Cancer and Health and Care Board.

The Chair welcomed the improvements made and acknowledged that there was further work to be done to address the challenges identified. A member described the opening of the proton beam centre at The Christie as a tremendously positive provision in GM which will make a significant difference to the lives of patients.

In support of the progress detailed in the report, the GM Mayor accepted more focus was required. It was suggested that rather than process targets, the performance area of focus should be one and five year survival rates form cancer compared to the rest of the country. He advocated that in order to improve survival rates, earlier diagnosis in primary care will provide better results.

A member highlighted the positive data form the lung health checks carried out in Liverpool which has been rolled out across Manchester and Salford. Referral and conversion rate figures from primary care with regards to early diagnosis and a reduction in emergency admission as a route for earlier diagnosis was requested.

It was confirmed that in line with NICE guidance, referral rates have significantly increased in GM which has resulted in further pressure on providers of diagnostic services. However, conversion rates from referrals has stayed the same, therefore further work is required to deliver on these aspirations.

A member referred to the recent public consultation undertaken by Manchester City Council on the ambitious plans for the redevelopment of the Paterson site at the Christie. It was confirmed that the Partnership are in support of the plans which have patient need embedded as a critical component of research development.

Overall Dr Richard Preece highlighted that the annual report demonstrates the activity across the system to close the gap on survival rates in GM compared to the rest of the country. It was recognised that although there are further improvements to be made, GM has made quick and effective progress. It was reported that although targets and standards provide focus, a key area of acceleration for the forthcoming year is on key cancer pathways so people are provided with diagnosis more quickly which will ultimately impact on earlier diagnosis and survival rates.

#### **RESOLVED/-**

1. That the progress made against the 2017 Greater Manchester Cancer Plan and wider achievements of the integrated cancer system in 2018 be noted.
2. That the delivery of the plans through the work of the GM Cancer Board, its memberships and the wider partnerships be supported and promoted.

3. That the request for the Board to provide leadership and support to address the barriers and challenges outlined be acted on.

### **HCB 30/19 GREATER MANCHESTER APPROACH FOR PALLIATIVE AND END OF LIFE CARE: PROGRESS UPDATE**

Dr Richard Preece, Executive Lead for Quality introduced Kim Wrigley, Senior Programme Manager, GM, Eastern Cheshire Strategic Clinical Network, GMHSCP to provide an update on progress, on the GM approach to Palliative and End of Life Care.

The Board were reminded that as part of the plan to elevate Palliative and End of Life Care by the GMHSCP Board in May 2018, it was agreed there would be the development of the Greater Manchester Palliative and End of Life Care Commitments, supporting Framework and delivery plan.

It was advised that the appended document; *The Greater Manchester Commitments, to Palliative Care Individuals Approaching or Within the Last Year of Life* have been developed over recent months and along with the pending Framework bring together many years work and activity aiming to improve the quality and provision of palliative and end of life care, across GM and are now subject to completion of the GM governance requirements.

Eamonn O'Neal, Chief Executive, St Ann's Hospice provided an overview of the role of the seven independent adult hospices across the conurbation and explained the collaborative partnership approach across Greater Manchester. The Board were requested to recognise the strong alliance together and throw the strategic clinical networks of the hospices to offer additional benefits to the people of GM, the Partnership and the NHS as part of the complete solution to palliative care.

David Waterman, Clinical Lead Palliative and End of Life Care emphasised the variation of where people in GM are dying including home, hospital, care home and hospice. The role of the End of Life and Palliative programme board to work alongside the wider system to address the inconsistency in standards across a number of areas, in particular place of care and death was highlighted. An overview on the development of the GM commitments, a pledge to the citizens of Greater Manchester and the development of the supporting framework were outlined to the Board. It was advised that the framework will be presented to the necessary governance groups along with a large user forum prior to presentation for formal endorsement by the Board in July 2019.

The Chair commented that the percentage of people dying in hospital was significantly high and unfavourable for patients and their families. He also acknowledged the increasing work undertaken by the hospices in the community.

#### **RESOLVED/-**

1. That the GM Commitments be endorsed.
2. That the next steps of the process as described be supported.
3. That the framework be presented to the Health and Care Board in July 2019 for endorsement.

## **HCB 31/19 HEALTH INNOVATION MANCHESTER UPDATE INCLUDING UPDATE ON THE PHARMACEUTICAL MOU**

Ben Bridgewater, Chief Executive, Health Innovation Manchester introduced a report which provided an update on the progress made by Health Innovation Manchester since it was established in 2017 and the delivery of the ambition of the GM Memorandum of Understanding with the pharmaceutical industry.

This was supplemented by a presentation which provided an overview of work to accelerate innovation across Greater Manchester. The members, governance structure and strategic aims were outlined to the Board.

It was advised that innovation is aligned to the needs of Greater Manchester by the adoption of a system wide approach to the qualification, assessment and prioritisation of innovations within the health and social care system.

The wide range of innovation programmes active in all ten localities along with snapshots of innovation programmes were outlined to the Board.

### **RESOLVED/-**

That the progress outlined in the update be noted.

## **HCB 32/19 MANCHESTER LOCALITY PRESENTATION**

Ian Williamson, Accountable Officer, Manchester Health and Care Commissioning introduced a presentation to illustrate the partnership collaborative approach to the respiratory programme across the city.

Councillor Bev Craig, Executive Member for Health and Wellbeing, Manchester City Council provided a summary of the challenges faced in Manchester with respiratory disease. An overview of the newly formed organisations across Manchester who deliver standardised integrated health and care services as the driver to radically improve the health outcomes for people's lives was provided.

Dr Ruth Bromley, Clinical Chair, Manchester Health and Care Commissioning explained the collaborative work undertaken at both locality and GM level where there is both clinical and commissioning representation within the respiratory programme work streams. An overview of some of the success so far including the CURE project and lung health checks which are focussed on providing preventative population health measures to communities with health inequalities was provided.

### **RESOLVED/-**

That the presentation be noted.

## **HCB 33/19 DATES AND TIMES OF FUTURE MEETINGS**

The following dates and times of future meetings were noted:

- Friday 26 July 2019, Oldham Civic Centre, West Street, Oldham, time to be confirmed.
- Friday 13 September 2019, time and venue to be confirmed

**RESOLVED/-**

That the dates and times of future meetings be noted.

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**MINUTES OF THE GREATER MANCHESTER TRANSPORT COMMITTEE HELD ON  
FRIDAY 12 JULY 2019 AT FRIENDS' MEETING HOUSE, MANCHESTER**

**PRESENT:**

<b>MEMBER</b>	<b>REPRESENTING</b>
Stuart Haslam	Bolton
Angeliki Stogia	Manchester
Naeem Hassan	Manchester
Ateeque Ur-Rehman	Oldham
Phil Burke	Rochdale
Roger Jones	Salford
David Meller	Stockport
Warren Bray	Tameside
Steve Adshead	Trafford
Mark Aldred	Wigan
Sean Fielding	GMCA
Roy Walker	Mayoral appointment
Dzidra Noor	Mayoral appointment
Howard Sykes	Mayoral appointment
Liam O'Rourke	Mayoral appointment
Barry Warner	Mayoral appointment
Doreen Dickinson	Mayoral appointment
Peter Robinson	Mayoral appointment
Nathan Evans	Mayoral appointment
Joanne Marshall	Mayoral appointment

**OFFICERS IN ATTENDANCE**

Bob Morris	Chief Operating Officer
Kate Brown	Director of Corporate Affairs
Nick Roberts	Head of Services & Commercial Development
Alison Chew	Interim Head of Bus Services
Alex Cropper	Head of Operations
Nicola Ward	Governance and Scrutiny
Ninoshka Martins	Governance and Scrutiny
Gwynne Williams	Deputy Monitoring Officer, GMCA

**OPERATORS IN ATTENDANCE**

Gary Nolan	One Bus
Ben Jarvis	Stagecoach
Guy Warren	First

## ANNUAL MEETING

### GMTC 01/19 APPOINTMENT OF CHAIR FOR 2019/20

#### RESOLVED /-

1. That Councillor Mark Aldred be nominated as Chair for the Greater Manchester Transport Committee for the forthcoming municipal year, subject to appointment by the GM Mayor.
2. That Councillor Mark Aldred be appointed as Chair for this meeting.

### GMTC 02/19 APPOINTMENT OF VICE CHAIRS FOR 2019/20

#### RESOLVED /-

That Councillors Roger Jones and Doreen Dickinson be appointed as Vice Chairs to the Greater Manchester Transport Committee for the forthcoming municipal year.

### GMTC 03/19 MEMBERSHIP FOR 2019/20

#### RESOLVED /-

That the membership of the Committee as detailed below be noted.

Members	Representing	Political Party
Stuart Haslam	Bolton	Conservative
Rishi Shori	Bury	Labour
Angeliki Stogia	Manchester	Labour
Naeem Hassan	Manchester	Labour
Ateeque Ur-Rehman	Oldham	Labour
Phil Burke	Rochdale	Labour
Roger Jones	Salford	Labour
David Meller	Stockport	Labour
Warren Bray	Tameside	Labour
Steve Adshead	Trafford	Labour
Mark Aldred	Wigan	Labour
Sean Fielding	GMCA	Labour
Roy Walker	Mayoral appointment	Conservative
John Leech	Mayoral appointment	Liberal Democrat
Dzidra Noor	Mayoral appointment	Labour
Howard Sykes	Mayoral appointment	Liberal Democrat
Liam O'Rourke	Mayoral appointment	Labour
Barry Warner	Mayoral appointment	Labour
Doreen Dickinson	Mayoral appointment	Conservative

Peter Robinson	Mayoral appointment	Labour
Nathan Evans	Mayoral appointment	Conservative
Joanne Marshall	Mayoral appointment	Labour

<b>Substitutes</b>	<b>Representing</b>	<b>Political Party</b>
<b>Derek Bullock</b>	Bolton	Conservative
Beth Mortenson	Bury	Labour
Basat Shiekh	Manchester	Labour
Eddy Newman	Manchester	Labour
Shah Wazir	Rochdale	Labour
Barrie Holland	Tameside	Labour
James Wright	Trafford	Labour
Carl Sweeney	Wigan	Labour
Allan Brett	GMCA	Labour
David Wilkinson	Mayoral appointment	Liberal Democrat
John Hudson	Mayoral appointment	Conservative
Linda Holt	Mayoral appointment	Conservative
Angie Clark	Mayoral appointment	Liberal Democrat

#### **GMTC 04/19 MEMBERS CODE OF CONDUCT**

##### **RESOLVED /-**

That the GMCA Members Code of Conduct be noted.

#### **GMTC 05/19 ANNUAL DECLARATION OF INTEREST FORM**

##### **RESOLVED /-**

That members be requested to complete their annual declaration of interest form, for publication on the GMCA website.

#### **GMTC 06/19 TERMS OF REFERENCE AND RULES OF PROCEDURE**

##### **RESOLVED /-**

That the committee's terms of reference and rules of procedure be noted.

#### **GMTC 07/19 APPOINTMENTS TO OUTSIDE BODIES**

##### **RESOLVED /-**

1. That Councillors Mark Aldred, Roger Jones, Phil Burke, Ateeque Ur-Rehman and Doreen Dickinson be appointed to the Greater Manchester Accessible Transport Board.
2. That Councillor Angeliki Stogia be appointed to the Low Carbon Hub Board.

## **ORDINARY BUSINESS**

### **GMTC 08/19 APOLOGIES**

#### **RESOLVED /-**

That apologies were received and noted from Councillor John Leech and Eamonn Boylan (Chief Executive Officer GMCA & TfGM).

### **GMTC 09/19 DECLARATIONS OF INTEREST**

#### **RESOLVED /-**

Councillor Phil Burke declared a personal interest in relation to items 15 & 16 as an employee of Metrolink.

### **GMTC 10/19 DRAFT TRANSPORT COMMITTEE WORK PROGRAMME**

Kate Brown, Director of Corporate Affairs, TfGM took members through the draft work programme for the GM Transport Committee.

Members requested the following items be added to the work programme –

- Social Value
- Road Safety Schemes & Drive Safe
- The performance of TfGM
- Connecting the outer towns of GM
- Speed camera partnership and red light jumping
- Misuse of the bus lanes and camera implementation

#### **RESOLVED /-**

That the Greater Manchester Transport Committee Work Programme be noted.

### **GMTC 11/19 GREATER MANCHESTER TRANSPORT COMMITTEE STRUCTURE**

Nicola Ward, Senior Governance & Scrutiny Officer, GMCA introduced a report which provided the Committee with a number of operating models for consideration.

The model within 'option A' consisted of a full committee (23 members) and two sub-committees (11 and 12 members) with specific and exclusive remits for Bus Services and Metrolink & Rail Services. The full committee would meet on a quarterly basis (once every three months) and would look at key strategic reports, such as performance monitoring and policy development. The Bus Services sub-committee would look at bus service performance, hold operators to account and review key policy initiatives around bus services. The Metrolink & Rail sub-committee would look at the performance of Metrolink and Rail services in Greater Manchester, hold specific providers to account and review policy development in relation to relevant areas.

The model within 'option B' consisted of a monthly meeting of the full Transport Committee with the agenda divided into two sections, one which covers high level strategic policy items, and the other half covering any operational issues in relation to a specific mode of transport. Transport Operators could be invited to attend the relevant committee.

Following a vote, the Committee decided that Option B would be the Committee operating model going forward.

**RESOLVED /-**

1. That Option B be agreed as the Committee operating model which comprises of a single transport committee with no sub committees, and an agenda separated into strategic and operational items.
2. That it be agreed that the committee model be reviewed in 6 months time.
3. That Councillor Roger Jones be appointed as lead Member for Bus Services and Councillor Doreen Dickinson be appointed as lead Member for Metrolink and Rail Services.

**GMTC 13/19 DRAFT PROGRAMME OF MEETING DATES**

**RESOLVED /-**

That the GM Transport Committee will meet on the second Friday of the month, unless Members be otherwise notified with the draft programme of dates agreed as follows –

Friday 9 August  
Friday 13 September  
Friday 11 October  
Friday 8 November  
Friday 6 December  
Friday 17 January  
Friday 21 February  
Friday 13 March  
Friday 17 April

## **GMTC 14/19 OUR NETWORK**

Kate Brown, Director of Corporate Affairs, TfGM introduced a report which presented the shared vision towards an integrated transport network for Greater Manchester as launched by the GM Mayor on the 24 June. The vision of Our Network was strongly routed in the 2040 Transport Strategy and furthers Greater Manchester's journey towards a fully integrated public transport network.

Councillor Sean Fielding, GMCA added that the visual representation contained within the report has become a key diagram for the aspirations for this vision, strongly supported by the desire to roll out of the principles already delivered by Metrolink in relation to accessibility, punctuality and standards of service to all other transport modes in GM. To support this, the GMCA was continuing to press Government for the same level of transport subsidy for Greater Manchester as London.

Members welcomed the aspiration for a train line from Stalybridge to Stockport as part of the interconnectivity of outlying towns.

Members further welcomed plans for tram-train services between Bury and Rochdale via Heywood, but felt that the line between Heywood and Manchester needed to be supported through improved bus services along the route. TfGM officers agreed to meet with Cllr O'Rourke to discuss the issues further.

Members requested that further consideration be given to how bus services could support people accessing other modes of transport, such as Metrolink, and specifically in relation to residents of the Cheadle area accessing East Didsbury Metrolink Station. Officers from TfGM agreed to meet with Cllr Meller in relation to improving these links.

### **RESOLVED /-**

1. That the report be noted.
2. That officers from TfGM meet with Councillor Liam O'Rourke regarding bus services between Heywood and Manchester.
3. That officers from TfGM meet with Councillor David Meller regarding bus linkages between Cheadle and Metrolink East Didsbury.

## **GMTC 15/19 TRANSPORT NETWORK PERFORMANCE**

Bob Morris, Chief Operating Officer, TfGM introduced a report which provided an overview of transport network performance for May 2019, and for the first time included details on the highway network.

### **RESOLVED /-**

That the report be noted.

## **GMTC 16/19 FORTHCOMING CHANGES TO THE BUS NETWORK (KEY DECISION)**

Nick Roberts, Head of Services & Commercial Development, TfGM explained the format of the Forthcoming Changes to the Bus Network report, and took members through each of the annexes in detail.

Members expressed their concern regarding changes to the 81 service, as the service was run by one operator in one direction and another operator in the other direction, requiring passengers to purchase multiple tickets. First Bus responded that there have been minimal service changes to the 81 service, with the 409 service as a supporting service remaining unchanged.

A Member asked that although the late 84a service to the Merseybank area was a welcomed addition, that officers give further consideration to the service between this area and the hospital. It was felt that this service had not been well advertised, and therefore patronage levels had remained low, resulting in its withdrawal. Members urged that such services should be more actively promoted in communities, and actively designed with people to ensure that the service meets their needs.

Members asked that seasonal patronage changes to the V1 and V4 services be considered, given patronage levels were currently low, these would increase on the run up to Christmas, and services should be able to meet these demands.

A Member reported some confusion as a result of the re-numbering of services on the Rochdale/Bury routes. Officers agreed to take advice from members on this, and consider a wider role for members in relation to how they can support the dissemination of service information through communities.

### **RESOVLED /-**

1. That the changes to the commercial network and the proposals not to replace the de-registered commercial services as set out in Annex A be noted.
2. That the proposed action in respect of changes or de-registered commercial services as set out in Annex B be agreed.
3. That the proposed changes to general subsidised services as set out in Annex C be approved.
4. That it be noted that further consideration would be given as to the role of Members in disseminating information to communities and that a future report be brought back to the Transport Committee.

## **GMTC 17/19 EXCLUSION OF PRESS AND PUBLIC**

### **RESOLVED /-**

That, under section 100 (A)(4) of the Local Government Act 1972 the press and public should be excluded from the meeting for the following items on business on the grounds that this involves the likely disclosure of exempt information, as set out in the relevant paragraph, Part 1, Schedule 12A of the Local Government Act 1972 and that the public interest in maintaining the exemption outweighs the public interest in disclosing the information.

## **PART B**

### **GMTC 18/19 FORTHCOMING CHANGES TO THE BUS NETWORK**

#### **RESOLVED /-**

That the financial implications of forthcoming changes to the bus network be noted.



**MINUTES OF THE MEETING OF THE GREATER MANCHESTER WASTE AND RECYCLING COMMITTEE, HELD ON 14 MARCH 2019 AT CHURCHGATE HOUSE 56 OXFORD STREET, MANCHESTER**

**PRESENT:**

Councillor Mohammed Iqbal	Bolton
Councillor Stuart Haslam	Bolton
Councillor Tony Cummings	Bury
Councillor Alan Quinn	Bury
Councillor Rabnawaz Akbar	Manchester (Chair)
Councillor Stephen Hewitt	Oldham
Councillor David Lancaster	Salford
Councillor Roy Driver	Stockport
Councillor Helen Foster-Grime	Stockport
Councillor Judith Lloyd	Trafford

**Also Present**

Graham Mayes, Chief Operating Officer	Suez} Item 13 only
James Dowell, Bid Director	Suez} Item 13 only

**Officers In attendance:**

GMCA – Executive Director, Waste & Resources	David Taylor
GMCA – Deputy Monitoring Officer	Gwynne Williams
GMCA – Waste & Resources	Justin Lomax
GMCA – Waste & Resources	Michelle Whitfield
GMCA – Waste & Resources	Sarah Mellor
GMCA – Waste & Resources	Michael Kelly
GMCA – Waste & Resources	Pat Rogers
GMCA – Governance & Scrutiny	Paul Harris

**WRC 18/64**

**APOLOGIES**

Councillors Ali (Manchester), Anstee (Trafford), Emmott (Rochdale), Gwynne (Tameside) and Garrido (Salford).

**WRC 18/65**

**URGENT BUSINESS (IF ANY)**

**a) Appointment of Chair for the meeting**

As Councillor Gwynne, Chair of the Committee was absent, the Deputy Monitoring Officer sought nominations from the committee for a Member to Chair this meeting. A nomination was received and seconded for Councillor Rabnawaz Akbar.

**RESOLVED/-**

- 1) That, in the absence of Councillor Allison Gwynne, Councillor Rabnawaz Akbar, be appointed as Chair of the Waste and Recycling Committee for this meeting.
- 2) That the Committee convey their best wishes to Councillor Allison Gwynne and her family.

**NOTE: COUNCILLOR RABNAWAZ AKBAR IN THE CHAIR.**

**WRC 18/66**

**DECLARATIONS OF INTEREST**

**RESOLVED/-**

- 1) To note that there were no declarations of interest made by any Member in respect of any item on the agenda.
- 2) To note that comments of the Deputy Monitoring Officer, reminding attendees of the confidentiality of the items in the Part B section of the agenda.

**WRC 18/67**

**MINUTES**

The Minutes of the previous meeting of the Waste and Recycling Committee, held on 24 January 2019, were submitted.

**RESOLVED/-**

That the Minutes of the meeting of the Waste and Recycling Committee, held on 24 January 2019, be approved as a correct record.

**WRC 18/68 COMMITTEE WORK PROGRAMME**

Members considered the Waste & Recycling Committee Work Programme, which provided a forward look of items to focus the work of the Committee.

It was noted that a revised work programme was to be developed for 2019.

**RESOLVED/-**

That the contents of the Waste and Recycling Committee work programme be noted.

**WRC 18/69 REGISTER OF GMCA KEY DECISIONS**

David Taylor, Executive Director, Waste & Recycling, introduced a report, which provided an update on those key decisions listed on the GMCA Register of Key Decisions, which relate to waste and recycling functions.

Members noted that the with regard to the Additional Capital Expenditure on Fire Suppression and Detection, this work has been included on the Register since May 2018 whilst insurance provisions have been clarified. These works are a requirement of the GMCA Waste Management Services contract and for this reason, this key decision would be removed from the Register on contract signature.

**RESOLVED/-**

That the contents of the Register of Key Decisions, as set out in the report, be noted.

**WRC 18/70 INTERIM SERVICES CONTRACT UPDATE**

Justin Lomax, Head of Contract Services, GMCA, introduced a report which updated the committee on the performance of the interim waste management contract, provided an overview of health and safety matters and outlined details of complaints.

The report set out the following key performance indicators for the interim services contract for the year to date and comparative date for the similar periods in 2017/18.

	<b>2018 / 2019</b>	<b>2017 / 2018</b>
<b>Total arisings</b>	925,538.37	961,207.30
<b>Recycling</b>	425,273.52	428,265.01
<b>Recycling Rate</b>	45.95%	44.55%
<b>Landfill disposal</b>	88,533.40	139,904.26

<b>Diversion Rate</b>	90.43%	85.44%
<b>HWRC performance</b>		
Recycling Rate (Household Waste)	41.97%	39.66%
Diversion (Household Waste)	72.74%	68.72%
Diversion (Total Arising, including rubble)	77.61%	64.55%
<b>RDF to Runcorn</b>		
<b>Runcorn CHP</b>	382,268.85	369,792.60
Steam Exported	446,891.30	426,544.00
Electricity Exported (MWh)	181,069.00	171,198.00
<b>Raikes Lane TRF</b>		
Electricity Exported (MWh)	-	34,703.00
<b>Longley Lane MRF</b>		
Rejection of Kerbside Recycling Collections	762.38	702.62
MRF Contamination Rate (Commingled)	18.82%	17.64%

Members noted that the 2018/19 year to date position showed that overall diversion rates from landfill continued to increase to over 90%. It was also note that this increase had been achieved as a result of increased recycling rates, the continued production of Refuse Derived Fuel (RDF), less waste sent to landfill and reduced overall arisings.

In terms of Heath and Safety reporting, Members noted that the contractor had implemented a regime of near miss reporting as a method of identifying hazards and remedies, to reduce the risk and number of incidents and accidents. Members also noted that there had been an incident, which was required to be reported under RIDDOR (Reporting of Injuries, Diseases, and Dangerous Occurrence Regulations).

**RESOLVED/-**

That the performance of the interim services contract, as set out in the report, be noted.

**WRC 18/71 UPDATE ON PROCUREMENT OF GMCA WASTE MANAGEMENT SERVICES**

David Taylor, Executive Director of Waste and Resources introduced a report which provided Members with an update on the procurement of waste and resource management services for Greater Manchester. The report highlighted the procurement process for the

biowaste offtake capacity and the transition to mobilisation for the future contract arrangements.

**RESOLVED/-**

That the update on the procurement of GMCA Waste Management Services and the timetable for biowaste procurement, as set out in the report, be noted.

**WRC 18/72 WASTE AND RESOURCES COMMUNICATIONS AND BEHAVIOURAL CHANGE ACTION PLAN PROGRESS UPDATE**

Michelle Whitfield, Head of Communications and Behavioural Change, presented an update on the progress against the Recycle for Greater Manchester Communications & Behavioural Change Delivery Plan 2017-19. A summary of the Resource Greater Manchester programme was also provided as well as updates to the other projects, namely Erasmus Plus and the Charity free tip permit online system. The introduction of the Recycle for Greater Manchester Bin App was also explained.

Members noted that the primary focus of the 2017-19 delivery plan is on reducing contamination in household recycling bins by using available data such as rejected loads, sampling, Wrap's tracker report and visual bin checks to target resources across Greater Manchester. It was noted that for the past year, 5 main contamination campaigns have been running across all households in Bolton, Manchester, Salford, Oldham and Tameside.

In welcoming the progress made on the delivery of the Plan, a Member highlighted that there was some ambiguity on what can and can not be recycled, particularly in respect of plastics. It was noted that the use of social media can be used to clarify this matter to a wider audience. In response, officers noted that social media was used widely to promote recycling campaigns across Greater Manchester and that details of this targeted approach will be included in a future report to this Committee.

A Member suggested that Salford Life was a useful medium for sharing information in that district.

A Member enquired if guidance can be provided on recycling that can be accessed by private landlords and housing providers.

**RESOLVED/-**

- 1) That the progress against the Recycle for Greater Manchester Communications & Behavioural Change delivery plan be noted.
- 2) That it be noted that the next progress update report will provide an overview of the Authority's work on targeted social media advertising and housing officer guidance.

## **WRC 18/73 ASSET MANAGEMENT REPORT – POS LANDCARE, LANDFILL AND ENGINEERING**

Michael Kelly, Head of Engineering and Asset Management, GMCA provided a report which set out the background and operational updates for GMCA's closed landfill sites at Bredbury, Waithlands, Barlow Hall and Cringle Road and highlighted other property assets. The update also outlined site information and current updates for projects and work areas for 2018-19.

It was noted that an update on the 18 POS Landcare Ltd landfill sites was to be presented in the closed section of the agenda.

### **RESOLVED/-**

That the update on the Waste and Resources Team closed landfill sites and other property assets, be noted.

## **WRC 18/74 NATIONAL WASTE AND RESOURCES STRATEGY CONSULTATIONS UPDATE**

Sarah Mellor, Head of Sustainable Consumption and Production, GMCA, introduced a report which provided an overview of the following recently published four Defra consultations on the National Resource and Waste Strategy:-

- ) Consistency in household and business recycling collections;
- ) Reforming the UK packaging producer responsibility system;
- ) Introducing a Deposit Return Scheme;
- ) Plastic Packaging Tax.

The report highlighted the deadlines for the responses to the consultation were the 12<sup>th</sup> and 13<sup>th</sup> May 2019 and as there was not a further meeting of the Committee before those dates, a delegation was sought to the Head of the Paid Service and Executive Director, Waste and Resources, in consultation with the Chair of the Waste & Recycling Committee.

It was also noted that this consultation focuses on proposals on how having consistent collections and recycling services will improve both the quantity and quality of municipal waste recycled in England to achieve 65% recycling by 2035 by:

- ) Collecting the same core set of dry recyclable materials from households; and
- ) Having separate weekly food waste collections.

Members noted that the consultation also seeks views on:

- ) Free garden waste collection services;
- ) Greater separation of dry recyclables, particularly paper and glass to improve quality;
- ) Whether statutory guidance on minimum service provisions should be introduced;
- ) Developing non-binding performance indicators;
- ) Joint working between local authorities;
- ) Alternatives to weight based targets; and

) Standardised bin colours for waste and recycling.

A Member suggested that the tax for plastic packaging was welcome, particularly as this may encourage suppliers to introduce recyclable alternatives. He also raised concerns that the proposals for the introduction of 6 different waste collections will increase costs to the relevant local authority and noted that households may not have capacity to store the increase number of bins.

A Member highlighted that a consistent approach to bin colours across Greater Manchester would be helpful.

**RESOLVED/-**

- 1) That the Committee update on the National Resource and Waste Strategy, be noted.
- 2) That delegated authority for the compilation and submission of the Combined Authority's response to the four consultations on the National Resource and Waste Strategy, be granted to the Head of the Paid Service and the Executive Director, Waste and Resources, GMCA, in consultation with the Chair of the Waste and Recycling Committee.

**WRC 18/75                      EXCLUSION OF PRESS AND PUBLIC**

**RESOLVED/-**

That, under section 100 (A)(4) of the Local Government Act 1972 the press and public should be excluded from the meeting for the following items of business on the grounds that this involves the likely disclosure of exempt information, as set out in paragraphs 3 and 5, Part 1, Schedule 12A of the Local Government Act 1972 and that the public interest in maintaining the exemption outweighs the public interest in disclosing the information.

**PART B**

**WRC 18/76                      PRESENTATION BY SUEZ**

Graham Mayes, Chief Operating Officer and James Dowell, Bid Director, Suez provided a presentation which set out elements of the Waste Services contract Lots 1 & 2 to which they had Preferred Tenderer status. The presentation introduced the Suez Group, identified existing partners and explained how they were to deliver four key themes of Saving Resources, Protecting the Environment, Connecting with the Community and Supporting Businesses. Social Value commitments were also highlighted. The presentation also explained investments in assets and developing new recycling streams.

**RESOLVED/-**

That the Suez presentation be received with thanks and noted.

**WRC 18/77 INTERIM SERVICES CONTRACT UPDATE**

Justin Lomax, Head of Contract Services, Waste and Resources introduced a report which provided an update on performance of the interim waste management contract.

**RESOLVED/-**

That the performance details and key risks be noted, as set out in the report.

**WRC 18/78 UPDATE ON PROCUREMENT OF WASTE SERVICES**

David Taylor, Executive Director of Waste and Resources introduced a report, which provided Members with an update on the procurement of waste and resource management services for Greater Manchester.

**RESOLVED/-**

- 1) That the progress on the procurement of Waste Management Services and the biowaste procurement, as set out in the report, be noted.
- 2) That the workstreams and plans for expiry of the run off contract and mobilisation of the new contracts, as set out in the report, be noted.
- 3) That the commissioning of the development of a fully costed proposal for the redevelopment of the Reliance Street Home Waste Recycling Centre, as set out in the report, be supported.

**WRC 18/79 POS LANDCARE SITES UPDATE**

Michael Kelly, Head of Engineering and Asset Management, GMCA provided a report which update on possible development opportunities associated with 18 former GMWDA closed landfill sites sold to POS Landcare in 2012.

Members noted that any development proposals would be the subject of the relevant district's own planning control considerations.

**RESOLVED/-**

That the update on possible development opportunities associated with 18 former GMWDA closed landfill sites sold to POS Landcare in 2012, as set out in the report and supporting appendices, be noted.



# Public Document Pack

Peak District National Park Authority

Tel: 01629 816200

E-mail: customer.service@peakdistrict.gov.uk

Web: www.peakdistrict.gov.uk

Minicom: 01629 816319

Aldern House, Baslow Road, Bakewell, Derbyshire. DE45 1AE



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## MINUTES

Meeting: **National Park Authority**

Date: Friday 5 July 2019 at 10.00 am

Venue: The Board Room, Aldern House, Baslow Road, Bakewell

Chair: Cllr A McCloy

Present: Cllr D Chapman, Mr P Ancell, Cllr J Atkin, Cllr W Armitage, Mr J W Berresford, Cllr D Birkinshaw, Cllr P Brady, Cllr M Chaplin, Cllr C Farrell, Cllr C Furness, Mr Z Hamid, Cllr A Hart, Cllr Mrs G Heath, Mr R Helliwell, Cllr I Huddleston, Cllr B Lewis, Mr J Macrae, Cllr C McLaren, Cllr Mrs K Potter, Cllr V Priestley, Mr K Smith, Cllr P Tapping, Cllr R Walker, Mrs C Waller and Cllr B Woods

Apologies for absence: Cllr G D Wharmby.

### **25/19 ELECTION OF AUTHORITY CHAIR & DEPUTY CHAIR (A.111/JS)**

Cllr D Chapman, the Deputy Chair of the Authority, presided for the appointment of the Chair for 2019/20.

One Member Cllr A McCloy, had expressed an interest in the role of Chair of the Authority and provided a written statement, circulated to all Members in advance of the meeting. The nomination was moved and seconded and, in accordance with Standing Order 1.12(4) the voting was carried out by a show of hands. Cllr A McCloy was appointed as Chair of the Authority for 2019/20. Cllr A McCloy then presided for the remainder of the meeting.

Two Members, Cllr D Chapman and Cllr C Furness had expressed an interest in the role of Deputy Chair of the Authority and provided a written statement, circulated to all Members in advance of the meeting. The nominations were moved and seconded and, in accordance with Standing Order 1.12(4), the voting was carried out in the form of a ballot.

Following the ballot Cllr D Chapman was appointed as Deputy Chair of the Authority for 2019/20.

#### **RESOLVED:**

- 1. To appoint Cllr A McCloy as Chair of the Authority for a term expiring at the Annual Meeting in July 2020.**
- 2. To appoint Cllr D Chapman as Deputy Chair of the Authority for a term expiring at the Annual Meeting in July 2020.**

Cllr Mrs G Heath arrived at 10.05am and Cllr B Lewis arrived at 10.10am.

**26/19 MINUTES OF PREVIOUS MEETING OF 24 MAY 2019**

The minutes of the last meeting of the Authority held on 24 May 2019 were approved as a correct record and signed by the Chair.

**27/19 MEMBERS DECLARATIONS OF INTEREST**

Mr R Helliwell declared a personal interest in item 10 regarding appointments to outside bodies as he was a supplier of services to the Moors for the Future Partnership.

**28/19 CHAIR'S UPDATE**

The Chair welcomed three new parish Members, Cllr V Priestley, Cllr P Tapping and Mrs C Waller to their first meeting of the Authority and provided a verbal update on his attendance at the following meetings and events:

- A meeting of National Parks England.
- The Mosaic Annual meeting where he spoke on the need to reach out to urban and unrepresented audiences.
- Presenting an award to Margaret Anderson for 50 years of volunteering.
- A meeting with Lee Rowley MP for North East Derbyshire which included a discussion on transport and access.
- A meeting with David Rutley MP for Macclesfield where various initiatives were discussed including Eco Museums.
- The assessment centre for candidates applying for the three Secretary of State vacancies.

The Chair also reported that this would be Mr J Macrae's last meeting of the Authority. Mr Macrae was thanked for his contribution to the work of the Authority following his appointment by Cheshire East Council in 2015.

**RESOLVED: To note the report.**

**29/19 CHIEF EXECUTIVE'S REPORT (SF)**

The Chief Executive introduced her written report and invited questions and comments from Members.

**RESOLVED: To note the report**

**30/19 REPORT OF THE GOVERNANCE REVIEW WORKING GROUP (JS)**

At a meeting held on 24 May 2019 the Authority approved recommendations from the Governance Review Working Group relating to the role of Members, the format and structure of Authority Agendas, Committee Structures and Community Engagement.

The Authority considered recommendations arising from discussions at a further meeting of the Governance Review Working Group regarding matters reserved to full Authority, the naming of Standing Committees and their terms of reference and Member Representative Roles.

Subject to minor amendments the recommendations of the Working Group were moved, seconded, put to the vote and carried.

**RESOLVED:**

1. To approve the list of matters reserved to a meeting of the Authority as set out in Appendix 1 of the Working Group Report.
2. To approve on an interim basis the name and terms of reference for the Programmes and Resources Committee as set out in Appendix 2 of the Working Group report subject to the deletion of the words “or delegated to an officer” from the introductory paragraph.
3. To amend Standing Order 1.40 paragraphs (2) and (3)(ii) by removing references to “Audit Resources and Performance Committee” and replace with “Programmes and Resources Committee” .
4. To confirm the terms of reference for the Planning Committee as set out in Appendix 3 of the Working Group report subject to the deletion of the words “or delegated to an officer” from the introductory paragraph.
5. To agree that at the 2019 Annual Meeting appointments will be made to the following nine Member Representative roles:
  - Connecting Young People with Nature
  - Thriving Natural Environments
  - Rural Economy
  - Food and Farming
  - Tourism and Participation
  - Landscape and Heritage
  - Health and Wellbeing
  - Communities
  - Member Learning and Development
6. To remove references to “Items for approval with no discussion” in Part 1 of Standing Orders by deleting paragraphs (9), (10) and (11) in Standing Order 1.28.

31/19

**REPORT OF THE MEMBER APPOINTMENT PROCESS PANEL - APPOINTMENT OF COMMITTEE CHAIRS AND VICE-CHAIRS, ANNUAL APPOINTMENTS TO COMMITTEES, SUB-COMMITTEES, PANELS AND ADVISORY GROUPS, MEMBER REPRESENTATIVES AND OUTSIDE BODIES (A.111/JS)**

The meeting considered the report of the Member Appointments Process Panel and considered each of the appointments in the order set out in recommendations 2 to 12 in the report. In most cases the appointments were moved, seconded and approved in accordance with the expressions of interest in the report. Any changes to the report are identified below.

**Appointment of the Chair and Vice Chair of Planning Committee**

At the meeting Mr R Helliwell was nominated and seconded for the role of Chair of Planning Committee and Cllr D Birkinshaw withdrew his expression of interest. This resulted in one nomination so, following a vote, Mr R Helliwell was appointed as Chair of the Committee.

Following the appointment of Mr R Helliwell as Chair this left Cllr D Birkinshaw as the only candidate for the role of Vice Chair. Following a vote Cllr D Birkinshaw was appointed as Vice Chair of the Committee.

### **Appointment of the Chair & Vice Chair of Programmes and Resources Committee**

As there were no further nominations at the meeting following a vote Mr Z Hamid was appointed as Chair of the Committee and Mr J Berresford as Vice-Chair.

### **Planning Committee and Programmes and Resources Committee**

It was noted that the Authority had previously agreed that the Membership of both Standing Committees should be set at 15 and the Local Authority positions allocated according to the formula used in previous years.

At the meeting Cllr J Atkin withdrew his interest in being appointed to Planning Committee and confirmed that his preference was to be appointed to the Programmes and Resources Committee. At the meeting it was also confirmed that the recently appointed Parish Members, Cllr V Priestley, Cllr P Tapping and Mrs C Waller had indicated that their preference was to be appointed to the Programmes and Resources Committee.

### **Appeals Panel**

At the meeting Cllr V Priestley, Mrs C Waller and Cllr B Woods expressed an interest in joining the Panel.

### **Due Diligence Panel**

Cllr C Furness expressed an interest in being appointed as a Deputy Member.

### **Budget Monitoring Meeting**

As there were no expressions of interest in the "other Member" role it was agreed that this position would remain vacant.

### **Member Representatives**

Landscape and Heritage                      As Mr R Helliwell withdrew his expression of interest Mr K Smith was appointed.

Health and Wellbeing                      Cllr C Farrell withdrew her expression of interest. Cllr I Huddlestone and Cllr C McLaren were nominated and seconded at the meeting and following a vote Cllr C McLaren was appointed.

### **Appointments to Outside Bodies**

Derby and Derbyshire Economic Partnership Rural Forum                      Cllr C Furness expressed an interest in being appointed as Deputy.

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Hope Valley and High Peak Community Rail Partnership	As Cllr C Farrell was appointed as the Member Cllr I Huddleston as her Deputy.
Land Managers Forum	Mrs C Waller was appointed as a Member of the Forum.
Peak District Local Access Forum	As Cllr C Furness withdrew his expression of interest Cllr I Huddleston was appointed.
Peak District National Park Foundation	Cllr C Furness was nominated, seconded and appointed as the reserve Member.
South West Peak Landscape Partnership Board	Cllr C Furness was nominated, seconded and appointed as Deputy.
Staffordshire Destination Management Partnership	As Mr J Berresford withdrew his expression of interest Cllr A Hart was appointed.
Stanage Forum Steering Group	As Cllr C Farrell withdrew her expression of interest Mr Z Hamid was appointed.

**RESOLVED:**

- 1. To confirm the Authority's previous decision to set the size of the two Standing Committees to 15, with 8 Local Authority Members and 7 Secretary of State Members and allocate Local Authority places on Planning Committee as set out in Section B(i) of Appendix 1.**
- 2. To appoint the following Members to the offices of Chair and Vice Chair of the Standing Committees until the Annual Meeting in July 2020:**

<b>Planning Committee</b>	<b>Chair:</b>	<b>Mr R Helliwell</b>
	<b>Vice Chair:</b>	<b>Cllr D Birkinshaw</b>

<b>Programmes &amp; Resources Committee</b>	<b>Chair</b>	<b>Mr Z Hamid</b>
	<b>Vice Chair</b>	<b>Mr J Berresford</b>

- 3. To appoint Members to Planning Committee, and the Programmes and Resources Committee as set out below until the Annual Meeting in July 2020:**

<b>Planning</b>	<b>Programmes &amp; Resources</b>
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**Chair: Mr R Helliwell**  
**Vice Chair: Cllr D Birkinshaw**

**Mr P Ancell**  
**Cllr W Armitage**  
**Cllr P Brady**  
**Cllr M Chaplin**  
**Cllr D Chapman**  
**Cllr A Hart**  
**Cllr I Huddleston**  
**Mr J Macrae**  
**Cllr A McCloy**

**Chair: Mr Z Hamid**  
**Vice Chair: Mr J Berresford**

**Cllr J Atkin**  
**Cllr C Farrell**  
**Cllr C Furness**  
**Cllr Mrs C G Heath**  
**Cllr B Lewis**  
**Cllr A McCloy**  
**Cllr C McLaren**  
**Cllr V Priestley**  
**Cllr P Tapping**

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<b>Cllr Mrs K Potter Mr K Smith Cllr G Wharmby 1 Vacancy</b>	<b>Cllr R Walker Mrs C Waller Cllr B Woods 2 Vacancies</b>
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5. To appoint the following Members to the Local Joint Committee until the Annual Meeting in July 2020:

<b>Cllr D Birkinshaw Cllr C Farrell Cllr C Furness Cllr I Huddleston 1 Vacancy</b>	<b>Cllr Mrs K Potter Mr K Smith 2 Vacancies</b>
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6. To appoint the following Members to the Appeals Panel until the Annual Meeting in July 2020:

<b>Cllr M Chaplin Cllr D Chapman Cllr I Huddleston Cllr B Woods</b>	<b>Mr P Ancell Cllr P Brady Cllr V Priestley Mrs C Waller</b>
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7. To appoint the following Members to the Due Diligence Panel until the Annual Meeting in July 2020:

<b>One Member One Deputy Member</b>	<b>Mr J Berresford Cllr C Furness</b>
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8. To appoint the following Members to the Local Plan Review Steering Group until the Annual Meeting in July 2020:

<b>Chair of Planning Committee: Vice Chair of Planning Committee:</b>	<b>Mr R Helliwell Cllr D Birkinshaw</b>
<b>Chair of the Authority;</b>	<b>Cllr A McCloy</b>
<b>Member Representatives:</b>	<b>Mr J Berresford Cllr P Brady Cllr C Farrell Cllr C Furness Cllr C McLaren Mr K Smith</b>

9. To appoint the following Members to the Governance Review Working Group until the Annual Meeting in July 2020:

<b>Cllr P Brady Cllr C Farrell Cllr C Furness</b>	<b>Cllr A McCloy Mr K Smith Cllr B Woods</b>
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10. To appoint the following Members to the Budget Monitoring Meeting until the Annual Meeting in July 2020:

<b>Chair and Vice Chair of Programmes and Resources Committee</b>	<b>Mr Z Hamid Mr J Berresford</b>
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**Chair of the Authority** Cllr A McCloy

**One other Member** Vacant

**11. To appoint the following Member Representatives until the Annual Meeting in July 2020:**

<b>Communities</b>	<b>Cllr P Brady</b>
<b>Connecting Young People with Nature</b>	<b>Mr Z Hamid</b>
<b>Food and Farming</b>	<b>Mr R Helliwell</b>
<b>Health and Wellbeing</b>	<b>Cllr C McLaren</b>
<b>Landscape and Heritage</b>	<b>Mr K Smith</b>
<b>Member Learning and Development</b>	<b>Cllr B Woods</b>
<b>Tourism and Participation</b>	<b>Mr J Berresford</b>
<b>Rural Economy</b>	<b>Cllr C Furness</b>
<b>Thriving Natural Environments</b>	<b>Cllr C Farrell</b>

**12. To make appointments to the Outside Bodies set out in Appendix 1 to the minutes to expire at the Annual meeting in July 2020.**

**13. To confirm that only these appointments are approved duties for the payment of travel and subsistence allowances as set out in Schedule 2 in the Members' Allowances Scheme.**

**32/19 CALENDAR OF MEETINGS**

The Authority considered a report setting out proposals for a schedule of meetings for the remainder of 2019 revised to reflect the new committee structure and a new schedule to cover the period from 1 January 2020 to 31 December 2020.

As some Members of Planning Committee would be involved in Local Government elections on the day allocated to Planning Committee in May 2020 it was agreed that the meeting would be moved to the following week.

**RESOLVED:**

- 1. To approve the amendments to the Calendar of Meetings for 2019 as set out in Appendix 2 of the minutes.**
- 2. To approve the Calendar of Meetings for 2020 as set out in Appendix 3 of the minutes, subject to the Planning Committee in May 2020 being moved to 14 May.**

**33/19 OUTSIDE BODY AND CONFERENCE FEEDBACK REPORTS**

The Authority received update reports from the Members appointed to attend meetings of the following outside bodies:

- Land Managers Forum – 31 May 2019
- Marketing Peak District and Derbyshire Sponsors Meeting – 1 November 2018
- National Parks England – 6 June 2019

**RESOLVED: To note the reports.**

**34/19 MEMBERS' ATTENDANCE ANNUAL RETURN (JS)**

The meeting considered the annual return of Members' attendance at Authority and Committee meetings and Training and Development events for 2018/19.

**RESOLVED: To note the annual return of Members' attendance for 2018/19.**

**35/19 MINUTES OF STANDING COMMITTEES**

**RESOLVED:**

1. **To note the minutes of the meetings of Planning Committee held on 10 May 2019 and 14 June 2019.**
2. **To note the minutes of the meeting of the Audit Resources & Performance Committee held on 17 May 2019.**

**AGM Minutes - Appendix 1 - Outside Body Member Appointments July 2018**

**AGM Minutes - Appendix 2 - 2019 Meeting Schedule**

**AGM Minutes - Appendix 3 - 2020 Meeting Schedule**

The meeting ended at 11.10 am



APPOINTMENTS TO OUTSIDE BODIES – 2019/20

Campaign for National Parks	<p><u>1 Member:</u> Cllr A McCloy</p> <p><u>2 Deputies</u> Cllr D Chapman Mr Z Hamid</p>
Derby and Derbyshire Economic Partnership Rural Forum	<p><u>1 Member:</u> Cllr P Brady</p> <p><u>1 Deputy:</u> Cllr C Furness</p>
Derbyshire Archeological Advisory Committee	<p><u>1 Member:</u> Cllr C Furness</p>
Derbyshire Partnership Forum	<p><u>1 Member:</u> Cllr D Chapman</p> <p><u>1 Deputy:</u> Vacant</p>
Derwent Valley Community Rail Partnership	<p><u>1 Member:</u> Cllr C Furness</p> <p><u>1 Deputy</u> Vacant</p>
Hope Valley and High Peak Community Rail Partnership	<p><u>1 Member:</u> Cllr C Farrell</p> <p><u>1 Deputy</u> Cllr I Huddleston</p>
East Midland Councils	<p><u>1 Member</u> Cllr J Atkin</p> <p><u>1 Deputy</u> Cllr C Furness</p>
Europarc	<p><u>1 Member</u> Cllr D Chapman</p>
Land Managers Forum	<p><u>1 Chair</u> Cllr D Chapman</p> <p><u>1 Deputy Chair:</u> Cllr A McCloy</p>

	<p><u>2 Members:</u> Mr R Helliwell Mrs C Waller</p>
Moors for the Future Partnership Group	<p><u>1 Chair:</u> Cllr D Chapman</p> <p><u>1 Deputy Chair and 1 Member</u> Cllr R Walker and Cllr C Farrell</p>
National Parks England	<p><u>1 Member</u> (Usually Chair of Authority): Cllr A McCloy</p>
National Parks Partnerships LLP – Annual Meeting	<p><u>1 Member</u> (Usually Chair of Authority): Cllr A McCloy</p>
National Parks UK	<p><u>2 Members:</u> (Usually Chair of Authority) Cllr A McCloy</p> <p><u>1 Deputy</u> Cllr D Chapman</p>
National Park Management Plan Advisory Group	<p><u>1 Member</u> (Usually Deputy Chair of Authority) Cllr D Chapman</p>
Peak District Local Nature Partnership	<p><u>1 Member:</u> Mr R Helliwell</p> <p><u>1 Deputy:</u> Cllr C Farrell</p>
Marketing Peak District and Derbyshire Local Authority Investor Group	<p><u>1 Member:</u> Mr J Berresford</p> <p><u>1 Deputy:</u> Cllr J Atkin</p>
Peak District Local Access Forum	<p><u>1 Member:</u> Cllr I Huddleston</p>
Peak District National Park Youth Forum Group	<p><u>1 Member:</u> Mr Z Hamid</p>
Peak District National Park Foundation	<p><u>3 Members</u> Mr Z Hamid, Cllr A McCloy and Cllr C McLaren</p> <p><u>1 Reserve:</u> Cllr C Furness</p>
Peak District Partnership	<p><u>1 Member:</u> Cllr P Brady</p> <p><u>1 Deputy:</u> Cllr J Atkin</p>

Sheffield City Region Forum	<u>1 Member</u> Cllr C Furness  <u>1 Deputy</u> Cllr M Chaplin
South West Peak Landscape Partnership Board	<u>1 Member</u> Mr P Ancell  <u>2 Deputies</u> Cllr C Furness Vacant
Staffordshire Destination Management Partnership	<u>1 Member:</u> Cllr A Hart
Stanage Forum Steering Group	<u>1 Member:</u> Mr Z Hamid

*Authority Meeting 5 July 2019*

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**AMENDED PROGRAMME OF MEETINGS FOR REMAINDER OF 2019**

Bank Holidays 2019: 1 Jan, 19 & 22 April, 6 & 27 May, 26 Aug, 25 & 26 Dec

All Meetings/Events start at 10am except where shown

Appendix 1

Formal Committee Meetings	2019					
	July	Aug	Sept	Oct	Nov	Dec
Authority	5 (AGM) 19		6		1	
Programmes and Resources				4		6
Planning	12	9	13	11	8	13
Site Visits	11	8	12	10	7	12

Advisory Groups, Workshops & Events	July	Aug	Sept	Oct	Nov	Dec
Members' Forum	5 &/or 19 1.30pm		6 1.30pm		1 1.30pm	
Member Workshop				18	15	
Essential Training			27 Planning (1)	25 Planning (2)		
Other events	19 Budget Monitoring	16 Planning Tour	20 Annual Tour		1 Budget Monitoring	

<b>Authority Meetings</b> 5 July (AGM) 19 July 6 September 1 November	<b>Programmes &amp; Resources</b> 4 October 6 December
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<b>Members' Forum</b> 5 July 19 July 6 September 1 November	<b>Budget Monitoring</b> 19 July 1 November	<b>Member Workshops</b> 27 Sept Planning Training (1) 18 Oct Strategic Finance Workshop (1) 25 Oct Planning Training (2) 15 Nov Strategic Finance Workshop (2)	
		<b>Other Events</b> 16 August Planning Tour 10-12 September NPUK New Members Induction 20 September Annual Members' Tour	

<b>Planning Committee</b> 12 July 9 August 13 September 11 October 8 November 13 December	<b>Site Visit</b> 11 July 8 August 12 September 10 October 7 November 12 December
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<b>Unallocated Fridays</b> 26 July School Holiday 2, 23 & 30 August School Holidays 22 & 29 November 27 December School Holiday	
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All Meetings/Events start at 10am except where shown

Appendix 2

	2020											
Formal Committee Meetings	JAN	FEB	MAR	APR	MAY	JUNE	JULY	AUG	SEPT	OCT	NOV	DEC
Authority		14	13		22		3 (AGM) 24		4		13	
Programmes and Resources	17		20		15		17			2		4
Planning	10	7	6	3	7	12	10	7	11	9	6	11
Planning Site Visits	9	6	5	2	7	11	9	6	10	8	5	10
Advisory Groups, Workshops and Events	JAN	FEB	MAR	APR	MAY	JUNE	JULY	AUG	SEPT	OCT	NOV	DEC
Members' Forum (1.30pm)		14	13		22		3 &/or 24		4		13	
Member Workshop									18	16	20	
Essential Training (Start Times to be notified)						5 New Member Induction			25 Planning Training(1)	23 Planning Training(2)		
Other Events (Start Times to be notified)	17 Budget Monitoring		20 Budget Monitoring		22 Budget Monitoring	26 Annual Tour	24 Budget Monitoring	21 Planning Tour			13 Budget Monitoring	

**DRAFT PROGRAMME OF MEETINGS 2020**Bank Holidays 2020: 1 Jan, 10 & 13 April, 8 & 25 May, 31 Aug, 25 & 26 Dec

<b>Authority Meetings</b>	<b>Programmes and Resources</b>	<b>Members' Forum</b>	<b>Budget Monitoring</b>	<b>Member Workshops</b>
14 February 13 March 22 May 3 July (AGM) 24 July 4 September 13 November	17 January 20 March 15 May 17 July 2 October 4 December	14 February 13 March 22 May 3 July 24 July 4 September 13 November	17 January (Q3) 20 March 22 May (Q4) 24 July (Q1) 13 November (Q2)	18 Sept Strategic Corporate Planning 25 Sept Planning Training (1) 16 Oct Strategic Finance Workshop (1) 23 Oct Planning Training (2) 20 Nov Strategic Finance Workshop (2)
				<b>Other Events</b>
				5 June PDNPA New Members Induction 26 June Annual Members' Tour 21 August Annual Planning Tour September NPUK New Members Induction

<b>Planning Committee</b>	<b>Site Visit</b>	<b>Unallocated Fridays</b>	
10 January	9 January	3 January	School Holiday
7 February	6 February	24 January	
6 March	5 March	31 January	
3 April	2 April	21 February	School Holiday
7 May	7 May	28 February	
12 June	11 June	27 March	
10 July	9 July	10 April	Bank Holiday
7 August	6 August	17 April	School Holiday
11 September	10 September	24 April	
9 October	8 October	1 May	
6 November	5 November	8 May	Bank Holiday
11 December	10 December	15 May	
		29 May	School Holiday
		19 June	
		31 July	School Holiday
		14, 21 & 28 August	School Holidays
		30 October	School Holiday
		27 November	
		18 December	
		25 December	Bank Holiday



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## MINUTES

Meeting:	<b>National Park Authority</b>
Date:	Friday 19 July 2019 at 10.00 am
Venue:	The Board Room, Aldern House, Baslow Road, Bakewell
Chair:	Cllr A McCloy
Present:	Cllr D Chapman, Cllr W Armitage, Mr J W Berresford, Cllr P Brady, Cllr M Chaplin, Cllr C Farrell, Cllr C Furness, Cllr A Gregory, Dr J Haddock-Fraser, Mr Z Hamid, Cllr I Huddleston, Cllr B Lewis, Cllr C McLaren, Cllr Mrs K Potter, Cllr V Priestley, Mr K Smith, Cllr P Tapping, Cllr R Walker, Mrs C Waller, Ms Y Witter and Cllr B Woods
Apologies for absence:	Mr P Ancell, Cllr J Atkin, Cllr D Birkinshaw, Cllr Mrs G Heath, Mr R Helliwell, Miss L Slack and Cllr G D Wharmby.

### **36/19 WELCOME**

The Chair welcomed the following new Members to their first Authority meeting:

Cllr Andrew Gregory, Cheshire East Council  
Dr Janet Haddock-Fraser, Secretary of State appointee  
Ms Yvonne Witter, Secretary of State appointee

The Chair also welcomed Ian Morton from Veritau, Internal Auditors, and John Pressley from Mazars External Auditors.

### **37/19 URGENT BUSINESS**

There were no items of urgent business.

### **38/19 PUBLIC PARTICIPATION**

There was no public participation.

### **39/19 MEMBERS DECLARATIONS OF INTEREST**

There were no declarations of interest from Members.

### **40/19 AUTHORITY CHAIR UPDATE**

The Chair gave the following updates:

- The Chair had attended the Campaign for National Parks Park Protector and Year of Green Action National Parks Awards ceremony on 10 July. Our nomination for the *Skills Builder project* was short-listed for these Awards but unfortunately did not win. Skills Builder is a pilot project funded by Big Lottery. It is a partnership between a rehabilitation company based in Nottingham (DLNR), the Peak District National Park Authority and Staffordshire Wildlife Trust, it recruits offenders on probation onto a 12-week training programme of conservation-related activities. The project was praised at the ceremony by Lord Gardiner who had visited the project and met some of the participants.
- The Authority had recently launched the Hope Valley Explorer bus service to be operated by Stagecoach. This is a seasonal bus service which will link Sheffield and Chesterfield to the Peak District with stops at rail stations in the Hope Valley area at times convenient for people arriving by rail. The service will run as a pilot for 3 years and is a flexible hop-on, hop-off service.
- An interim report on progress so far on the independent review of National Parks and AONBs by Julian Glover, due to submit a full report to the Government in the autumn, had been released earlier in the week. The Chair had sent a link to the interim report by email to all Members. The interim report gave some interesting hints at what may appear in the final report, including a recommendation to create a new National Landscape Service, a clear belief that National Parks should be leading the national response to climate change, as well as some critical comments on governance. It was noted that the deadline for comments on the review had closed but the Chair would check if comments on the interim report could be passed on.

#### **41/19 CHIEF EXECUTIVE'S REPORT (SF)**

The Chief Executive's report gave the following updates:

- Our Achievements in 2018/19 – a copy of the printed booklet 'How are we doing?' had been tabled for each Member. It was noted that this would only be available digitally next year, however if any Members still required a hard copy next year they were requested to let the Democratic and Legal Support Team know by the end of October 2019.
- Government response to House of Lords report on Rural Economy.
- Tourism sector deal launched by Government – 28 June 2019.

#### **RESOLVED:**

**To note the report.**

#### **42/19 PROGRAMMES AND RESOURCES COMMITTEE WORK PLAN 2019-20**

Members considered the report on the annual work programme for the newly formed Programmes and Resources Committee. It was agreed at the Authority meeting on 24 May that this annual programme would be set by the Authority and would compose of four themes. The recommended themes for the first year of the Committee were areas

where Members on the previous Audit, Resources and Performance Committee had said they wanted to see progress on and areas that fitted with the year 1 strategic interventions of the Corporate Strategy 2019-24.

It was noted that the four themes recommended in the report would be extra to the items previously outlined for the Committee's remit which included finance and human resources. The four themes would be added to the forward plan for the Committee.

In response to Members' comments on the report it was noted that once the Programmes and Resources Committee commenced it would be able to review its work plan and propose a plan for the following year to the Authority.

**RESOLVED:**

**To approve the following four themes to be included in the annual programme plan for the Programmes and Resources Committee:**

- **climate change;**
- **volunteering;**
- **landscape programmes monitoring and delivery;**
- **recreation hubs and visitor engagement.**

**43/19 EXTERNAL AUDIT 2018/19 ANNUAL REPORT**

Members considered the annual report of the External Auditors' (Mazars) for 2018/19. John Pressley, of Mazars, was present to introduce the report and answer any questions from Members.

**RESOLVED:**

1. **To note the External Auditor's report at Annex A of the report.**
2. **To note the letter of management representation at Appendix A of Annex A of the report to be signed by the Chief Finance Officer.**

**44/19 STATEMENT OF ACCOUNTS 2018-19 (A.137/21/PN)**

The Chief Finance Officer introduced the report which requested approval for the audited Statement of Accounts for 2018-19. He highlighted paragraph 5 of the report which gave details of minor changes made since the Outturn report in May.

It was noted that the Chair of the Authority would sign the Statement of Accounts not the Chair of Audit, Resources and Performance Committee as stated on page 13 of the report.

**RESOLVED:**

**To approve the audited Statement of Accounts for 2018-19 as set out in Appendix 1 of the report and to note the amendments made to the draft accounts itemised in Appendix 2 of the report.**

**45/19 2018/19 ANNUAL GOVERNANCE STATEMENT (JS)**

Members considered the report on the audited Annual Governance Statement for 2018/19.

The Annual Governance Statement highlighted areas for further action in accordance with the Authority's approach to achieve continuous performance improvement and it was noted that an action plan was shown on pages 88 and 89 of the report. The External Auditors had confirmed that they were happy that the Annual Governance Statement met the requirements and found no issues on the general control regime.

**RESOLVED:**

**To approve the audited Annual Governance Statement for 2018/19 for sign off by the Chief Executive Officer and the Chair of the Authority.**

**46/19 INTERNAL AUDIT PLAN 2019/20**

Ian Morton of Veritau, Internal Auditors, was present to introduce the report and answer any questions from Members.

Members considered and agreed the report on the proposed Internal Audit Plan for 2019/20.

**RESOLVED:**

**To approve the Internal Audit Plan 2019/20.**

**47/19 NATIONAL PARK GRANT FUNDING AGREEMENT (PN)**

The Chief Finance Officer introduced the report which requested delegated approval to the Chief Executive to sign the National Park Grant Funding Agreement (the "Agreement"). The parties to the Agreement are the Peak District National Park Authority ("the Authority") and the Department for Environment, Food and Rural Affairs ("Defra").

**RESOLVED:**

**To delegate to the Chief Executive, in consultation with the Chief Finance Officer and Head of Law, authority to sign the new National Park Grant Funding Agreements issued by Defra, covering National Park Grant payments from 1<sup>st</sup> April 2019.**

The meeting ended at 10.50 am



(MioCare Group CIC, Oldham Care and Support Ltd,  
MioCare Services Ltd)

**Minutes of the Board of Directors' Meeting**  
**11<sup>th</sup> March 2019**  
**Public Minutes**

<b>Present:</b>	<b>Board Members</b> Cllr Fida Hussain (Cllr FH) – Chair Peter White – Deputy Chair, Non-Executive Board Member (PW) Jeff Jones – Non-Executive Board Member (JJ) Cathy Butterworth – Non-Executive Board Member (CB) Cllr Derek Heffernan – (Cllr DH) Cllr Marie Bashforth (MB) Cllr Zahid Chauhan (Cllr ZC) Karl Dean – Managing Director (KD)	<b>In attendance</b> Valerie Perrins – Associate Director QPC (VP) June Rainford – Associate Director OPS & COoH (JR) Diane Taylor – Associate Director LD & MH (DT) Mark Warren – Shareholder’s Advisor & DASS (MW) Paul Wilkinson – Finance Manager (PWi) Joanne Love – Audit Director, Grant Thornton (JL) Karen Wilson – Business Support Manager (Minutes)
<b>Apologies:</b>		

No	Agenda Item	Action
<b>1</b>	<b>In Confidence Section</b>  Determination of the Remuneration Committee for verification by Board Members.  <b>Decision: Board Members unanimously endorse the Remuneration Committee decisions.</b>	
<b>2</b>	<b>Welcome, Introduction, attendees and apologies</b>  Cllr FH welcomed the Board members and officers joined the meeting. Apologies were received from Cllr Z Chauhan.	
<b>3</b>	<b>Declaration of Interest</b>  Cllr Heffernan is a customer of Comfort Call and a member of the Pennine Care NHS Joint Overview and Scrutiny Committee.	

<b>For Information</b>		
<b>4</b>	<p><b>Minutes of Last Meeting</b></p> <p>a) The confidential minutes of the last Board meeting held on 14<sup>th</sup> January 2019 were agreed as a true and accurate record.</p> <p>b) The public minutes of the last Board meeting held on 14<sup>th</sup> January 2019 were agreed as a true and accurate record.</p> <p>c) The Board action list was discussed and updated accordingly with acknowledgement of the actions yet to be completed.</p> <p>d) The minutes were approved and a verbal update from the recent Operations Committee held on 9<sup>th</sup> January 2019 was provided by PW.</p> <p>e) The minutes were approved and a verbal update from the recent FAR Committee held on 4<sup>th</sup> February 2019 was provided by JJ.</p>	
<b>5</b>	<p><b>MioCare Group Calendar</b></p> <p>The Group calendar was noted.</p>	
<b>For Discussion</b>		
<b>6</b>	<p><b>Management Accounts</b></p> <p>PW reported that the deficit for the Group at Month 2 is £7k, which is a £10k variance from the draft budget. The forecast is an overall surplus of £8k. This forecast is calculated on the draft budget and the assumption that this marginally poorer performance would be remedied during the rest of the year.</p> <p><b>Action: KW to circulate Management Accounts 2019 Period 2</b></p>	<b>KW</b>
<b>7</b>	<p><b>Final Budget 2019</b></p> <p>PW advised the budget shows a break-even budget for MioCare Group and OCS with a surplus of £34k for MioCare Services. Included within these figures for OCS is an 1.5% efficiency target across all services and an income target.</p> <p>KD offered that it had recently become apparent that the level of funding required from the Council to cover the OCS pay award was much higher than expected due to nationally negotiated changes to spinal column points. As a non-controllable the budget assumes all associated pay award costs would be covered by an increased management fee.</p> <p>MW said the ASC budget was under conservable pressure and the OCS increase is not guaranteed and further discussions and negotiations between the Council are required.</p> <p><b>Action: KD and MW to discuss and work through difficult impacts and scenarios and report back to Board Members in May.</b></p>	<b>KD &amp;</b>

		<b>MW</b>
<b>8</b>	<p><b>MD Update</b></p> <p>KD invited Members to ask questions regarding the MD update and advised that due to time constraints he would move to agenda item 9.</p>	
<b>9</b>	<p><b>SHALD and Repatriation Work for People with a Complex Learning Disability</b></p> <p>DT made the presentation and provided an update on the development of the new scheme for people with a learning disability. DT also provided updates on current work in relation to the repatriation of two people currently placed out of borough.</p> <p>Chair thanked DT for the presentation.</p> <p><b>Action: KW to send SHALD presentation to Members</b></p>	<b>KW</b>
<b>For Decision</b>		
<b>10</b>	<p>a) <b>External Audit</b>  b) <b>2018 Final Accounts MioCare Group CIC</b>  c) <b>2018 Final Accounts Oldham Care and Support</b>  d) <b>2018 Final Accounts MioCare Services</b></p> <p>JL informed the group she presented MioCare Group CIC statutory accounts 2018 for approval and formal signing.</p> <p>JL provided a brief verbal update of the audit findings and informed Members that in the audit opinion of significant risks there was nothing of significant concern and made reference to the following:</p> <ul style="list-style-type: none"> <li>- No significant issues had been highlighted with the pension scheme</li> <li>- Auditors agree MioCare are approved to be considered for a going concern and going concern is assumed 12 months from the date of approval</li> <li>- It is requested that management obtain a letter of support from Oldham Council</li> <li>- The issues with the payroll provider are much better this year</li> <li>- There is a lack of segregation and authority when posting journals</li> <li>- Board Members were given an opportunity to make JL aware of any issues she should be aware of as the auditor</li> </ul> <p>JL finally offered thanks to PW and his team for their assistance whilst the auditors prepared the accounts and also to Board for commissioning Grant Thornton.</p> <p><b>Decision: Chair and KD formally signed off the statutory accounts of 2018.</b></p>	
<b>11</b>	<p><b>Internal Audit Annual Report 2018</b></p> <p>KD informed Members this report had previously been circulated for information and review at the last Board meeting. The internal audit function has given a good report</p>	

	<p>for 2018.</p> <p>It was recommended that the Finance, Audit and Risk Committee ought to realign focus to enable it to flow in with internal auditors.</p> <p>KD asked Board to accept the report findings.</p> <p><b>Decision: Members accept the report findings.</b></p>	
<b>12</b>	<p><b>SLT Additional Resources</b></p> <p>KD set out the case for additional SLT resources for the next 12 months and following a comprehensive discussion this was approved.</p> <p><b>Decision: Board Members agree to the recommendation of additional resources.</b></p>	
<b>13</b>	<p><b>AOB and Close</b></p> <p>JJ requested the FAR Committee engage with the auditors to ensure we get maximum value.</p>	



**MINUTES OF THE GREATER MANCHESTER COMBINED AUTHORITY MEETING  
HELD ON 28 JUNE 2019 AT ROCHDALE COUNCIL OFFICES**

**PRESENT:**

Greater Manchester Mayor	Andy Burnham (In the Chair)
Greater Manchester Deputy Mayor	Baroness Bev Hughes
Bolton	Councillor David Greenhalgh
Bury	Councilor Rishi Shori
Manchester	Councillor Richard Leese
Oldham	Councillor Sean Fielding
Rochdale	Councillor Allen Brett
Salford	City Mayor Paul Dennett
Stockport	Councillor Elise Wilson
Tameside	Councillor Brenda Warrington
Trafford	Councillor Andrew Western
Wigan	Councillor Keith Cunliffe

**OTHER MEMBERS IN ATTENDANCE:**

Rochdale	Councillor Janet Emsley
Rochdale	Councillor Aasim Rashid
Tameside	Councillor Leanne Feeley

**OFFICERS IN ATTENDANCE:**

GMCA – Chief Executive	Eamonn Boylan
GMCA - Deputy Chief Executive	Andrew Lightfoot
GMCA – Monitoring Officer	Liz Treacy
GMCA – Treasurer	Richard Paver
Office of the GM Mayor	Kevin Lee

Bolton	Sue Johnson
Bury	Geoff Little
Oldham	Helen Lockwood
Manchester	Joanne Roney
Rochdale	Steve Rumbelow
Salford	Jim Taylor
Stockport	Pam Smith
Tameside	Steven Pleasant
Trafford	Nikki Bishop
Wigan	Alison McKenzie-Folan

<u>BOLTON</u>	<u>MANCHESTER</u>	<u>ROCHDALE</u>	<u>STOCKPORT</u>	<u>TRAFFORD</u>
<u>BURY</u>	<u>OLDHAM</u>	<u>SALFORD</u>	<u>TAMESIDE</u>	<u>WIGAN</u>

Growth Company  
GMCA  
GMCA  
GMCA  
GMCA  
GMCA

Mark Hughes  
Simon Nokes  
Julie Connor  
Claire Norman  
Sylvia Welsh  
Nicola Ward

## **ANNUAL MEETING**

### **GMCA 122/19**

### **APOLOGIES**

#### **RESOLVED /-**

That apologies were received from Councillor David Molyneux (Wigan) - Keith Cunliffe attending, and Councillor Jenny Bullen (Wigan), Tony Oakman (Bolton Chief Executive) – Sue Johnson attending, Sara Todd (Chief Executive, Trafford Council) – Nikki Bishop attending, Carolyn Wilkins (Chief Executive of Oldham Council) – Helen Lockwood attending.

### **GMCA 123/19**

### **APPOINTMENT OF CHAIR 2019/20**

#### **RESOLVED /-**

That the appointment of Andy Burnham, as the GM Mayor, under Part 5a, section 4 of the Constitution, as Chair of the GMCA (ex-officio) be noted.

### **GMCA 124/19**

### **APPOINTMENT OF VICE CHAIRS 2019/20**

#### **RESOLVED /-**

That the appointment of Richard Leese and David Greenhalgh as Vice Chairs of the GMCA be noted and that the appointment of Brenda Warrington as a Vice Chair of the GMCA be approved for 2019/20.

### **GMCA 125/19**

### **REVIEW OF THE GMCA CONSTITUTION**

Liz Treacy, GMCA Monitoring Officer took members through a report which detailed the outcomes of the review of the GMCA Constitution and recommended amendments.

#### **RESOLVED/-**

1. That the revised constitution be adopted as the Constitution of the GMCA.

2. That it be noted that the discharge of mayoral functions and the delegation of such responsibilities rests with the Mayor, and that the delegations of mayoral functions (and the arrangements in relation to such) set out in the Constitution are for the information of the GMCA only.
3. That the Monitoring Officer be authorised to make any changes of a typographical nature to the Constitution.

**GMCA 126/19            GREATER MANCHESTER APPOINTMENTS AND NOMINATIONS 2019/20**

The GM Mayor, Andy Burnham introduced a report of the GMCA Monitoring Officer, requesting members to agree a number of appointments to the GMCA, it's bodies and outside bodies.

**RESOLVED /-**

1. That the appointment of Julie Connor, Assistant Director Governance & Scrutiny, as the GMCA Secretary be approved.
2. That the portfolio leads and assistants for 2019/20 as allocated by the GM Mayor and GMCA Head of Paid Service be noted.

**GMCA Portfolios 2019/20**

<b>Portfolio</b>	<b>Holder</b>	<b>Chief Executive</b>
Young People and Cohesion	Rishi Shori	Geoff Little Jon Rouse (joint lead for Children)
Education, Skills, Work and Economy	Sean Fielding	Joanne Roney
Transport	Richard Leese	Jim Taylor
Housing, Homelessness and Green City-Region	Andy Burnham	Eamonn Boylan
Culture	Paul Dennett	Steve Rumbelow
Safe and Strong Communities	Andrew Western	Eamonn Boylan
Healthy Lives and Quality Care	David Greenhalgh	Alison McKenzie-Folan
Age-Friendly Greater Manchester & Equalities	Bev Hughes	Carolyn Wilkins
	Peter Smith Brenda Warrington	Steven Pleasant
	Brenda Warrington	Pam Smith

Community, Cooperatives and Digital City-Region	Allen Brett	Pam Smith Andrew Lightfoot
	Elise Wilson	Sara Todd
Resources & Investment	David Molyneux	Richard Paver
Policy and Reform	Andy Burnham	Eamonn Boylan (Policy)

### Portfolio Assistants 2019/20

Local Authority	Nomination 1	Nomination 2	
Bolton	Susan Baines	Martyn Cox	
Bury	Andrea Simpson	David Jones	
Manchester	Bev Craig	Sue Murphy	
Oldham	Arooj Shah	Abdul Jabbar	
Rochdale	Janet Emsley	Aasim Rashid	
Salford	Paula Boshell	John Merry	
Stockport	Tom McGee	Jude Wells	
Tameside	Leanne Feeley	Oliver Ryan	
Trafford	Joanne Harding	Cath Hynes	
Wigan	Jenny Bullen	Terry Halliwell	Mark Aldred

3. That the following appointments by GM Local Authorities to the Greater Manchester Combined Authority for 2019/20 be noted:

District	Member	Substitute Member
<b>Bolton</b>	David Greenhalgh (Con)	Martyn Cox (Con)
<b>Bury</b>	Rishi Shori (Lab)	Andrea Simpson (Lab)
<b>Manchester</b>	Richard Leese (Lab)	Sue Murphy (Lab)
<b>Oldham</b>	Sean Fielding (Lab)	Arooj Shah (Lab)
<b>Rochdale</b>	Allen Brett (Lab)	Sara Rowbotham (Lab)
<b>Salford</b>	Paul Dennett (Lab)	John Merry (Lab)
<b>Stockport</b>	Elise Wilson (Lab)	Tom McGee (Lab)
<b>Tameside</b>	Brenda Warrington	Bill FairFoull (Lab)

	(Lab)	
<b>Trafford</b>	Andrew Western (Lab)	Catherine Hynes (Lab)
<b>Wigan</b>	David Molyneux (Lab)	Keith Cunliffe (Lab)

4. That the appointment of the following 5 GMCA members (4 Labour & 1 Conservative) to the GMCA Standards Committee for 2019/20 be approved:

Paul Dennett (Lab), David Greenhalgh (Con), Andrew Western (Lab), Brenda Warrington (Lab) and Elise Wilson (Lab)

5. That it be noted that the GMCA in December 2015 appointed 1 Co-opted Independent Member, Geoff Linnell, to act as the Chair of the Standards Committee and 1 Independent Person, Nicole Jackson, to assist the Monitoring Officer and Hearing Panel in dealing with allegations that members of the GMCA have acted in breach of the GMCA's Code of Conduct. The term of office of these appointment is for 4 years with effect from 18 December 2015 and will be reviewed in 2019/20.
6. That the appointment of 5 members to the Board of Greater Manchester Accessible Transport Limited to the Greater Manchester Transport Committee for 2019/20 be delegated to the newly constituted GM Transport Committee.
7. That the appointment of the following 7 GMCA members (6 Labour & 1 Conservative) to the GMCA Resources Committee for 2019/20 be approved:

GM Mayor Andy Burnham (Lab), David Greenhalgh (Con), Richard Leese (Lab), Paul Dennett (Lab), David Molyneux (Lab), Brenda Warrington (Lab) and Elise Wilson (Lab).

8. That the appointment to the Greater Manchester Waste & Recycling Committee (11 Labour, 3 Conservative and 1 Liberal Democrat), from the nominations received from the GM Local Authorities, for 2019/20 up to 30 April 2020 be approved:

<b>District</b>	
<b>Bolton</b>	Adele Warren (Con)
<b>Bury</b>	Alan Quinn (Lab)
<b>Manchester</b>	Rabnawaz Akbar (Lab) Shaukat Ali (Lab)
<b>Oldham</b>	Ateeque Ur-Rehman (Lab) Yasmin Toor (Lab)
<b>Rochdale</b>	Tom Besford (Lab) Susan Emmott (Lab)

<b>Salford</b>	David Lancaster (Lab) Robin Garrido(Con)
<b>Stockport</b>	Roy Driver (Lab) Helen Foster-Grime (Lib Dem)
<b>Tameside</b>	Allison Gwynne (Lab)
<b>Trafford</b>	Judith Lloyd (Lab) Paul Lally (Con)

9. That the GM Waste & Recycling Committee be requested to nominate a Chair of the Committee at the first meeting for consideration by the GMCA in July 2019.
10. That the appointment of the following 4 members (3 Labour & 1 Conservative) to the GMCA Audit Committee, from the nominations received from the GM Local Authorities, 2019/20 up to 30 April 2020 be agreed:

<b>District</b>	<b>Member</b>
<b>Bury</b>	Mary Whitby (Lab)
<b>Manchester</b>	Sarah Russell (Lab)
<b>Oldham</b>	Colin McLaren (Lab)
<b>Trafford</b>	Chris Boyes (Con)
<b>Substitute Members</b>	
<b>Rochdale</b>	Peter Malcolm (Lab)
<b>Wigan</b>	James Grundy (Con)

11. That it be noted that the GMCA appointed Gwyn Griffiths and Catherine Scivier as Independent Members of the GMCA Audit Committee. The term of office of these appointment was for 3 years with effect from June 2017 and would be reviewed in 2019/20.
12. That the following final appointments to the 3 Overview & Scrutiny Committees be agreed for 2019/20, up to 30 April 2020:

**Overview and Scrutiny Committee Membership 2019-20**

Three Committees of 15 (11 Labour, 3 Conservative, 1 Lib Dem).

<b>CORPORATE ISSUES &amp; REFORM OVERVIEW &amp; SCRUTINY</b>		
	Bolton	Bob Allen (Con)
	Bury	Stella Smith (Lab) Tim Pickstone (Lib Dem)

	Manchester	Ben Clay (Lab)
	Oldham	Colin McClaren (Lab) Chris Goodwin (Lab)
	Rochdale	Kallum Nolan (Lab)
	Salford	Dave Jolley (Lab) Tanya Burch (Lab)
	Stockport	Dena Ryness (Lab) John McGahan (Con)
	Tameside	Teresa Smith (Lab)
	Trafford	Anne Duffield (Lab) Dave Morgan (Cons)
	Wigan	Joanne Marshall (Lab)

<b>ECONOMY, BUSINESS GROWTH &amp; SKILLS OVERVIEW &amp; SCRUTINY</b>		
	Bolton	Mudasir Dean (Con) Susan Howarth (Lab)
	Bury	Mary Whitby (Lab)
	Manchester	Luke Raikes (Lab) June Hitchen (Lab)
	Oldham	George Hulme (Lab)
	Rochdale	Daniel Meredith (Lab) Mike Holly (Con)
	Salford	Jim King (Lab)
	Stockport	Kerry Waters (Lab) Colin MacAlister (Lib Dem)
	Tameside	Stephen Homer (Lab)
	Trafford	Barry Brotherton (Lab)

	Wigan	Charles Rigby (Lab) Michael Winstanley (Con)
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<b>HOUSING, PLANNING &amp; ENVIRONMENT OVERVIEW &amp; SCRUTINY</b>		
	Bolton	John Walsh (Con)
	Bury	Martin Hayes (Lab) Dorothy Gunther (Con)
	Manchester	Mandie Shilton-Godwin (Lab) Jon-Connor Lyons (Lab)
	Oldham	Barbara Brownridge (Lab)
	Rochdale	Linda Robinson (Lab)
	Salford	Sharmina August (Lab)
	Stockport	Janet Mobbs (Lab) Steve Gribbon (Lib Dem)
	Tameside	Mike Glover (Lab) Liam Billington (Con)
	Trafford	Kevin Procter (Lab) Amy Whyte (Lab)
	Wigan	Fred Walker (Lab)

#### **GMCA Scrutiny Substitutes**

	<b>LABOUR</b>	<b>CONSERVATIVE</b>	<b>LIBERAL DEMOCRAT</b>
Bolton	Linda Thomas	Diane Parkinson	n/a
Bury	TBC	n/a	n/a
Manchester	n/a	n/a	Greg Stanton
Oldham	TBC	n/a	Hazel Gloster Sam Al-



			hamdani
Rochdale	Ray Dutton	Pat Sullivan	n/a
Salford	n/a	Ali Leitner Karen Garrido	n/a
Stockport	n/a	n/a	n/a
Tameside	Adrian Pearce	Ruth Welsh	n/a
Trafford	n/a	Sean Anstee	n/a
Wigan	TBC	Adam Marsh	n/a

13. That the appointment of Joanne Heron as the GMCA Designated Scrutiny Officer be noted.
14. That the appointment to the GM Culture & Social Impact Fund Committee, from the nominations received from GM Local Authorities, for 2019/20 up to 30 April 2020 be approved:

District	Member	Substitute Member
<b>Bolton</b>	Martyn Cox (Con)	To be confirmed
<b>Bury</b>	Joan Grimshaw (Lab)	David Jones (Lab)
<b>Manchester</b>	To be confirmed	Vacancy
<b>Oldham</b>	Norman Briggs (Lab)	Mohammed Alyas (Lab)
<b>Rochdale</b>	Janet Emsley (Lab)	Susan Smith (Lab)
<b>Salford</b>	Stephen Coen (Lab)	David Lancaster (Lab)
<b>Stockport</b>	Kate Butler (Lab)	Tom McGee (Lab)
<b>Tameside</b>	Leanne Feeley (Lab)	Mike Smith (Lab)
<b>Trafford</b>	Jane Baugh (Lab)	Mike Freeman (Lab)
<b>Wigan</b>	Carl Sweeney (Lab)	Bill Clarke (Lab)

15. That the following appointments by the GM Local Authorities to the Health and Care Board for 2019/20 be noted:

District	Member	Substitute Member
<b>Bolton</b>	Susan Baines (Con)	Andrew Morgan (Con)
<b>Bury</b>	Andrea Simpson (Lab)	Vacancy
<b>Manchester</b>	Bev Craig (Lab)	Vacancy
<b>Oldham</b>	Zahid Chauhan (Lab)	No Sub to be appointed
<b>Rochdale</b>	Sara Rowbotham (Lab)	Wendy Cocks (Lab)
<b>Salford</b>	Paul Dennett (Lab)	John Merry (Lab)
<b>Stockport</b>	Jude Wells (Lab)	Elise Wilson (Lab)
<b>Tameside</b>	Brenda Warrington	Bill Fairfoull (Lab)

	(Lab)	
<b>Trafford</b>	Andrew Western (Lab)	Jane Slater (Lab)
<b>Wigan</b>	Peter Smith (Lab)	Keith Cunliffe (Lab)

16. That the following appointment by the GM Local Authorities to the Joint Health Commissioning Board for 2019/20 be noted:

<b>District</b>	<b>Member</b>	<b>Substitute Member</b>
<b>Bolton</b>	Susan Baines (Con)	Andrew Morgan (Con)
<b>Bury</b>	Andrea Simpson (Lab)	Rishi Shori (Lab)
<b>Manchester</b>	Bev Craig (Lab)	Vacancy
<b>Oldham</b>	Zahid Chauhan (Lab)	No Sub to be appointed
<b>Rochdale</b>	Sara Rowbotham (Lab)	Vacancy
<b>Salford</b>	John Merry (Lab)	Gina Reynolds (Lab)
<b>Stockport</b>	Tom McGee (Lab)	Vacancy
<b>Tameside</b>	Brenda Warrington (Lab)	Vacancy
<b>Trafford</b>	Jane Slater (Lab)	Andrew Western(Lab)
<b>Wigan</b>	Keith Cunliffe (Lab)	Vacancy

17. That the appointment of the following four GMCA members to the GM Local Enterprise Partnership for 2019/20 be agreed:

GM Mayor Andy Burnham, Richard Leese, Brenda Warrington and Elise Wilson

18. That the appointment of the following 5 members to the Manchester Growth Company Board for 2019/20 be agreed:

Richard Leese, Paul Dennett, Ebrahim Adia, Arooj Shah and Leanne Feeley

19. That the appointment of the Portfolio Lead for Education, Skills & Work, Sean Fielding, Luthfur Raman (Manchester) and Amanda Peers (Stockport) be appointed to the Skills and Employment Partnership for 2019/20.

20. That the portfolio Lead for Green City Region, Andrew Western be appointed to the Low Carbon Hub.

21. That the appointment of the GM Mayor to the Transport for the North Board be noted.
22. That the appointment of Mark Aldred (Wigan) as a substitute member of the TfN Board be approved.
23. That the appointment of Roger Jones (Salford) to the TfN Scrutiny Committee be approved and that a further member be sought as the substitute member for 2019/20.
24. That the following appointments to the Regional Leaders Board for 2019/20 be agreed:  
  
GM Mayor Andy Burnham, Deputy Mayor Beverley Hughes and Andrew Western
25. That the appointment of the following GMCA members to the Greater Manchester European Structural Fund for 2019/20 be agreed:  
Sean Fielding, Sue Murphy, David Molyneux, Keith Cunliffe and Elise Wilson.
26. That the following members from the nominations received GM Local Authorities to the North West Flood and Coastal Committee for 2018/19 be agreed:

District	Member
Bolton	Stuart Haslam (Con)
Bury	Alan Quinn (Lab)
Rochdale	Neil Emmott (Lab)

Those members appointed to be requested to appoint their own substitute.

**GMCA 127/19            GREATER MANCHESTER TRANSPORT COMMITTEE – ROLES & RESPONSIBILITIES**

The GM Mayor, Andy Burnham took members through a report which outlined the current GM transport governance arrangements and revised terms of reference for a reconstituted Transport Committee detailing options for its structure, responsibilities and examples of how it may work in practice.

**RESOLVED /-**

1. That the establishment of the new GM Transport Committee as a joint committee of the Mayor, 10 GM Local Authorities and GMCA be approved.

2. That the Terms of Reference and Operating Agreement for the Committee as set out in Schedule 1 of the report be approved.
3. That the functions as set out in the Terms of Reference be delegated to the G M Transport Committee.
4. That the appointments to the GM Transport Committee as agreed by the 10 GM Local Authorities at their recent Annual Meetings, detailed in paragraph 3.10 of the report, plus Basat Shiekh, as the substitute member for Manchester City Council, be noted.
5. That it be noted that the GM Mayor is a member of the GM Transport Committee.
6. That it be noted that the GM Mayor would appoint a GMCA member to act as a substitute member to attend meetings of the GM Transport Committee in his absence.
7. That the appointment of Sean Fielding, as the GMCA member, and Allen Brett as the substitute member, to the GM Transport Committee be approved.

That the GM Mayor's appointments to the Transport Committee, ensuring the political balance of the Committee (detailed in paragraph 3.11) be noted as follows:

**Labour Appointments:**

Dzidra Noor, Barry Warner, Liam O'Rourke, Peter Robinson, 1 further Labour appointment to be confirmed

**Substitute Labour Appointments:**

To be confirmed

**Conservative Appointments:**

Doreen Dickinson, Roy Walker, Nathan Evens

**Substitute Conservative Members:**

John Hudson, Linda Holt

**Liberal Democrat Members:**

Howard Sykes, John Leech

**Substitute Liberal Democrat Members:**

Angie Clark, David Wilkinson

8. That it be noted that the GM Transport Committee shall select and recommend the appointment of a Chair for agreement at the July 2019 GMCA meeting.

## **GMCA 128/19            SCHEDULE OF MEETINGS 2019/20**

### **RESOLVED /-**

That the planned cycle of meetings be approved as outlined below.

Friday 26 July 2019	-	Oldham
August – Recess subject to any urgent business		
Friday 27 September 2019	-	Bury
Friday 25 October 2019	-	Salford
Friday 29 November 2019	-	Rochdale
Friday 13 December 2019	-	Manchester
Friday 31 January 2020	-	Tameside
*Friday 14 February 2020	-	Bolton - Budget meeting
Friday 27 March 2020	-	Stockport
April – Recess subject to any urgent business		
Friday 29 May 2020	-	Trafford
Friday 26 June 2020	-	Wigan

## **GMCA ORDINARY BUSINESS**

### **PART A**

#### **GMCA 129/19            CHAIR’S ANNOUNCEMENTS AND URGENT BUSINESS**

The GM Mayor, Andy Burnham informed members of the Combined Authority that the Mayoral Development Order for Stockport Town Centre West had been laid before parliament on the 26 June which would come into effect in 40 days time and signified a ground breaking move to see the use of Mayoral Development Orders in Town Centres. The MDC Board had already been meeting in shadow form to ensure relevant progress could be made in delivering the regeneration to the Stockport Town Centre West area. The Mayor noted his thanks to staff at Stockport MBC for all their work to date, and encouraged other GM Local Authorities to consider using this model for other town centre development.

Friday 28 June marked Football Friday, which was an event organised by Vincent Kompany through Tackle4MCR to raise money for homeless young people. GMCA Members have been invited to wear their football shirts for a photo opportunity following the GMCA to mark their support for this event.

### **RESOLVED /-**

1. That it be noted that the Order regarding the Stockport Mayoral Development Corporation had been laid before Parliament, with a view to coming into effect in approximately 40 days time.

2. That the GMCA record it's thanks to all those which have been involved in the work leading up to the Mayoral Development Order for Stockport Town Centre West, which could be used as the model for other town centre development across GM.
3. That the GMCA record it's thanks to all GMCA Members and officers for supporting Football Friday in support of Tackle4MCR to specifically raise money for young homeless people.

**GMCA 130/19            DECLARATIONS OF INTEREST**

**RESOLVED /-**

That no declarations were received in relation to any item on the agenda.

**GMCA 131/19            MINUTES OF THE GMCA MEETING HELD ON 31 MAY 2019**

The minutes of the GMCA meeting held 31 May 2019 were submitted for consideration.

**RESOLVED /-**

That the minutes of the meeting held 31 May 2019 be approved.

**GMCA 132/19            GMCA OVERVIEW & SCRUTINY COMMITTEES – MINUTES OF THE MEETINGS HELD IN JUNE 2019**

The minutes of the GMCA Overview and Scrutiny Committee meetings in June 2019 were submitted for consideration.

**RESOLVED /-**

That the minutes of the Economy, Business Growth & Skills Overview & Scrutiny Committee held on 14 June and the Corporate Issues & Reform Overview & Scrutiny Committee held on 18 June 2019 be noted.

**GMCA 133/19            GMCA AUDIT COMMITTEE - MINUTES OF THE MEETING HELD ON 18 JUNE 2019**

The minutes of the GMCA Audit Committee held 18 June 2019 were submitted for consideration.

**RESOLVED /-**

That the minutes of the Audit Committee meeting held on 18 June 2019 be noted.

#### **GMCA 134/19            BUS REFORM ASSESSMENT UPDATE (KEY DECISION)**

Eamonn Boylan, Chief Executive Officer of GMCA & TfGM introduced a report that provided a summary of the work on bus reform to date and made a recommendation to proceed with the consideration of a proposed franchising scheme. As background to this report, the Mayor reminded the Combined Authority that the Transport Vision had been launched this week that set out clear aspirations for GM to have a London-style integrated public transport system. Phase one of Metrolink expansion to Trafford Park had been completed, and the aspiration was that some of the principles of metrolink could be applied to other modes of transport such as reliability, access, affordability etc. Phase two would include bus reform, phase three completion of the cycling and walking network and phase four the revival of rail services in GM. The Mayor expressed his thanks to colleagues at Transport for Greater Manchester for their work on the Transport Vision and the development of a clear plan as to how we can work towards its ambitions.

A member of the Authority asked for clarification as to the timescales for further metrolink extensions to Stockport, the Mayor replied that it was envisaged that this would be delivered within the next decade, but that it would require investment from Government to ensure that aspirations would be completely achieved.

**CLERKS NOTE: Further consideration of this item was deferred pending the discussion of the Private & Confidential Bus Reform Report at Item 28.**

#### **GMCA 135/19            OUR PASS (KEY DECISION)**

The GM Mayor, Andy Burnham updated the GMCA on the development of the Opportunity Pass that will provide free bus travel and a range of complimentary opportunities to eligible 16-18 year olds in Greater Manchester. He reported that significant progress had been made in relation to the design, naming and production of the pass in conjunction with the Youth Combined Authority enabling the pilot to begin on Monday 1 July 2019.

Rose Marley, CEO of Sharpfutures and lead on Our Pass reported that the scheme had been well received by the business community resulting in a wide range of benefits (and over £500 of savings) available for young people who have the pass. The support of businesses has funded 40% gross cost of the pilot, and with further commitments pledged it was anticipated that there will be substantial business funding for the future of the scheme.

Members expressed their support for the scheme and recognised its enormous potential to remove barriers to accessing education and other experiences for young people. Furthermore, it could also create a new generation of bus users and help develop a strong young persons' voice to support bus reform. In respect of the £10

administration fee, members urged that disadvantaged young people were supported to access the pass. It was confirmed that there is a charity working alongside Our Pass with college providers to ensure it can be made accessible to all young people.

**RESOLVED/-**

1. That the report be noted, including, in particular, the key milestones for delivery and development of Opportunities to date.
2. That it be noted that the name and design of the scheme has been selected by the Greater Manchester Youth Combined Authority after a period of consultation with a range of stakeholder groups.
3. That the ongoing engagement with bus operators to agree the details of reimbursement under the discretionary concessionary scheme that will provide free bus travel to eligible 16-18 year olds in Greater Manchester be noted.
4. That it be noted that, subject to the ongoing engagement with bus operators TfGM is seeking to publish a draft of an updated Local Concessionary Scheme for 'formal' consultation by the end of June 2019.
5. That the ongoing work to identify and secure new funding to offset the cost of the scheme to the public sector, including commercial sponsorship of the opportunity pass be noted.
6. That the primary and secondary objectives of the scheme and development of a supporting monitoring and evaluation framework which will report on as part of the 2020/21 and 2021/22 budget setting process be noted.
7. That it be noted and agreed that the budget of £1million, required to deliver and operate the two year Opportunity Pass Pilot, will be funded from Reserves held in the Mayoral General Budget.
8. That it be noted that there was potential beyond the immediate objectives, in building on a means of rewarding good behaviours of young people and to work with GM local Authorities to do more to widen the scheme to 'looked after' children.
9. That the GMCA record it's thanks to Rose Marley, who was leading the development of Our Pass.

**GMCA 136/19                    THE MAYOR'S CYCLING & WALKING CHALLENGE FUND (MCF)  
(KEY DECISION)**

The GM Mayor, Andy Burnham shared a report that provided an update on the Mayor's Cycling and Walking Challenge Fund (MCF) and Bee Network Plan in preparation for publication of the second edition of the Plan at the end of June 2019.



The report detailed the fifth tranche of schemes to come through the programme, which looked specifically to ensure that there was equity of provision across the whole of GM.

Members of the GMCA welcomed the schemes that had previously been approved, and recognised the challenge to ensure that there was equal emphasis given to walking schemes as had previously been given to cycling schemes. Members further recognised the significance of the Bee Network in supporting the delivery of the active travel ambitions for Greater Manchester.

**RESOLVED/-**

1. That the work undertaken to update the Bee Network Plan be noted.
2. That it be noted that an updated Bee Network Plan was scheduled to be published at the end of June 2019, following approval by each of the GM Local Authority.
3. That it be noted that, following the publication of the second version of the plan, work will be progressed to inform future prioritisation of the delivery of the Network.
4. That the progress on the first four tranches previously granted Programme Entry for inclusion in the MCF be noted.
5. That the fifth tranche of cycling and walking schemes to be granted Programme Entry for inclusion in the MCF be approved.
6. That the current MCF over-programming position be noted.
7. That the commitment to fund all development costs for all schemes that have been approved for Programme Entry be approved.
8. That the development and application of an assessment matrix to prioritise MCF schemes for delivery be noted.

**GMCA 137/19**

**GREATER MANCHESTER HOUSING STRATEGY (KEY DECISION)**

Salford City Mayor, Paul Dennett, Portfolio Lead for Housing, Homelessness & Infrastructure presented the Greater Manchester Housing Strategy which sought agreement to develop an Implementation Plan to further deliver the Strategy's ambitions. The current housing crisis was the driving force for this agenda, and remains a sovereign issue for Local Authorities. GM recognise that they need an individual approach to tackling the lack of social housing, below standard private rented properties, the need to retro-fit to reduce carbon emissions, and to deliver the number of required affordable homes.

He recognised that these ambitions were in a challenging context after not having secured a Housing Deal with Government and required a shared vision that would be co-designed and co-produced with all relevant shareholders.

Members of the Combined Authority shared the aspirations of the Housing Strategy but also recognised that the housing crisis was significantly worsening. The Government's definition of 'affordable' did not reflect the affordability for low income families. It was imperative that in setting this figure, Government should start from income levels and then homes can be designed within the scope of this affordability.

Housing for Health was highlighted as a successful programme in ensuring that people remained out of hospital and maintained their independent living. Members of the GMCA welcomed the strategy in relation to how it had the potential to maintain the upward trend in ensuring healthy homes especially for Greater Manchester's ageing population. Further to this, members expressed how good housing was a foundation for ensuring residents were actively engaged in their community, open to employment opportunities and had the best health possible and was a philosophy which was evident through Homes for All, Housing First and a key principle of the Greater Manchester Strategy.

In respect of vacant properties, Members urged that these homes were brought back into use, retrofitted to ensure carbon neutrality and contributing to the property stock availability across GM. City Mayor Paul Dennett responded that GM had brought 961 properties back into use, but that there was significantly further to go. However, this would require support from Government, as through the share to buy scheme another 8,054 properties were completed last year, taking them out of the current social housing provision.

Councillor David Greenhalgh specifically added that he would support the GMCA in lobbying Government for the required funds to deliver on GM's housing ambitions. The shared ownership model had been successful in increasing the number of young people being able to get on the property ladder, but the issue of lack of standards for private rented properties remained a significant issue for local authorities. He reported that the small by growing buy-back scheme through Bolton@home had been successful, but that models were now being considered to counteract the possible patch work provision of social housing.

#### **RESOLVED/-**

1. That the draft Greater Manchester Housing Strategy be approved.
2. That the commissioning of the development of an Implementation Plan for the Strategy be approved.
3. That the GMCA record it's thanks to Salford's City Mayor Paul Dennett for his leadership in the development of the GM Housing Strategy, and to all officers from

the GMCA and GM Local Authorities for their work to ensure this Strategy is ready for approval.

**GMCA 138/19                      UPDATE ON ROUGH SLEEPING IN GREATER MANCHESTER (KEY DECISION)**

The GM Mayor, Andy Burnham shared an update that informed the GMCA of the progress to date in tackling rough sleeping in Greater Manchester. He reported that there had been recent pledges of funding from the Health and Social Care Partnership and Joint Commissioning Board which would enable the ‘a bed every night’ to continue for another year. In offering this provision, the GMCA had been able to see evidence of prevention in practice, stopping people from falling into emergency services through early intervention and a host of partner organisation support. Recent counts in GM Authorities had further evidenced how the programme had made a direct impact on the number of rough sleepers.

Each of the GM Authorities will now be in receipt of funding through the rough sleeping initiatives, and will be required to collect data on a regular basis. This information will be shared with the GMCA alongside regular updates on each of the interventions. In addition, Local Authorities were urged to invite further referrals to the Housing First programme.

**RESOLVED/-**

1. That the continuing commitment and progress in tackling rough sleeping across GM be noted.
2. That GM local authorities be requested to agree to prioritise take-up into the Housing First programme and to encourage local engagement.
3. That the funding commitment made by the GM Joint Commissioning Board and the Health & Care Partnership be noted.
4. That local authorities be requested to commit to the roll-out of Phase 2 of A Bed Every Night from 1 July 2019.
5. That the establishment of the GM Homelessness Programme Board be noted.
6. That the GMCA note and welcome the progress in reducing rough sleeping as demonstrated by the ‘A Bed Every Night’ and local street count data which will be reported to the GMCA on a regular basis going forward.

**GMCA 139/19                      ESTABLISHMENT OF GREATER MANCHESTER DELIVERY TEAM & UTILISATION OF GREATER MANCHESTER HOUSING INVESTMENT FUND SURPLUSES (KEY DECISION)**

Salford City Mayor, Paul Dennett, Portfolio Lead for Housing, Homelessness & Infrastructure introduced a report which set out a proposal to establish a GM Delivery Team and sought approval in principle to fund the proposal from the surpluses generated from the continued investment of the GM Housing Investment Loans Fund.

**RESOLVED/-**

1. That the establishment of the GM Delivery Team and the use of GM Housing Investment Fund surpluses to fund it at a level indicated in the report be approved in principle.
2. That it be agreed that the formal establishment of the Team, relevant posts and final costs would be referred to the Resources Committee.
3. That the GMCA approve, in principle, the spending of £1.75m of GMHILF surpluses over 3 years to fund the posts identified within the GM Delivery Team and the necessary work to develop proposals as set out in the report.

**GMCA 140/19                      GREATER MANCHESTER “SMART RESIDENT” DATA EXCHANGE PLATFORM TO ENABLE PUBLIC SERVICE (KEY DECISION)**

Councillor Elise Wilson, Portfolio Lead for Digital City Region introduced a report which sought support for progressing work on creating a reusable citizen-centred, data-sharing system for Greater Manchester – the Smart Resident Data Exchange Platform that will support multiple elements of the Greater Manchester Strategy. The report evidenced how Greater Manchester is leading the way as a digital city region that puts people first, detailing the UK’s first agreement for digital licensing.

**RESOLVED/-**

1. That the GMCA support the revised procurement approach for the shared data platform between GMCA and Health & Social Care Partnership (GM HSCP) and Early Years specific capabilities.
2. That authority be delegated to the GMCA Treasurer to approve contract award following the procurement process, where the procurement was a sole GMCA procurement.
3. That authority be delegated to the GMCA Treasurer to work jointly with Salford Royal Foundation Trust, who also has delegated authority from NHS England, via the GM Digital Board, to approve contract award following the procurement process, where the procurement is a co-funded procurement between the GMCA and the GM HSCP.

4. That the GMCA record it's thanks to Councillor Andrew Western for his previous work on the Digital City Region portfolio.

**GMCA 141/19                      SOLAR PV COLLECTIVE PURCHASING PILOT FOR GREATER MANCHESTER (KEY DECISION)**

Councillor Andrew Western, Portfolio Lead for Green City Region, presented a report that detailed an opportunity for each GM Local Authority to be part of a Solar PV Collective Purchasing Pilot. The proposals within the report aimed to support GM's achievement of the Green Summit's aspiration for the City Region to be carbon neutral by 2038 through the increased uptake of local renewable energy generation. Currently only 2.5% of homes in Greater Manchester have solar panels and therefore this input of private sector investment was necessary to increase the uptake and increase the number of homes and small businesses generating their own energy through solar PV. Although the scheme required initial start-up costs, it was envisaged that the programme will become cost neutral overall.

**RESOLVED /-**

1. That the report be noted.
2. That the exploration of the contractual requirements supporting the proposal be approved and that £100k be approved from the retained Business Rates reserve, and that the consequent grants to GM Local Authorities, where appropriate, be approved.
3. That subject to legal advice, authority be delegated to GMCA Treasurer, in consultation with the Portfolio Lead, to proceed with the appointment of a Solar PV Collective Purchasing partner, with a view to commencing with the pilot in September 2019.
4. That the GMCA record it's thanks to Councillor Alex Ganotis for his previous work on the Green City Region portfolio.

**GMCA 142/19                      GREATER MANCHESTER LOCAL INDUSTRIAL STRATEGY (KEY DECISION)**

Councillor Richard Leese, Portfolio Lead for the Economy introduced a report to the Authority that updated members on the launch of the Greater Manchester Local Industrial Strategy and the next steps that will be taken to ensure that it is effectively implemented by Local and National Government.

He reported that the outcomes of the Spending Review were anticipated to include confirmation of the Government's Shared Prosperity Fund and following this announcement, the GMCA could begin to consider how this could further support the

implementation of the Local Industrial Strategy. The document had been developed in conjunction with the Local Enterprise Partnership, and well received at its recent launch due to its strong evidence based and number of engaged shareholders.

The next stage of the process would include detailed conversations with the Department for Education, and these would be reported back to the GMCA, within the Implementation Plan proposals in the Autumn.

Members of the Combined Authority expressed their concern that there had been no further confirmation from Government in relation to the Shared Prosperity Fund, its criteria, distribution or the potential size of the fund. Without this clarity, it would be inevitable that the implementation of the Local Industrial Strategy would be delayed.

The Mayor supported this point, and urged that Government are prompt in giving some assurances regarding the Shared Prosperity Fund, specifically that it will include both the Government funding and the European element of the fund.

**RESOLVED/-**

1. That it be noted that the GM Local Industrial Strategy had now been agreed with Government and published on the Government, GMCA, and GM LEP websites.
2. That it be noted that discussions were now underway with Government to agree the process to ensure effective implementation and that an update be submitted to a future GMCA meeting setting out implementation plans in full.
3. That it be noted that work continues across GM to ensure there was a coordinated response to all the recommendations from the Independent Prosperity Review, particularly around the development of the GM response to the forthcoming Spending Review.
4. That it be noted that the Local Industrial Strategy Implementation Plan would be submitted to the GMCA for approval in the Autumn.
5. That the GMCA record it's thanks to Councillor Richard Leese for his leadership on the development of the Strategy, and to John Holden, GMCA for his work and continued engagement with Government.

**GMCA 143/19**

**GREATER MANCHESTER LOCAL ENTERPRISE PARTNERSHIP  
MEMBERSHIP REVIEW**

Councillor Richard Leese, Portfolio Lead for the Economy took members through a report that sought the GMCA's endorsement regarding the future private sector membership of the Local Enterprise Partnership from April 2019 – March 2021.

The recent review of membership had resulted in two new members to the Partnership, however due to the high calibre of applicants officers were looking at other ways in which the skills and talents of unsuccessful applicants could benefit GM.

**RESOLVED /-**

1. That it be noted that the nine existing private sector members' terms of office were renewed for another two year term (those members were Mike Blackburn, David Birch, Lou Cordwell, Juergen Maier, Professor Dame Nancy Rothwell, Lorna Fitzsimons, Fiona Gibson, Mo Isap and Richard Topliss).
2. That it be noted that two new private sector members, Chris Oglesby and Amanda Halford have been invited to join the LEP as full board members.
3. That it be noted the two private sector members, Michael Oglesby and Monica Brij would be standing down from the Board and that they be thanked for their contributions to the GM LEP.

**GMCA 144/19            GMCA CAPITAL OUTTURN (KEY DECISION)**

Richard Paver, Treasurer to the GMCA introduced a report that informed Members of the capital outturn for 2018/19. He reported that there had been some slippage in the capital programme, but that there had been no loss to resources due to moving funds appropriately.

**RESOLVED/-**

1. That the 2018/19 outturn capital expenditure compared to the forecast position presented to GMCA in February 2019 be noted.
2. That the addition to the 2019/20 Capital Programme of the Clean Bus Technology programme, to be funded from the £5.98 million grant awarded by the Joint Air Quality Unit Department for Environment, Food and Rural Affairs (Defra) and Department for Transport (DfT) with further details as set out in section 8, be approved.
3. That the grants to the bus operators for Clean Bus Technology be approved on the following, with authority delegated to the GMCA Treasurer to approve minor changes to the amounts awarded if required and delegate TfGM to make the grant payments:

	£000
First Manchester Limited	£2,747
Go Northwest Limited	£549
Greater Manchester Buses South Ltd t/a Stagecoach Manchester	£1,751
Rossendale Transport Limited t/a Rosso	£731
Arriva Northwest Limited	£204
<b>Total</b>	<u>£5,982</u>

4. That the addition of the Air Quality Monitoring Networks (AQMN) programme being delivered by TfGM on behalf of the 10 GM Local Authorities to the capital programme and the awarding of grants to Local Authorities as set out in section 8 and summarized below be approve, with authority delegated to the GMCA Treasurer to approve minor changes to the amounts awarded if required.

<b>Local Authority</b>	<b>£'000</b>
Bolton	£46
Rochdale	£46
Tameside	£70
Wigan	£60
Bury	£45
Stockport	£35
Trafford	£36
<b>Total</b>	<u>£338</u>

#### **GMCA 145/19            GMCA REVENUE OUTTURN (KEY DECISION)**

Richard Paver, Treasurer to the GMCA introduced a report that informed Members of the revenue outturn for 2018/19. He reported that there was a final underspend to the revenue budget following full receipt of funding from Government in relation to the cost of the moorland fires.

#### **RESOLVED/-**

1. That it be noted that the Mayoral General revenue outturn position for 2018/19 showed a favourable position of £1.1 million after transfers to Earmarked reserves.
2. That it be noted that the Mayoral General – GM Fire & Rescue revenue outturn position for 2018/19 showed a favourable position of £0.4 million after transfers to Earmarked reserves.
3. That it be noted that the GMCA General Budget revenue outturn position for 2018/19 which showed a favourable position of £0.6 million after transfers to earmarked reserves.



4. That it be noted that the GMCA transport revenue outturn position for 2018/19 was in line with budget after transfers to earmarked reserves.
5. That it be noted that the Waste outturn position for 2018/19 which was in line with budget after transfers to earmarked reserves.
6. That it be noted the TfGM revenue position for 2018/19 is in line with budget after transfers to earmarked reserves.
7. That the transfer to / from Earmarked Reserves as set out in section 5 of the report which were incorporated in the annual accounts be approved.
8. That it be noted that the final outturn position was subject to the completion of the annual external audit, to be finalised by 31 July 2019, which will be reported to the GMCA Audit Committee at its meeting in July 2019.
9. That it be noted that appropriate adjustments to the 2019/20 budget would be submitted to the GMCA in due course.

**GMCA 146/19                    GREATER MANCHESER HOUSING INVESTMENT FUNDS (KEY DECISION)**

Salford City Mayor, Paul Dennett, Portfolio Lead for Housing, Homelessness & Infrastructure took Members of the Combined Authority through a report which sought approval for a loan from the Housing Investment Loans Fund to the Laurel Banks scheme in Trafford.

**RESOLVED/-**

1. That the GM Housing Investment Loans Fund loan in the table below, as detailed further in this and the accompanying Part B report be approved:

BORROWER	SCHEME	DISTRICT	LOAN
Prestbury Holdings Ltd	Laurel Banks	Trafford	£0.921m

2. That authority be delegated to the GMCA Treasurer acting in conjunction with the GMCA Monitoring Officer to prepare and effect the necessary legal agreements.

**GMCA 147/19                    GREATER MANCHESTER INVESTMENT FRAMEWORK APPROVALS (KEY DECISION)**

Eamonn Boylan, Joint Chief Executive to the GMCA & TfGM introduced a report that sought Member's approval for a convertible loan investment into Powerlinks Media Limited from re-cycled funds.

**RESOLVED/-**

1. That the funding application for PowerLinks Media Limited (convertible loan investment of £500,000) be given conditional approval and progress to due diligence.
2. That authority be delegated to the GMCA Treasurer and GMCA Monitoring Officer to review the due diligence information in respect of the company, and, subject to their satisfactory review and agreement of the due diligence information and the overall detailed commercial terms of the transaction, to sign off any outstanding conditions, issue final approvals and complete any necessary related documentation in respect of the investment at a) above.

**PART B**

**GMCA 148/19            EXCLUSION OF PRESS AND PUBLIC**

**RESOLVED/-**

That, under section 100 (A)(4) of the Local Government Act 1972 the press and public should be excluded from the meeting for the following items on business on the grounds that this involves the likely disclosure of exempt information, as set out in paragraph 3, Part 1, Schedule 12A of the Local Government Act 1972 and that the public interest in maintaining the exemption outweighs the public interest in disclosing the information.

**GMCA 149/19            BUS REFORM ASSESSMENT UPDATE**

**RESOLVED/-**

1. That the report and assessment including, in particular, the detailed business, economic and financial information included in the assessment be noted.
2. That it be agreed that the proposed franchising scheme is affordable and represents value for money.

**GMCA 150/19            GREATER MANCHESTER “SMART RESIDENT” DATA EXCHANGE PLATFORM TO ENABLE PUBLIC SERVICE**

**CLERK’S NOTE:** This item was considered in support of the Part A ‘Greater Manchester “Smart Resident” Data Exchange Platform to Enable Public Service at Item 19 above.

**RESOLVED/-**

That the report be noted.

**GMCA 151/19            GREATER MANCHESTER HOUSING INVESTMENT FUNDS**

**CLERK'S NOTE:** This item was considered in support of the Part A 'Greater Manchester Housing Investment Funds at Item 25 above.

**RESOLVED/-**

That the report be noted.

**GMCA 152/19            GREATER MANCHESTER INVESTMENT FRAMEWORK APPROVALS**

**CLERK'S NOTE:** This item was considered in support of the Part A 'Greater Manchester Investment Framework Approvals at Item 26 above.

**RESOLVED/-**

That the report be noted.

**PART A**

**GMCA 153/19            BUS REFORM ASSESSMENT UPDATE**

The Chief Executive Officer for GMCA & TfGM reported that he had replied to One Bus confirming that TfGM has completed its assessment of the bus franchising scheme, presenting a report to the GMCA on the 28 June 2019; making clear that the Act states that the assessment must compare making the scheme to one or more other courses of action, that is why in preparing its assessment TfGM has undertaken a significant amount of engagement with One Bus and other operators in an attempt to understand what could be achieved with operators through a partnership as well as other options. The report notes that a voluntary partnership arrangement had been developed within the current partnership arrangements. TfGM's assessment confirms that the arrangement is in an appropriate state for this to be considered alongside other options. There is no requirement for all of the options of the assessment to be fully developed as this could ultimately prejudice the completion of an assessment at all. Copies of the correspondence had been shared with GMCA members.

**RESOLVED /-**

1. That the completion of the assessment of a proposed bus franchising scheme be noted.

2. That authority be delegated to TfGM to carry out final minor amendments to the assessment, which has been shared with members in the accompanying Part B report.
3. That it be agreed to proceed to instruct an independent auditor to provide a report in accordance with section 123D of the Act and to instruct TfGM to carry out all tasks necessary to obtain that report on its behalf.
4. That it be noted that the GMCA & TfGM Chief Executive had received correspondence from One Bus, the Manchester Bus Operators Association and that the Chief Executive had replied.



## COUNCIL

# Update on Actions from Council

**Portfolio Holder:** Various

**Officer Contact:** Director of Legal Services

**Report Author:** Elizabeth Drogan, Head of Democratic Services  
**Ext.** 4705

**11<sup>th</sup> September 2019**

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### Reason for Decision

The decision is for Elected Members to note the updates to the actions from previous Council meetings.

### Executive Summary

1. This report provides feedback to the Council on actions taken at the Council meeting on 10<sup>th</sup> July 2019.
2. This report also provides feedback on other issues raised at that meeting and previous meetings.

### Recommendations

Council are asked to note the actions and correspondence received regarding motions agreed at previous Council meetings.

## **Update on Actions from Council**

### **1 Background**

1.1 The report sets out the actions officers have taken on motions of outstanding business and notice of motions approved at the Council meeting held on 10<sup>th</sup> July 2019.

### **2 Current Position**

2.1 The current position from actions as a result of motions is set out in the table at Appendix One. Letters are attached at Appendix Two in response to the actions approved at Council.

### **3 Options/Alternatives**

3.1 N/A

### **4 Preferred Option**

4.1 N/A

### **5 Consultation**

5.1 N/A

### **6 Financial Implications**

6.1 N/A

### **7 Legal Services Comments**

7.1 N/A

### **8. Co-operative Agenda**

8.1 N/A

### **9 Human Resources Comments**

9.1 N/A

### **10 Risk Assessments**

10.1 N/A

### **11 IT Implications**

11.1 N/A

### **12 Property Implications**

12.1 N/A

### **13 Procurement Implications**

- 
- 13.1 N/A
- 14 **Environmental and Health & Safety Implications**
- 14.1 N/A
- 15 **Equality, community cohesion and crime implications**
- 15.1 None
- 16 **Equality Impact Assessment Completed?**
- 16.1 No
- 17 **Key Decision**
- 17.1 No
- 18 **Key Decision Reference**
- 18.1 N/A
- 19 **Background Papers**
- 19.1 The following is a list of background papers on which this report is based in accordance with the requirements of Section 100(1) of the Local Government Act 1972. It does not include documents which would disclose exempt or confidential information as defined by the Act:
- Agenda and minutes of the Council meeting held 10<sup>th</sup> July 2019 are available online at: <http://committees.oldham.gov.uk/mgCommitteeDetails>
- 20 **Appendices**
- 20.1 Appendix 1 – actions taken following the Council meeting held on 10<sup>th</sup> July 2019
- 20.2 Appendix 2 – Letters and other information received in response to actions approved at previous Council meetings.

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### Actions from Council 10 July 2019

<b>ACTION</b>	<b>ISSUE/RESPONSE</b>	<b>WHO RESPONSIBLE</b>	<b>DATE COMPLETED</b>
Youth Council – Motion re Knife Crime: Overview and Scrutiny to carry out a review of current youth offer across Oldham	O&S Board discussed the motion at the meeting held on 23 July 2019. A workshop is to be arranged with the Youth Council.	O&S Board	In Progress.
Question to the Leader from Cllr Sykes: Public Water Fountains	To investigate public fountains in Oldham and the wider conurbation. Response is attached.	Councillor Fielding	Response sent 31 July 2019
Question to the Leader from Cllr Curley: Highways Issues	Surface issues. See Note 1 for response.	Councillor Fielding	Response sent 1 August 2019
Cabinet Member Question from Cllr C Gloster re Safety Cameras to Cllr Ur-Rehman	Upgrade of Safety Cameras	Councillor Ur-Rehman	In progress.
Cabinet Member Question from Cllr Moores re Primary Care Networks to Cllr Chauhan	Full response to be sent to All Councillors	Constitutional Services	Full response emailed 25 Jul 2019
Joint Arrangements Question from Cllr Hamblett re Transfer of Surgeries to Cllr Fielding	Ability of residents to transfer to Crompton Health Centre	Councillor Fielding	Response sent 28 July 2019
Administration Motion 1: Abolition of Section 21 No Fault Evictions	Welcomes the UK Government Announcement to consult to abolish	Councillor Leach	See Note 2 below.
Administration Motion 2: Calling on the Government to Fund Free TV Licences for All Over 75s	Write to the Borough's Three MPs Work with partners to encourage	Chief Executive Constitutional Services	18 <sup>th</sup> July 2019 22 <sup>nd</sup> July 2019 – See Note 3

	<p>take up entitlement</p> <p>Response from A Rayner MP dated 22 Jul 2019 received 25 Jul 19</p> <p>Response from J McMahon MP dated 24 Jul 19 received 25 Jul 19</p>		
<p>Opposition Motion 1: Making a Commitment to the UN Sustainable Development Goals</p>	<p>Replicate as far as possible to identify work being done and what more can be done by the Council and its partners.</p> <p>O&amp;S Board discussed the motion at the meeting held on 23 July 2019. The Board requested information be sent to relevant officers for a report to be brought back to the O&amp;S Board.</p>	<p>O&amp;S Board and Health Scrutiny</p>	<p>In progress.</p>
<p>Opposition Motion 2: Restoring Government Funding for Brownfield Housing Development</p>	<p>Write to the Secretary of State for Communities and Housing</p> <p>Write to the Local MPs, Mayor of Greater Manchester, Leaders of other Greater Manchester Authorities and the Chair of the LGA</p> <p>Response from J McMahon MP dated 24 Jul 19 received 25 Jul 19</p> <p>Response from Leader of Wigan Council received 25 Jul 19</p> <p>Response from Salford City Mayor</p>	<p>Chief Executive</p> <p>Chief Executive</p>	<p>18<sup>th</sup> July 2019</p> <p>18<sup>th</sup> July 2019</p>

	<p>received 30 July 2019</p> <p>Response from Leader of Trafford Council dated and received 30 July 2019</p> <p>Response from Leader of Bury Council dated 23 Aug 2019 received 30 Aug 2019</p> <p>Response from LGA dated 7 Aug 2019 received 2 Sep 2019</p> <p>Response from HCLG received 3 Sep 2019</p>		
Opposition Motion 3: Adopting the Fair Tax Declaration	Sign the Councils for Fair Tax Declaration	Head of Corporate Governance	In progress.
Update on the Actions from Council	<b>RESOLVED</b> that the update on Actions from Council be noted.	Council	Council noted the report on 10 <sup>th</sup> July 2019
Revision to the Council's NJC Grading Structure Following the 2019 NJC Green Book Pay Award	<b>RESOLVED</b> that the revised NJC grading structure for staff on Green Book Terms and Conditions, as outlined at Appendix 2 of the report, with an effective implementation date of 1 <sup>st</sup> April 2019 be adopted.	Council	Council approved the report on 10 <sup>th</sup> July 2019
Constitutional Amendments and Members Allowances	<p><b>RESOLVED that:</b></p> <ol style="list-style-type: none"> <li>1. The proposed amendments / changes to the Constitution as detailed in the report be approved.</li> <li>2. Any future changes to the</li> </ol>	Council	Council approved the report on 10 <sup>th</sup> July 2019

	Specific Officer Functions be delegated to the Monitoring Officer and reported to the next available Council.		
Housing Strategy	<b>RESOLVED</b> that the Housing Strategy adopted by Cabinet on 24 <sup>th</sup> June 2019 be noted.	Council	Council noted the report on 10 <sup>th</sup> July 2019
Climate Change and Green Oldham	<b>RESOLVED that:</b> <ol style="list-style-type: none"> <li>1. The progress Oldham had made to date in tackling Climate Change and other environmental issues be noted.</li> <li>2. Oldham's leadership role at Greater Manchester level and more widely be noted.</li> <li>3. The Council's continuing improvement to action on climate change and the environment and the ambitions for the future be noted.</li> </ol>	Council	Council noted the report on 10 <sup>th</sup> July 2019
AGMA Constitution	<b>RESOLVED that:</b> <ol style="list-style-type: none"> <li>1. The amendments agreed by AGMA Executive Board and GMCA to the AGMA Constitution be noted.</li> <li>2. The revised AGMA Constitution as attached at Appendix 1 to the report be agreed.</li> <li>3. The appointment of Councillor Shah as the substitute member for the AGMA Executive Board be agreed.</li> </ol>	Council	Council agreed the report on 10 <sup>th</sup> July 2019

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Note 1: Councillor Curley Question Highways - Following your question to Cllr Ur-Rehman at July's full council meeting, I have received an update from officers regarding resurfacing work on the A669 and A635. Much of the remedial work has been completed, at the expense of Kier (the contractor). It has been identified that certain junctions, however, would benefit from remediating with a more durable material to avoid the risk of them failing again. These areas will be done with this different material but later in the summer, before the end of August this year. All remedials are at the contractor's own cost and all thin surfacing works in the capital investment programme for this year are programmed to be carried out in the appropriate weather window before the end of August. The officer did note that this work is weather dependent, however, which has been difficult over the last couple of weeks owing to the high heat followed by heavy rain.

Note 2: Abolition of Section 21 No Fault Evictions - Following the council resolution to welcome government consultation on new legislation to abolish Section 21 no-fault evictions in England and to work with campaign groups on the issue, members have engaged with Generation Rent and ACORN to discuss their activities and explore how the council can engage with them. As a consequence, members will be sharing a Generation Rent survey during the consultation period, and encouraging residents to respond, as well as producing an Oldham Council response to the consultation. In addition, a meeting of members and officers has been arranged to look at what more the council can do to support private renters, enhance enforcement against bad landlords and raise awareness of the issue.

Note 3: TV Licence Motion – Age UK nationally have led a campaign and would be offering benefit checks to help people access pension credit and entitlement to TV Licences where applicable. In addition, the Welfare Rights Service was working with Communications on a benefit take up plan which would include Pension Credit and messages around the changes for TV Licences. In the meantime, officers were checking Pension Credit entitlement with the Council's clients to help maximise their benefits.

Previous to 10 July 2019 Council:			
<b>ACTION</b>	<b>RESPONSE</b>	<b>WHO RESPONSIBLE</b>	<b>DATE COMPLETED</b>
Opposition Business 3 – Restricting new Hot Food Takeaways near Schools (28 March 2018)	Under Council Procedure Rule 8.4(d) the motion was referred to Overview and Scrutiny Board. O&S Board subsequently referred the motion to Health Scrutiny.	Health Scrutiny	The motion was addressed under All Age Obesity and the promotion of healthy living messages through the Mayor's Health Living Campaign and Oldham Learning Festival.

Opposition Business 1: Keeping Our Villages and Rural Areas HGV Free (12 Sept 2018)	Overview and Scrutiny to examine the merits of establishing a lorry watch scheme	O&S Board	See Note 1 Below. In progress.
Opposition Motion 1: Improving Public Safety in Oldham's Night Time Economy	O&S Board to examine in conjunction with relevant partners	Overview and Scrutiny Board	A briefing note was discussed on what actions were taking place on the 'Ask Angela' scheme and other working being undertaken relating to improving public safety at the O&S Board on 18 June 2019. The Board as requested a further report on the extent and/or progress of work to the O&S Board meeting in September 2019.
Leader and Cabinet Member Question: Cllr Hudson re Dawson's Field (20 March 2019)	In progress.	Cllr Judd	In progress.

<p>Opposition Motion 1: Tackling Dog Fouling and Nuisance (20 March 2019)</p>	<p>Consultation be undertaken on application of maximum on the spot penalty and O&amp;S Board asked to examine current examples of best practice and confer with the Dog Trust</p>	<p>People &amp; Place / O&amp;S Board</p>	<p>The motion was taken to the O&amp;S Board at the meeting held on 18 June 2019. The Board has requested that initial investigations be made into examples of best practice and the potential contribution of the Dogs Trust and the matter be considered further at the next meeting in conjunction with the work programme. A further briefing note was discussed at the O&amp;S Board on 23 July. Officers requested a member to work with officers to explore campaign material and initiatives. Councillor Curley agreed to work with officers.</p>
<p>Opposition Motion 2: Tackling Speeding (20 March 2019)</p>	<p>O&amp;S Board asked to identify locations, explore availability of funding, investigate how to work with residents' groups and explore establishing 'bus gates'</p>	<p>O&amp;S Board</p>	<p>The motion was taken to the O&amp;S Board meeting held on 18 June 2019. The Board requested further information and evidence be sought on the issues raised in the Motion including the potential for further work with the police and the community, and the matter be considered further at the next meeting in conjunction with the work programme. The O&amp;S Board again discussed the motion on 23 July 2019 and requested a workshop be arranged.</p>

Joint Authority Minutes: Police and Crime Panel, 29 Nov 2018, GM Police and Crime Plan (20 March 2019)	Further information to be sent.	Cllr Williams	In Progress.
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Note 1: Council Motion – Keeping our Villages and Rural Areas HGV Free:  
 Work is still in progress to train volunteers.





Councillor Howard Sykes MBE  
Leader of the Opposition  
Oldham Council  
Room 343 Level 3  
Civic Centre  
West Street  
Oldham OL1 1UL

**Reply to:**

**Cllr Sean Fielding**  
Oldham Council  
Room 347, Level 3, Civic  
Centre,  
West Street, Oldham OL1 1UL

**Support Officer:** Nicci Robinson: 0161 770 1201

Dear Councillor Sykes,

**Re: Public Water Fountains**

I am writing to you following your question about the installation of public water fountains at the meeting of Oldham's full council earlier this month. I'm grateful for your support for the council's campaign to reduce single-use plastics in the borough and am pleased to be able to update you on progress following the meeting.

Officers have already done work looking into the opportunities to install public water fountains in the borough as the Oldham Labour Group pledged to initiate this as part of our local election manifesto this year. Following investigation it was established that, while possible, installing public water fountains carries a hygiene risk, creating significant resource implications related to the fountains' maintenance. As such we have taken the decision to look for other solutions to promote the use of reusable drinks bottles in the short term.

One solution is the promotion of the "Refill" campaign which we launched in Oldham in April. The campaign, and associated app, encourages local organisations to advertise their willingness to refill the water bottles of members of the public, without any obligation to make a purchase. There are a range of organisations already signed up across the borough, including Asda, Greggs, The Shay Wake and Dunwood Park in Shaw. While this has been advertised over recent months I have asked our communications team to look at how it can be promoted further to maximise uptake.

Over the longer term we will continue to look at how the installation and maintenance of public water fountains can be resourced. As with the London partnership with Thames Water, Bury Council are piloting a similar partnership with United Utilities. I have written to Cllr Andrew Western, the Greater Manchester Combined Authority portfolio lead for the green city region, and asked him to look into we might promote access to free drinking water across Greater Manchester, including the rolling out of the Bury pilot subject to its success, and have pledged Oldham's support for this work.

Thank you again for your support for Labour's manifesto pledge and our wider work on reducing single-use plastics in the borough. I look forward to continuing to work with you on this important agenda over the coming months.

Yours sincerely,

A handwritten signature in black ink, appearing to read 'S. Fielding', written in a cursive style.

**Cllr Sean Fielding**

Leader of Oldham Council

Direct line: 0161 770 5738

Email: [Sean.Fielding@oldham.gov.uk](mailto:Sean.Fielding@oldham.gov.uk)

Members will recall that Councillor Moores asked a Cabinet Member question at Council on 10 July 2019 as follows:

“Last week I noticed a number of articles in the press, regarding PCN’s Primary Care Networks. The press statement went on to say, family doctors will lead teams that include pharmacists, paramedics, nurses, physio’s and counsellors, that the initiative was intended to allow GP’s to spend more time with the sickest patients and that there was a deadline for introduction of PCN’s of June 2019. Could the Cabinet Member for Health and Social Care please tell us how this fits in with Oldham’s Moves towards the integration of health and social care and the introduction of social prescribing across the borough?”

Councillor Chauhan, Cabinet Member for Health and Social Care responded with some information related to the Primary Care Networks and said he would provide members with a full response via email which is as follows:

“In January 2019 the NHS long-term plan included the ambition for practices in England to be part of a local primary care network (PCN) by the end of 2018/19 – a primary care network is a formalised group of primary care practices working together to better service a population cohort of 30-55k and will receive a flow of funding (starting this year with 2 FTE) which increases year on year.

In January 2019 the NHS long-term plan included the ambition for practices in England to be part of a local primary care network (PCN) by the end of 2018/19 – a primary care network is a formalised group of primary care practices working together to better service a population cohort of 30-55k and will receive a flow of funding (starting this year with 2 FTE) which increases year on year.

Over the past few years many practices have already been working together with other local organisations to provide joined-up services covering primary, community, mental health, social care and pharmacy and the formation of the PCNs in Oldham builds on the already existing cluster model (essentially clusters are our version of PCN’s). Our plans for health and social integration are already well developed through Oldham Cares and are achieving much of what the national guidance describes.

PCNs are envisaged as a way to deliver integrated services at neighbourhood level (again that 30-55k population level) and are enabling 5 additional roles to be introduced into each PCN geography over the next few years. One of the first roles to be introduced is a social prescribing link worker who will not only support the links into community groups but also have a key role in community development for groups and activities.

Oldham already has an advanced voluntary led social prescribing offer which has been operating in Oldham West for one year and is currently mobilising across the other 4 clusters. The offer links residents to the >1000 activities and groups offering “more than medical support” for addressing issues like;

- Loneliness and social isolation
- low level mental health
- physical health activity

loss of confidence.

The social prescribing model is based on an innovation partnership approach which puts social value, community development and coproduction at the heart of the approach. The model takes a strength-based approach, by further developing where our residents are already strong and linking them with the assets we already have in the community so that they can support themselves and each other better. The model accepts referrals from several settings of care;

- primary care
- self referral
- social care
- mental health
- acute

And creates connections into that community activity – hand-holding people where needed to ensure that the support is effective.

The future PCN link workers will be aligned with this existing offer to maximise impact for Oldham residents and, as we move to a more localised place-based approach of working on the 30-55k population footprint, this will ensure that health and care services are better aligned to local needs of the community. Any additional resource from the NHS will be used to support our already developed and integrated model.

Training and retaining staff with the right skills to work credibly in community settings and the development of ways to share relevant information about patients will also be critical. This will be needed to ensure that social prescribers and others are able to use information effectively to facilitate the integration of care across the system.

ANGELA RAYNER MP  
Ashton-under-Lyne

All correspondence to:  
Angela Rayner MP  
House of Commons  
LONDON  
SW1A 0AA



TEL: 0161 672 1770  
www.angelarayner.co.uk  
angela.rayner.mp@parliament.uk

HOUSE OF COMMONS

LONDON SW1A 0AA

Our Ref: DM/AR

Dr Carolyn Wilkins OBE  
Chief Executive  
Oldham MBC  
Level 3, Civic Centre  
West Street  
Oldham  
OL1 1UG

22/07/2019

Dear Carolyn,

I share your concern following the BBC's announcement that these TV licences will be means-tested, from June 2020, by linking them to Pension Credit. As a result, up to 3.7 million older people – 1.6 million of whom live completely alone – are set to lose their free TV licences.

Unfortunately, in 2015 – as part of the BBC's Charter renewal – the cost of these licences was shifted to the BBC from 2020, without the funding to sustain the policy. The Government is blaming the BBC, but public broadcasters should never be responsible for social policy. I opposed this outsourcing of social policy from the start.

The free TV licence is an important benefit for pensioners, who suffer disproportionately from loneliness and social isolation. With TV licences set to be means-tested, millions of older people, almost half of whom consider television their main source of company, will have to pay to keep the little company they do have. I am alarmed by Age UK's analysis which shows that scrapping the free TV licence could push 50,000 pensioners below the poverty line. Taking free TV licences away will also leave many older people feeling isolated and alone.

The Government was elected on a manifesto which promised to maintain free TV licences for the over-75s throughout this Parliament – that is, until 2022. On 8 May, the House of Commons expressed – unopposed – its belief that the Government must stand by its pledge to maintain free TV licences. I was pleased to support this Opposition Day motion.

However, the Government has overseen the scrapping of free TV licences for the over-75s and has delivered yet another welfare cut to some of the most vulnerable in our society. This is a betrayal of older citizens, who deserve dignity in retirement and reward for their hard work.

I fully agree that the Government should take back responsibility for maintaining the free licence. I can therefore assure you I will be pressing the Government to overturn this decision and to honour its commitment to protect free TV licences for the over-75s.

Yours sincerely,

A handwritten signature in cursive script that reads "ARayner".

Angela Rayner MP

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**Jim McMahon OBE MP**



**HOUSE OF COMMONS**  
LONDON SW1A 0AA

Dr Carolyn Wilkins  
Chief Executive  
Oldham Council  
Civic Centre  
West Street  
Oldham  
OL1 1UG

24 July 2019

Ref: JM26080

Dear Carolyn

**Re: Oldham Council Resolution – Calling on the Government to Fund Free TV Licences for all Over 75's**

Thank for your letter of 17 July and informing me of the Council's Resolution.

As you can imagine I have had a very heavy mailbag from constituents regarding this matter and I can only agree with the resolution.

I have already taken this matter up with the Minister and I will continue to support measures and calls for this government to reinstate the funding to the BBC in order for those aged over seventy five to continue to receive TV licences free of any charge.

Yours sincerely and kind regards

A handwritten signature in cursive script that reads "Jim McMahon".

Jim McMahon OBE MP  
Member of Parliament  
Oldham West & Royton

*Serving the Communities of Chadderton, Royton and Oldham*

Constituency Office Address: Textile House, 108 Union Street, Oldham OL1 1DU

Constituency Office: 0161 652 8485 Westminster Office: 020 7219 6039

Twitter: @jimfromoldham Website: [www.jimmcmahon.co.uk](http://www.jimmcmahon.co.uk)

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**Jim McMahon OBE MP**



**HOUSE OF COMMONS**  
LONDON SW1A 0AA

Dr Carolyn Wilkins  
Chief Executive  
Oldham Council  
Civic Centre  
West Street  
Oldham  
OL1 1UG

24 July 2019

Ref: JM26081

Dear Carolyn

**Re: Oldham Council Resolution – Restoring Government Funding for Brownfield Housing Development**

Thank you for your letter of 17 July and informing me of the Council's Resolution.

I can only agree with the points raised in the resolution and I will add my support for the resolution by writing to the Minister myself and as soon as I have a response I will be back in touch.

Yours sincerely and kind regards

A handwritten signature in cursive script that reads "Jim McMahon".

Jim McMahon OBE MP  
Member of Parliament  
Oldham West & Royton

*Serving the Communities of Chadderton, Royton and Oldham*

Constituency Office Address: Textile House, 108 Union Street, Oldham OL1 1DU

Constituency Office: 0161 652 8485 Westminster Office: 020 7219 6039

Twitter: @jimfromoldham Website: www.jimmcmahon.co.uk

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**From:** J.O'Connor@wigan.gov.uk <J.O'Connor@wigan.gov.uk>  
**Sent:** 25 July 2019 11:30  
**To:** Carolyn Wilkins <[Carolyn.Wilkins@oldham.gov.uk](mailto:Carolyn.Wilkins@oldham.gov.uk)>  
**Subject:** Oldham Council Resolution - Restoring Government Funding for Brownfield Housing Development

Good morning Dr Wilkins  
The Leader has asked me to thank you for your recent letter regarding the above and to let you know he has noted your comments  
Many thanks  
Jo

**Jo O'Connor**  
**PA to the Leader of the Council  
and the Mayor**  
Executive and Civic Support Team  
Resources Directorate  
Mayor's Parlour  
Library Street  
Town Hall, Library Street  
Wigan. WN1 1YN  
01942 827001 (internal 2001)  
E-mail: [j.o'connor@wigan.gov.uk](mailto:j.o'connor@wigan.gov.uk)  
<http://www.wigan.gov.uk/>

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**From:** City Mayor <[citymayor@salford.gov.uk](mailto:citymayor@salford.gov.uk)>

**Sent:** 29 July 2019 17:24

**To:** Carolyn Wilkins <[Carolyn.Wilkins@oldham.gov.uk](mailto:Carolyn.Wilkins@oldham.gov.uk)>

**Cc:** Cllr S Fielding <[Sean.Fielding@oldham.gov.uk](mailto:Sean.Fielding@oldham.gov.uk)>

**Subject:** Follow-Up E-mail on: Oldham Council's Resolution: Restoring Government Funding for Brownfield Housing Development.

**Dear Carolyn,**

Many thanks for forwarding myself a copy of your letter dated: 17<sup>th</sup> July 2019 regarding: Oldham Council Resolution – Restoring Government Funding for Brownfield Housing Development.

I note from the letter that Oldham's Full Council has asked you to write to the Secretary of State for the Ministry of Housing, Communities and Local Government (MHCLG), urging the restoration of Greater Manchester's Housing Package to fund the remediation of brownfield sites within Greater Manchester, whilst also enabling us to deliver on our brownfield preference policy articulated within Greater Manchester's draft Plan for Homes, Jobs and the Environment (draft Spatial Framework).

If you could share with myself any response you receive to the letter sent to the Secretary of State it would be much appreciated, acknowledging the recent changes to government and the Secretary of State for the MHCLG.

Finally, I was wondering whether I'd be able to use Oldham Council's motion and resolution to further develop and share with others Councils across Greater Manchester to encourage them to pass a similar motion and resolution?

Kindest Regards,

**Paul Dennett**  
**City Mayor**

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**TRAFFORD**  
**COUNCIL**

Cllr Andrew Western  
Leader of the Council

Dr Carolyn Wilkins  
Chief Executive/Accountable Officer  
Oldham MBC  
Level 3, Civic Centre  
West Street  
Oldham  
OL1 1UG

**Trafford Council**  
The Leader's Office, Trafford Town Hall  
Stretford, Manchester, M32 0TH  
**Email** [tom.sutcliffe@trafford.gov.uk](mailto:tom.sutcliffe@trafford.gov.uk)  
**Telephone** 0161 912 4182  
[www.trafford.gov.uk](http://www.trafford.gov.uk)

30<sup>th</sup> July 2019

Dear Carolyn

Thank you for your letter dated 17<sup>th</sup> July regarding your Council resolution on restoring government funding for brownfield housing development.

I write to support Oldham's position on this matter as I agree that the Outline Housing Package should be restored in order to fund remuneration of brownfield sites across Greater Manchester.

Yours sincerely

**Councillor Andrew Western**  
**Leader of Trafford Council**

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**Councillor D Jones**  
**Leader of the Council**



*Our Ref* DJ/RE  
*Date* 23 August 2019  
*Please ask for* Councillor David Jones  
*Direct Line* 0161 253 5101  
*E-mail* [david.jones@bury.gov.uk](mailto:david.jones@bury.gov.uk)

Office of the  
Leader of the Council

Dr Carolyn Wilkins  
Chief Executive  
Oldham MBC  
Level 3, Civic Centre  
West Street  
Oldham  
OL1 1UG

Dear Dr Wilkins

### **Housing & Land Package Fund**

Many thanks for your letter of 17 July 2019. Firstly, please accept my apologies for the delay in replying.

It is with much regret that the government has withdrawn access to the Land Package funding source it had promised to GMCA back in 2018. For many of the Northern towns being able to leverage additional funding to remediate previous industrial land is crucial to ensure financial viability of proposed housing projects. It will impact on the delivery of much needed housing of all tenures although will hit the delivery of affordable homes disproportionately as additional costs for abnormal land cannot and should not be passed on to the customers through increased rent and shared ownership property values. This may, as you have pointed out, lead to house building on land currently identified as green belt.

With little access to a dedicated fund for remediation save for a small resource potentially available via Homes England it will make new affordable house building more costly for both councils and housing associations to deliver. Delivery targets for growth will undoubtedly fall behind in many of the boroughs within GMCA.

I support Oldham Council's position to lobby Government for the reinstatement this funding and, if feasible seek to provide Homes England with the resources to allocate such funds for remediation appropriately to deliver affordable housing.

Please do get in touch if you would require any further support.

Yours sincerely

A handwritten signature in black ink, appearing to be "D Jones", written over a horizontal line.

**Councillor David Jones**  
**Leader of Bury Council**

**Electronic or fax service of Legal documents is not accepted**

**Town Hall, Knowsley Street, Bury, BL9 0SW**  
[www.bury.gov.uk](http://www.bury.gov.uk)

**Page 159**

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By email: [lori.hughes@oldham.gov.uk](mailto:lori.hughes@oldham.gov.uk)  
**Dr Carolyn Wilkins OBE**  
**Chief Executive / Accountable Officer**  
**Oldham Council**  
**Level 4, Civic Centre**  
**Oldham**  
**OL1 1UL**

**Chair of the Greater Manchester Pension Fund**  
Guardsman *Tony Downes* House  
5 Manchester Road, Droylsden  
Tameside, M43 6SF

Tel: 0161 301 7151  
Fax: 0161 301 7001  
Email: [bill.fairfoull@tameside.gov.uk](mailto:bill.fairfoull@tameside.gov.uk)

Website: [www.gmpf.org.uk](http://www.gmpf.org.uk)

Date: 20 August 2019

Dear Dr Wilkins OBE,

**OLDHAM COUNCIL MEETING 20 MARCH 2019 - GREATER MANCHESTER PENSION FUND  
DIVESTMENT FROM FRACKING AND FOSSIL FUELS**

Thank you for your letter of the 26 March 2019 providing me with a copy of the motion agreed at Oldham Metropolitan Borough Council at its meeting on 20 March, 2019 and in particular:-

*Council notes that:*

- *Given the adverse impact of fracking, the Greater Manchester Combined Authority has recently agreed to put planning measures in place for a 'presumption' against fracking operations in Greater Manchester.*
- *Despite this the Greater Manchester Pension Fund, as the largest in the country, has over £1.2 billion invested in coal, oil and gas companies including over £150,000 invested with companies engaged in fracking operations in neighbouring Lancashire.*

I hope the information set out below explains the Fund's position.

For the avoidance of doubt the Pension Fund does not have over £150,000 invested in fracking in Lancashire nor in any direct investments in fracking per se - this is misinformation.

The Funds investment holdings are a matter of public record and can be found here <https://www.gmpf.org.uk/investments/holdings.htm>

It should be noted along with each and every Authority on the Fund your Council has a representative on the Greater Manchester Pension Fund appointed through AGMA, currently your representative is Cllr Abdul Jabbar and at the time of passing your motion it was Cllr Ball.

Since passing your motion, I have met with Fossil Free GM on the 11 July 2019, the Fund has also had one of its quarterly trustee meetings on the 19 July 2019, where it discussed this matter as it regularly does every quarter, and on Friday 26 July 2019, the Greater Manchester Combined Authority considered a Climate Emergency Motion.

I stood to support this motion both in my capacity as Executive Leader of Tameside Council and in my capacity as the Chair of the Greater Manchester Pension Fund in respect of which, Tameside Council is the Administering Authority.

The Pension Fund was not part of the motion because we do not fall within the legal jurisdiction of the Greater Manchester Combined Authority, because of our overriding fiduciary duty as a Pension Fund and as the guardians of employees deferred pay - we must be seen to be acting without undue influence.

As a statutory public service scheme, the Local Government Pension Scheme has a different legal status compared with trust based schemes in the private sector. Matters of governance in the Local Government Pension Scheme therefore need to be considered on their own merits and with a proper regard to the legal status of the scheme. This includes how and where it fits in with the local democratic process through local government law and locally elected councillors who have the final responsibility for its stewardship and management.

The Local Government Pension Scheme is also different in the respect that unlike most private sector schemes where the accrued benefits payable to members are always subject to the risk of scheme under-performance or even failure, the accrued benefits paid by local authorities are established and payable according to statute and underpinned from local authority revenue and not the pension funds themselves.

In simple terms, the pension funds exist to defray the pension costs incurred by the local authority. On this basis, it is the local authority itself, and local council tax payers, who bear the financial and investment risks of the scheme and to whom the fiduciary duty is owed not its members.

However, I wanted to reassure you that the Greater Manchester Pension Fund is aligned with the Climate Emergency Motion and fully support it - whilst explaining what we are doing and having been doing.

The Greater Manchester Pension Fund, which can trace its origins back to 1891, is one of the earliest schemes amongst local authorities with the trusteeship of deferred pay and providing retirement benefits for employees. Throughout its history it has been a leading light - and maybe because it is Northern industrial heritage, it has navigated successfully through stormy global financial crashes and other geopolitical challenges spanning over 3 very different centuries.

It has never let its members down whilst ensuring low cost, sustainable contribution rates for employers and taxpayers alike.

It has been a force for good ensuring that employees get to live out their retirement with dignity and raising environmental, social and governance standards across companies both in UK and abroad through engagement.

Greater Manchester Pension Fund is now ranked as the 11th biggest pension fund in the UK, and the 153rd biggest in the world, up seven places from last year.

As the largest local government pension scheme in the country, the Fund manages the pension arrangements for nearly 600 employers and nearly 400,000 members from across the public sector, in Greater Manchester and beyond.

Balancing the long term solvency of the Fund as a whole - while maintaining its affordability for employers - is a fiduciary responsibility that we take very seriously indeed.

We are recognised nationally as being the top performing Fund over the last 30 creating an additional £3.7 billion of value above that of the average local government pension fund. Put simply, what that means is £3.7 billion that employers and taxpayers of Greater Manchester didn't have to pay because we invested prudently and wisely.

The past year has been one of the most turbulent in the world of pensions in recent memory - as ongoing concerns over global trade wars and Britain's exit from the European Union - has fostered an atmosphere of considerable uncertainty and turbulence. However, thanks to the hard work of

our trustees, managers, advisors and staff, I am pleased to state that today we stand at £24.8 billion.

It has also become increasingly apparent that the Pension Fund's response to the generational challenge presented to us by the climate crisis and environmental protection is an area of significant concern to all of us, trustees, members, employers and stakeholders alike.

Greater Manchester Pension Fund pledged 2 years ahead of the Government to become 100% net carbon neutral by 2050 - at the very latest, whilst working hard to achieve this much sooner. As part of that process to deliver that commitment expediently, the Fund has undertaken a number of exercises to acquire an in-depth understanding of our own carbon footprint. Progress will continue to be regularly evaluated, taking care to ensure that we avoid stranded assets - and can deliver pensions to our members in a way that remains sustainable for employers and taxpayers.

We know through these independent assessments of the fund by globally recognised companies such as 'Trucost' that currently the companies we invest in already produce more power through renewables than they do from coal and oil. **The exercise found that our active equity holdings were 17% more efficient than the benchmark on the best practice weighted average carbon intensity method.**

We are also the biggest direct local government pensioner investor in renewable energy and energy efficiency, with a half a billion pounds allocated in a number of areas including biomass assets and a significant stake in the Clyde wind farm, one of the largest off-shore facilities of its kind in Europe. I would also like to put on record we do not hold any direct holding in fracking - whatever you may read about us.

These efforts to date have been recognised by the House of Commons Environmental Audit Committee with Mary Creagh MP describing us as having the highest levels of engagement of all UK Pension Funds to manage the risks that climate change poses to UK pension investments.

As a pension fund, we can point to a track record of using our position on the Local Authority Pension Fund Forum, to challenge companies in which we have an interest, to direct their own efforts towards environment sustainability and other issues of concern to.

Over the past year we have had a number of successes in such engagements, including co-filing a resolution requesting that BP set out a business strategy consistent with the goals of the Paris Agreement on climate change.

It is because of this history of close and productive dialogue that 80% of our members agree that a consultative approach is more effective than divesting holdings to others who may not share our commitment to responsible investment and engagement.

Earlier in the year we also refreshed and published our Responsible Investor Policy, which can be found on our website:

<https://www.gmpf.org.uk/documents/investments/GMPF%20RI%20Policy%202019.pdf>

with support from our independent and leading Ethical, Social & Governance advisor PIRC - <http://pirc.co.uk/>

We are working as part of Northern Local Government Pension Scheme, which is the collective assets of Greater Manchester, Merseyside and West Yorkshire to use our collective weight to influence the environmental, ethical and social standards of companies.

We publish our voting records <https://votingdisclosure.pirc.co.uk/?cl=Uyc5OTknCnAxCi4=&pg=1> and quarterly reports on our actions here: <https://northernlqps.org/taxonomy/term/15>

Additionally, a notable addition to last year's accounts was a section on the Pension Fund's approach to climate risk aligned to meet the Financial Stability Board's Task Force on Climate

Related Disclosures (TCFD) – this was at page 34 of our 2019 Annual Report <https://www.gmpf.org.uk/documents/annualreport/2019.pdf>, which was published on 31 July 2019 following approval of our accounts by our external auditors.

Let nobody tell you otherwise, fighting the climate crisis is one of our highest priorities. Failure to deliver on this will not just threaten the viability of the Pension Fund - it will threaten the viability of our economy, our society, and our planet as a whole.

However, this must be addressed within the fiduciary duty that the Fund and its trustees owe to its employers and ultimately the taxpayer. We have to demonstrate that our investment decisions do not threaten its financial performance to deliver pensions, and the fact of the matter is over the last 3 years, we achieved **over £400 million more in returns than if we had divested** from equities in such companies such as BP or Centrica, formerly known as British Gas.

That's £400million, we will not be looking to employers or taxpayers to find – that's £400million more available for front line public services over the last 3 years whilst we have all had to address austerity.

Accordingly, with such clear evidence that disinvestment rushed at this stage would cause material financial detriment to the fund and its stakeholders, we need to find a '**Just Transition**', which ensures we do not transfer the burden of this cost to the employers and taxpayers of Greater Manchester alike, which would result in significant Council tax hikes, and importantly avoids job losses for residents across the conurbation who are employed in these industries.

Moreover, as part of a recent review of investment strategy we are currently implementing £2.5 billion of the fund assets being divested to a low carbon approach targeting a significant reduction in carbon footprint and intensity.

This is the undoubtedly the biggest divestment commitment ,but more importantly actual action rather than words or promises taken by any Local Authority taken anywhere in the UK.

This significant commitment and action has been recognised by Go Fossil Free and is recorded on their website - <https://gofossilfree.org/divestment/commitments/>

In the interests of transparency and engagement, I agreed for the first time in the history of the Fund to a meeting with Fossil Free GM on the 11 July 2019, during which we recognised we share same goal of a zero-carbon economy as quickly as possible although Fossil Free GM would like us to go faster.

This was a productive meeting as acknowledged by FossilFree GM in response a twitter on GMPF **twitter feed:** [https://twitter.com/GMPF\\_Local\\_Government\\_Pension\\_Scheme/status/1149696675247730688](https://twitter.com/GMPF_Local_Government_Pension_Scheme/status/1149696675247730688)

*"GMPF pleased to meet @FossilFreeGM y'day. Whilst we might disagree on best way to get there, we share same goal of a zero-carbon economy as quickly as possible. We're also committed to a Just Transition ensuring interests of workers & communities are properly taken into account." And their response:*

*Thanks, It was a helpful discussion. We still say do #morefaster and especially dump the most damaging holdings. But we did find some common ground".*

We are working on this but we are also committed to a Just Transition ensuring interests of workers & communities are properly taken into account.

Earlier in the year we signed up to '**Just Transition**' <http://www.just-transition.info/> because we know delivering a just transition will be key to the UK's success in building a zero-carbon and

resilient economy. However, we also know we need to do this in a sustainable way that supports an inclusive economy, with a particular focus on workers and communities across the country.

The Paris Agreement on climate change states that its Parties take into account:

*“the imperatives of a just transition of the workforce and the creation of decent work and quality jobs in accordance with nationally defined development priorities”.*

The Grantham Research Institute on Climate Change and the Environment, at the London School of Economics and Political Science together with the Sustainability Research Institute at the University of Leeds, Principles for Responsible Investment (PRI) and the Trades Union Congress (TUC) analysis shows that unless a transition is effected carefully, the parts of the country that will be impacted most will be the North of England including Greater Manchester.

On Friday 19 July 2019, the trustees of the Greater Manchester Pension Fund, which includes an elected representative from each of the Greater Manchester Authorities together with Trade Union representation agreed following a presentation from Professor Robbins of ‘Just Transition’ that we needed to achieve a carbon neutral status in a just and fair way to everyone and approved the approach set out in the leaflet enclosed herewith.

Accordingly, it was very disappointing that having met Fossil Free GM, the previous week to share our work that Fossil Free GM decided that after the trustees meeting in the morning to attack Guardsman Tony Downes House in the afternoon. This was whilst a meeting was taking place to explain to employers’ staff who had been invited to the Fund to explain what work had to be undertaken to face the next 3 year valuation process.

Whilst I would always support a person’s right to protest, I would only support peaceful, non-destructive methods.

Fossil Free GM supporters demonstrated complete contempt for the memory of Guardsman Tony Downs and even when this was pointed out to them they continued with their wanton activity of barricading the staff in the building whilst hurling abuse and spray painting the outside of the building. You can see this here:

- <https://mobile.twitter.com/stocksyatlarge/status/1152189385481342977>

And reported locally:

- <https://www.wearetameside.co.uk/news/tameside-reporter/two-arrested-at-pension-fund-fossil-fuel-protest-in-droylsden/>
- <https://www.manchestereveningnews.co.uk/news/greater-manchester-news/climate-change-protest-slammed-vandalising-16646487>

It was necessary for the visitors to the building to be escorted by the Police out of the back of the building through the carpark because protesters had barricaded the front door, making the building unsafe.

Not only that, I was informed that members of staff at the reception area of the building including a new apprentice, were very upset and indeed frightened.

Moreover, the family of Tony Downes attended the building, as they were so distressed to see on social media the desecration to a building that was dedicated to their son and other young men who have lost their lives fighting for our freedoms and democracy.

The cost to the taxpayer in Tameside to clean up the unnecessary damage and graffiti is unacceptable. The deployment by the Police of a tactical aid team consisting of at least three vehicles together with more than fifteen officers was a further cost to the public purse.

I want to be clear whilst those protesters should be ashamed of their actions – I am proud of the work Greater Manchester Pension Fund and its trustees are doing to tackle climate risk, whilst addressing our fiduciary duty to taxpayers.

We are in the middle of some of the most fundamental changes that Britain as a whole, and pensions in particular, have ever seen. It is my hope that given the magnitude of the challenges we face, we will all do our part to deliver the actions required to tackle climate change and that includes every single one of us.

I can assure you the Pension Fund is playing its part and will continue to do so in line with our values, which have stood the test of time over 3 centuries to deliver our fiduciary duty to ensure that former public sector workers get to live out their retirements with dignity, with low cost sustainable pensions to employers and taxpayers whilst protecting the environment for our children.

We want a zero-carbon economy as quickly as possible and we are working on this but we are also committed to a Just Transition ensuring interests of workers & communities are properly taken into account.

The Greater Manchester Mayor and the Combined Authority on Friday supported the actions of the Fund and condemned the actions of the GM Fossil Free and their supporters.

I will end on this note, my short time as Chair of the Greater Manchester Pension Fund so far, has taught me three things; that change is constant, that change has to be managed, and that change can only be managed when we work together

I trust this clearly sets out the Fund's position and the work we are doing.

Yours sincerely,

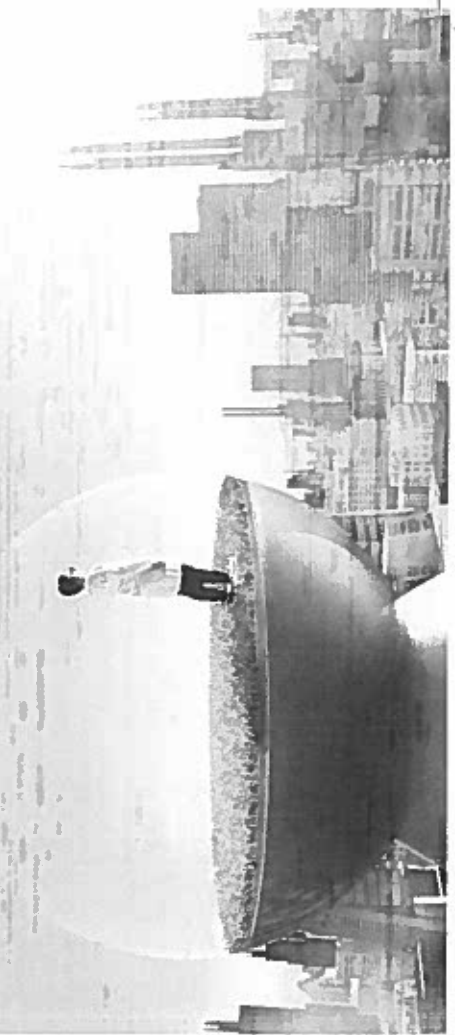


**Cllr Brenda Warrington - Executive Leader of Tameside Council – Administering Authority  
Chair of the Greater Manchester Pension Fund**





# GMPF's Approach to Climate Risk



- GMPF's direct infrastructure vehicle, GLIL, began investing in October 2015 and has completed three transactions worth more than £500 million with a particular focus on renewable energy or energy efficiency:
    - Clyde Wind Farm – approximately £300m – one of the largest wind farms in Europe, with 206 operational turbines capable of generating 522 megawatts.
    - East Anglia and South West rail franchises – approximately £100m – more than 1,000 new vehicles creating faster, more frequent and less polluting journeys.
    - Biomass Portfolio – £130m investment in a portfolio of 8 plants across the UK provides enough energy to power thousands of homes.
  - Another innovative approach adopted by GMPF is an allocation of up to £210 million into an **Impact Portfolio**. This portfolio has the twin aims of generating a commercial return and delivering a positive local impact. Examples of investments made in renewable energy include:
    - Albion Community Power - £20m commitment to a power generation company seeking to develop community-scale renewable energy projects.
    - Iona North West Investments - £40m commitment into new and existing environmental infrastructure projects in the North West, creating hundreds of jobs from clean energy funding.
  - Our **Infrastructure Funds** portfolio has a number of funds that have invested in renewable energy production in the UK, the US and in parts of Europe, representing around a quarter of the portfolio. The following are the main examples:
    - Arclight Energy Partners VI - \$45m commitment in US wind and hydroelectric assets.
    - I Squared Infrastructure - \$50m commitment in US hydroelectric power assets, various wind and solar assets in the US, solar assets in Spain.
    - There are also two specialist renewable energy funds within the portfolio:
      - Impax New Energy Investors II - €11m commitment - portfolio of mainly European wind assets but also solar PV assets.
      - Capital Dynamics Clean Energy Infrastructure - \$32m commitment - portfolio of wind assets in the US and the UK.
- ### Conclusion
- GMPF stands by the belief, which 80% of our stakeholders agreed with, that our consultative approach is more effective than divesting our fossil fuel holdings and passing the buck on to someone else who may not share our commitment to responsible investment.
  - **GMPF will continue to engage with companies and policymakers, and will continue to be the biggest LGPS investor in low carbon and renewables, to continue along the path of an orderly and just transition to a net zero emissions economy.**

## Background

- Over 30 years, the value of GMPF returns has been **£3.1 billion** more than would have been the case if it had achieved the average LGPS fund return, **enabling more to be spent on local services.**

## Policy Position

- Government's Environmental Audit Committee concluded that GMPF reached the **highest standard** of being 'more engaged':
- GMPF's policy states that climate change risk is **financially material** to long-term performance of investments and shareholder value. **GMPF's long-term goal is for 100% of assets to be compatible with the net zero-emissions ambition by c.2050 in line with the Paris agreement.**

## Investing in a Just Transition

- GMPF has signed up to the 'Investing in a Just Transition' initiative, because we know delivering a just transition will be key to the UK's success in building a zero-carbon and resilient economy.
- We need to do this in a sustainable way that supports an inclusive economy, with a particular focus on workers and communities across the country.
- **Analysis shows that unless a transition is effected carefully, there will be significant impacts on workers and communities in the North.**

## Engagement

- Through our own activities and by our membership of the Local Authority Pension Fund Forum (LAPFF) and other organisations, we aim to support 1.5 to 2 degree business model scenarios.
- GMPF's policy is that robust engagement on a collective basis is preferable to placing restrictions on particular types of investment. Recent years have seen an unprecedented number of investors support climate related resolutions with companies. **Boards that have previously been intransigent on addressing the strategic business implications of climate change have had to devote attention and resources to it as a result of shareholder pressure, which would not be the case with non-ethical asset owners.**

- Recent significant developments to our approach include:

- We are a signatory to **The Climate Action 100+** which aims for investors to primarily engage with companies in their 'home' markets. Outcomes are demonstrable and can be endorsed. For example, Carbon Tracker has identified that **90% of Petrobras' reserves will be required in a 2 degree scenario** because they are low cost reserves relative to the reserves of the rest of the market. If companies are able to conclusively demonstrate that their business is consistent with the below 2 degree scenario, they may be **de-listed from the Climate Action 100+ Initiative.**
- Supporting the **Transition Pathway Initiative**, which aims to evaluate what the transition to a low carbon economy looks like for companies in high-impact sectors starting with oil and gas, mining, electricity generation, cement, iron and steel and autos. This enables asset owners and other stakeholders to make informed judgements about how companies with the biggest impact on climate change are adapting their business models to prepare for the transition to a low carbon economy.
- Partnering with the **Climate Majority Project**, which will provide research on company risks and opportunities, analysis of corporate-board climate competencies, and involvement in campaigns to refresh boardrooms as well as supporting the development of a **pipeline of credible climate-literate director candidates.**

## Investment in Low Carbon and Renewables

- GMPF is at the forefront of actions to finance an orderly transition to a low carbon economy.
- A key element of this is currently in development, which would see the replacement of over **£2 billion** of GMPF's passive, index tracking investments, with an enhanced approach that would **significantly reduce GMPF's exposure to carbon emissions and intensity** within the next financial year. Some would describe this approach as **partial divestment.**
- There are a number of different investments that are aligned with a low-carbon transition. The **carbon footprinting** exercises we have undertaken showed that within GMPF's measured public market investments, the utility companies' energy mix is positioned better than the benchmark when it is compared to a 2 degree increase scenario. **The companies we invest in already produce more power through renewables than they do from coal and oil.** The exercise found that the active equity holdings were **17% more efficient** than the benchmark on the best practice weighted average carbon intensity method.



Dr Carolyn Wilkins OBE  
Chief Executive  
Oldham MBC  
Level 3, Civic Centre  
West Street  
Oldham  
OL1 1UG

7 August 2019

*Carolyn*

**Oldham Council Resolution – Restoring Government Funding for Brownfield Housing Development**

Thank you for your letter of 17 July 2019, in which you raised concerns about the government's recent decision to withdraw the Greater Manchester Outline Housing Package, including a land fund intended to support the development of housing on brownfield sites by paying for the cost of remediation.

I recognise that this risks having a detrimental impact on the ability of Oldham and the other Greater Manchester local authorities to deliver both their ambitions for new homes on brownfield sites and to drive up housing supply overall.

I will raise these issues in my upcoming conversations with Robert Jenrick and Esther McVey. They are also part of a wider concern that there are a number of incongruities in the planning system that are causing both delays to build out and less sustainable development, that the LGA has and will continue to raise.

The LGA continues to champion devolution through our policy and lobbying work, including the ambitious proposals for devolution outlined in our recent *Councils Can* conference publication.<sup>1</sup> As part of our support offer to areas with devolution deals, we convene officer networks and are pleased that Greater Manchester is an active member across a number of networks, including that for housing and planning. This allows officers to share their experiences and hear what other areas are doing and informs the LGA's policy development.

If you would like to find out more about our work on devolution, housing or planning please do not hesitate to get in touch with the relevant officers in our policy team: Devolution - Dan Gardiner ([daniel.gardiner@local.gov.uk](mailto:daniel.gardiner@local.gov.uk)) and Housing and planning - Jo Allchurch ([jo.allchurch@local.gov.uk](mailto:jo.allchurch@local.gov.uk)).

Yours sincerely



Councillor James Jamieson  
Chairman

<sup>1</sup> <https://www.local.gov.uk/councils-can-2019-conference-paper>

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Ministry of Housing,  
Communities &  
Local Government

**Luke Hall MP**

*Minister for Local Government and Homelessness*

**Ministry of Housing, Communities & Local  
Government**

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Dr Carolyn Wilkins  
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Oldham MBC  
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Email: [luke.hall@communities.gov.uk](mailto:luke.hall@communities.gov.uk)

[www.gov.uk/mhclg](http://www.gov.uk/mhclg)

Our Ref: 4371528

Thank you for your letter of 17 July to the Rt Hon James Brokenshire MP about restoring government funding for brownfield development. I am replying as this matter falls within my ministerial responsibilities.

As you are aware, within the Outline Housing Package agreed with Greater Manchester Combined Authority (GMCA), there was a commitment to delivering 227,200 homes by 2035 through the Greater Manchester Spatial Framework (GMSF). In January 2019, the Combined Authority published the draft GMSF which plans for 200,980 homes across Greater Manchester over the period 2018-2037. This is below the 227,200 agreed in the outline agreement and so, regrettably, we were unable to progress with the implementation of the package. This was set out in a letter from Simon Ridley to Eamonn Boylan in March 2019.

We do, however, remain committed to continuing to support Greater Manchester's housing ambitions. As you will appreciate these are reliant on successful applications through existing competitions.

We also recognise that brownfield land can provide a valuable source of much needed land for the delivery of more homes. The revised National Planning Policy Framework (NPPF) makes clear that to meet local housing needs, as much use as possible should be made of brownfield land. The NPPF also states that planning policies and decisions should support appropriate opportunities to remediate despoiled, degraded, derelict, contaminated or unstable land.

I am aware that Homes England is working with a number of GMCA local authorities on sites submitted for the Local Authority Accelerated Construction programme. They are currently undergoing due diligence to establish whether the land is viable and can be developed on using the programme's criteria.

Thank you for writing in on this important matter.

**LUKE HALL MP**

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## Report to Council

# Treasury Management Review 2018/19

**Portfolio Holder:** Councillor Abdul Jabbar MBE, Deputy Leader and Cabinet Member for Finance and Corporate Services

**Officer Contact:** Anne Ryans - Director of Finance

**Report Author:** Lee Walsh - Finance Manager

**Ext.** 6608

**11 September 2019**

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## Reason for Decision

The Council is required by regulations issued under the Local Government Act 2003 to produce an annual review of treasury management activities together with the actual prudential and treasury indicators for 2018/19. This report meets the requirements of both the CIPFA Code of Practice on Treasury Management (the Code) and the CIPFA Prudential Code for Capital Finance in Local Authorities (the Prudential Code).

During 2018/19 the minimum reporting requirements were that full Council should receive the following reports:

- an annual treasury strategy in advance of the year (approved 28 February 2018)
- a mid-year (minimum) treasury update report (approved 12 December 2018)
- an annual review following the end of the year describing the activity compared to the strategy (this report)

The regulatory environment places responsibility on Members for the review and scrutiny of treasury management policy and activities. This report is therefore important in that respect, as it provides details of the outturn position for treasury activities and highlights compliance with the Council's policies previously approved by Members.

The Council confirms that it has complied with the requirements under the Code to give prior scrutiny to all of the above treasury management reports. The Audit Committee is charged with the scrutiny of treasury management activities in Oldham and was therefore requested to review the content of the report prior to its consideration by Cabinet and Council. A programme of Treasury Management training has been developed in conjunction with Link Asset Services, the Council's Treasury Management advisors and

a session for leading Members and senior officers has already been delivered and further training has been arranged to assist Members of the Audit Committee with their scrutiny role.

The Audit Committee scrutinised has the Treasury Management review at its meeting on 25 June 2019. In addition, the report was also presented to and approved by Cabinet at its meeting on 22 July 2019. Both the Audit Committee and Cabinet were content to commend the report to Council.

## Executive Summary

During 2018/19, the Council complied with its legislative and regulatory requirements. The key actual prudential and treasury indicators detailing the impact of capital expenditure activities during the year, with comparators, are as follows:

Prudential and Treasury Indicators	2017/18 Actual £'000	2018/19 Revised Budget Estimate £'000	2018/19 Actual £'000
Actual capital expenditure	25,803	48,952	48,564
Total Capital Financing Requirement:	505,049	519,540	493,880
Gross borrowing	147,851	147,849	147,846
External debt	403,966	393,992	394,456
Investments			
· Longer than 1 year	15,000	15,000	15,000
· Under 1 year	58,650	55,000	69,900
· Total	<b>73,650</b>	<b>70,000</b>	<b>84,900</b>
Net Borrowing	74,201	77,849	62,946

As can be seen in the table above, actual capital expenditure was less than the revised budget estimate for 2018/19 presented within the 2019/20 Treasury Management Strategy report considered at the Council meeting of 27 February 2019.

The outturn position was significantly less than the £89.658m original capital budget for 2018/19 as approved at Budget Council on 28 February 2018. During the course of the year, the Capital Programme saw substantial rephasing. A number of major schemes including the Eastern Gateway Improvement Regeneration scheme and the Coliseum Theatre project were re-phased or re-aligned into future years to allow for either a review of the scheme to be undertaken (as is the case with the theatre project) or to align with revised project timelines. The planned expenditure has therefore been re-profiled into 2019/20 and future years.



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No borrowing was undertaken during the year. This was because of the policy of self-financing, utilised due to the uncertainty around interest rates and the availability of cash, caused the Council to use cash reserves rather than incur additional borrowing costs. Other prudential and treasury indicators are to be found in the main body of this report. The Director of Finance also confirms that the statutory borrowing limit (the Authorised Limit) was not breached.

The financial year 2018/19 continued the challenging investment environment of previous years, namely low investment returns.

### **Recommendations**

Council is recommended to:

- 1) Approve the actual 2018/19 prudential and treasury indicators presented in this report
- 2) Approve the annual treasury management review report for 2018/19

**Treasury Management Review 2018/19****1 Background**

1.1 The Council has adopted the Chartered Institute of Public Finance and Accountancy (CIPFA) Code of Practice on Treasury Management 2017. The primary requirements of the code are as follows:

- Creation and maintenance of a Treasury Management Policy Statement which sets out the policies and objectives of the Council's Treasury Management activities
- Creation and maintenance of Treasury Management Practices which set out the manner in which the Council will seek to achieve those policies and objectives
- Receipt by the full Council of an annual Treasury Management Strategy Statement - including the Annual Investment Strategy and Minimum Revenue Provision Policy - for the year ahead, a Mid-year Review Report and an Annual Report (stewardship report) covering activities during the previous year
- Delegation by the Council of responsibilities for implementing and monitoring Treasury Management Policies and Practices and for the execution and administration of treasury management decisions. In Oldham, this responsibility is delegated to the Section 151 Officer (Director of Finance).
- Delegation by the Council of the role of scrutiny of the Treasury Management Strategy and policies to a specific named body. In Oldham, the delegated body is the Audit Committee.

Treasury management in this context is defined as:

*"The management of the local authority's investments and cash flows, its banking, money market and capital market transactions; the effective control of the risks associated with those activities; and the pursuit of optimum performance consistent with those risks"*

1.2 The report therefore summarises the following. The:-

- Council's capital expenditure and financing during the year;
- Impact of this activity on the Council's underlying indebtedness (the Capital Financing Requirement);
- Actual prudential and treasury indicators;
- Overall treasury position identifying how the Council has borrowed in relation to this indebtedness, and the impact on investment balances;
- Summary of interest rate movements in the year;
- Detailed debt activity; and
- Detailed investment activity

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## 2 Current Position

### 2.1 The Council's Capital Expenditure and Financing during 2018/19

2.1.1 The Council incurs capital expenditure when it invests in or acquires long-term assets. These activities may either be:

- Financed immediately through the application of capital or revenue resources (capital receipts, capital grants, revenue contributions etc.), which has no resultant impact on the Council's borrowing need; or
- Financed by borrowing if insufficient immediate financing is available, or a decision is taken not to apply available resources.

2.1.2 The actual level of capital expenditure forms one of the required prudential indicators. The table below shows the actual level of capital expenditure and how this was financed. As can be seen in the table below, actual capital expenditure in 2018/19 was less than the revised budget estimate. The revised budget estimate is based on the 2018/19 month 8 reported position and aligns with that included in the Annual Treasury Management Strategy 2019/20 report, and not the final position reported to Members at the Cabinet meeting of 25 March 2019. All prudential indicators in the 2019/20 strategy are based on this revised budget.

2.1.3 Capital expenditure was less than anticipated by the revised budget position due primarily to delays in delivering some IT projects, transport, property related schemes and education schemes that were expected to progress during the year.

	2017/18 Actual £'000	2018/19 Revised Budget Estimate £'000	2018/19 Actual £'000
Non-HRA capital expenditure	25,014	47,855	46,318
HRA capital expenditure	789	1,097	2,246
<b>Total capital expenditure</b>	<b>25,803</b>	<b>48,952</b>	<b>48,564</b>
Resourced by:			
• Capital receipts	6,780	5,793	14,919
• Capital grants	10,821	16,068	25,522
• HRA	744	88	851
• Revenue	7,458	8	7,272
<b>Unfinanced capital expenditure</b>	<b>0</b>	<b>26,995</b>	<b>0</b>

### 2.2 The Council's Overall Borrowing Need

2.2.1 The Council's underlying need to borrow for capital expenditure is termed the Capital Financing Requirement (CFR). This figure is a gauge of the Council's indebtedness. The CFR results from the capital activity of the Council and resources used to pay for capital expenditure. It represents the 2018/19

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unfinanced capital expenditure (see above table), and prior years' net or unfinanced capital expenditure which has not yet been financed by revenue or other cash backed resources.

2.2.2 Part of the Council's treasury activity is to address the funding requirements for this borrowing need. Depending on the capital expenditure programme, the treasury service organises the Council's cash position to ensure that sufficient cash is available to meet the capital plans and cash flow requirements. This may be sourced through borrowing from external bodies (such as the Government, through the Public Works Loan Board (PWLB) or the money markets), or by utilising temporary cash resources within the Council.

#### Reducing the CFR

2.2.3 The Council's non-Housing Revenue Account (HRA) underlying borrowing need (CFR) is not allowed to rise indefinitely. Statutory controls are in place to ensure that capital assets are broadly charged to revenue over the life of the asset. The Council is required to make an annual revenue charge, called the Minimum Revenue Provision (MRP), to reduce the CFR. This is effectively a repayment of the non- HRA borrowing need (there is no statutory requirement to reduce the HRA CFR). This differs from the treasury management arrangements which ensure that cash is available to meet capital commitments. External debt can also be borrowed or repaid at any time, but this does not change the CFR.

2.2.4 The total CFR can also be reduced by:

- The application of additional capital financing resources (such as unapplied capital receipts); or
- Charging more than the statutory minimum revenue provision (MRP) each year through a Voluntary Revenue Provision (VRP).

2.2.5 The Council's 2018/19 MRP Policy (as required by Government Guidance) was approved as part of the Treasury Management Strategy report for 2018/19 on 28 February 2018.

2.2.6 The Council's CFR for the year is shown in the table below and represents a key prudential indicator. It includes Private Finance Initiative (PFI) and leasing schemes disclosed on the balance sheet, which increase the Council's borrowing need. In 2018/19 the Council had seven PFI schemes in operation. However, no borrowing is actually required against these schemes as a borrowing facility is included within each contract.

<b>Capital Financing Requirement (CFR)</b>	<b>2017/18 Actual £'000</b>	<b>2018/19 Revised Estimate £'000</b>	<b>2018/19 Actual £'000</b>
Opening balance	521,790	505,049	505,049
Add unfinanced capital expenditure (as above)	0	26,995	0
Add adjustment for the inclusion of on-balance sheet PFI and leasing schemes (if applicable)	379	0	450
Less MRP/VRP*	(10,271)	(3,533)	(2,944)
Less PFI & finance lease repayments	(6,849)	(8,971)	(8,675)
Closing balance	505,049	519,540	493,880

\* Includes voluntary application of capital receipts and revenue resources

2.2.7 The closing CFR balance was £25.7m lower than the revised estimate primarily due to capital programme reprofiling and the use of cash backed resources to finance capital expenditure in 2018/19. Borrowing activity is constrained by prudential indicators for net borrowing, the CFR and by the Authorised Limit.

#### Gross borrowing and the CFR

2.2.8 In order to ensure that borrowing levels are prudent over the medium term and only for a capital purpose, the Council should ensure that its gross external borrowing does not, except in the short term, exceed the total of the capital financing requirement in the preceding year (2017/18) plus the estimates of any additional capital financing requirement for the current (2018/19) and next two financial years.

2.2.9 This essentially means that the Council is not borrowing to support revenue expenditure.

2.2.10 This indicator allowed the Council some flexibility to borrow in advance of its immediate capital needs in 2018/19 if so required. The table below highlights the Council's gross borrowing position against the CFR. The Council has complied with this prudential indicator as the gross borrowing position is almost £100m lower than the actual CFR position.

	<b>2017/18 Actual £'000</b>	<b>2018/19 Revised Estimate £'000</b>	<b>2018/19 Actual £'000</b>
Gross borrowing position	403,966	393,992	394,456
CFR - including PFI / Finance Leases	505,049	519,540	493,880

The table above shows the position as at 31 March 2019 for the Councils gross borrowing position and CFR. This shows, compared to the revised budget position:

- Slight movement in the gross borrowing position, reflecting the fact that a small amount of short term borrowing had been repaid and repayment of transferred debt and finance leases.

- A reduction in the CFR, predominantly due to the reprofiling of the capital programme and financing of capital through cash backed resources.

#### The Authorised Limit

- 2.2.11 The Authorised Limit is the “affordable borrowing limit” required by Section 3 of the Local Government Act 2003 and was set by Council at £540m. Once this has been set, the Council does not have the power to borrow above this level.

#### The Operational Boundary

- 2.2.12 The Operational Boundary is the expected borrowing position of the Council during the year and was set by Council at £525m. Periods where the actual position is either below or over the boundary are acceptable subject to the Authorised Limit not being breached.

	2018/19 Actual £'000
Authorised limit	540,000
Operational boundary	525,000

#### Actual Financing Costs as a Proportion of Net Revenue Stream

- 2.2.13 This indicator identifies the trend in the cost of capital (borrowing and other long term obligation costs net of investment income) against the net revenue stream and is within expected levels.

	2018/19 Actual £'000
External Debt	147,846
PFI / Finance leases	246,610
<b>Actual external debt (Gross Borrowing)</b>	<b>394,456</b>
Financing costs as a proportion of net revenue stream - General Fund	10.00%

- 2.2.14 The table above splits the gross borrowing position of the Council between actual external debt (loans) and PFI / Finance lease debt. As can be seen above the gross borrowing position is well within the Authorised Limit and Operational Boundary. The difference between the two reflects the Council’s under borrowed position disclosed at paragraph 2.2.10.

## 2.3 The Council's Debt and Investment Position

2.3.1 The Council's debt and investment position is organised by the treasury management service in order to ensure adequate liquidity for revenue and capital activities, security for investments and to manage risks within all treasury management activities. Procedures and controls to achieve these objectives are well established both through Member reporting detailed in the summary, and through officer activity detailed in the Council's Treasury Management Practices.

2.3.2 At the end of 2018/19 the Council's treasury position was as follows:

	31 March 2018 Principal £'000	Average Rate/ Return	Average Life (years)	31 March 2019 Principal £'000	Average Rate/ Return	Average Life (years)
Fixed rate funding:						
- Public Works Loan Board (PWLB)	15,482			15,482		
- Stock	6,600			6,600		
Market	125,769			125,764		
<b>Total borrowings</b>	<b>147,851</b>	4.49%	36.42	<b>147,846</b>	4.50%	35.42
<b>PFI &amp; Finance lease liabilities</b>	<b>256,115</b>			<b>246,610</b>		
<b>Total External debt</b>	<b>403,966</b>			<b>394,456</b>		
<b>CFR</b>	<b>505,049</b>			<b>493,880</b>		
<b>Over/ (under) borrowing</b>	<b>(101,083)</b>			<b>(99,424)</b>		
Investments:						
Financial Institutions/Local Authorities	58,650	0.43%		69,900	0.76%	
Property	15,000	4.55%		15,000	4.36%	
<b>Total investments</b>	<b>73,650</b>			<b>84,900</b>		
<b>Net Debt</b>	<b>74,201</b>			<b>62,946</b>		

2.3.3 The maturity structure of the debt portfolio was as follows:

	2017/18 Actual %	Upper Limit %	Lower Limit %	2018/19 Actual %
Under 12 months	38%	50%	0%	30%
12 months and within 24 months	3%	7%	0%	0%
24 months and within 5 years	22%	35%	0%	33%
5 years and within 10 years	5%	5%	0%	5%
10 years and above	32%	100%	40%	32%

2.3.4 The investment portfolio and maturity structure was as follows:

INVESTMENT PORTFOLIO	Actual 31 March 2018 £'000	Actual 31 March 2018 %	Actual 31 March 2019 £'000	Actual 31 March 2019 %
<b>Treasury investments</b>				
Banks	20,000	27.16%	13,000	15.31%
Local Authorities / Public Bodies	25,000	33.94%	30,500	35.92%
Money Market Funds (MMF's)	13,650	18.53%	26,400	31.10%
<b>Total managed in house</b>	<b>58,650</b>	<b>79.63%</b>	<b>69,900</b>	<b>82.33%</b>
Bond funds				
Property funds	15,000	20.37%	15,000	17.67%
Cash fund managers				
<b>Total managed externally</b>	<b>15,000</b>	<b>20.37%</b>	<b>15,000</b>	<b>17.67%</b>
<b>TOTAL TREASURY INVESTMENTS</b>	<b>73,650</b>	<b>100.00%</b>	<b>84,900</b>	<b>100%</b>
<b>TOTAL NON TREASURY INVESTMENTS *</b>	<b>0</b>	<b>0%</b>	<b>0</b>	<b>0%</b>

\*Members should note that there have been no Non-Treasury Investments during 2018/19.

	2017/18 Actual £'000	2018/19 Actual £'000
Investments		
Longer than 1 year	0	0
Under 1 year	58,650	69,900
Property	15,000	15,000
<b>Total</b>	<b>73,650</b>	<b>84,900</b>

2.3.5 Key features of the debt and investment position are:

- a) Total external debt has reduced by £9.5m primarily due to the repayment of PFI and finance lease liabilities.
- b) Over the course of the year 2018/19, investments increased by £11.250m.
- c) The average rate of return on investments with Financial Institutions increased from 0.43% in 2017/18 to 0.76% in 2018/19. This increase relates to the Bank of England base rate rise to 0.75% in August 2018.



## 2.4 Investment Strategy and control of interest rate risk

- 2.4.1 Investment returns remained low during 2018/19. The expectation for interest rates within the treasury management strategy for 2018/19 was that Bank Rate would rise from 0.50% to 0.75%.
- 2.4.2 At the start of 2018/19, and after UK Gross Domestic Product (GDP) growth had proved disappointingly weak in the first few months of 2018, the expectation for the timing of this increase was pushed back from May to August 2018.
- 2.4.3 Investment interest rates were therefore on a gently rising trend in the first half of the year after April, in anticipation that the Monetary Policy Committee (MPC) would raise Bank Rate in August. This duly happened at the MPC meeting on 2 August 2018. During this period, investments were, therefore, kept shorter term in anticipation that rates would be higher later in the year.
- 2.4.4 It was not expected that the MPC would raise Bank Rate again during 2018/19 after August in view of the fact that the UK was entering into a time of major uncertainty with Brexit due in March 2019. The Council therefore sought to gain value by placing longer term investments after 2 August where cash balances were sufficient to allow this.
- 2.4.5 Investment rates were stable during the period of August to October but rose sharply after the MPC meeting of 1 November was unexpectedly hawkish about its perception of building inflationary pressures, particularly from rising wages. However, weak GDP growth data after December, plus increasing concerns generated by Brexit, resulted in investment rates falling back again.
- 2.4.6 Continued uncertainty in the aftermath of the 2008 financial crisis has promoted a cautious approach whereby investments would continue to be dominated by low counterparty risk considerations, resulting in relatively low returns compared to borrowing rates.
- 2.4.7 The table below shows the interest rate forecast as at the time of setting the 2018/19 strategy:

Link Asset Services Interest Rate View 12.2.18													
	Mar-18	Jun-18	Sep-18	Dec-18	Mar-19	Jun-19	Sep-19	Dec-19	Mar-20	Jun-20	Sep-20	Dec-20	Mar-21
Bank Rate	0.50%	0.75%	0.75%	1.00%	1.00%	1.00%	1.00%	1.25%	1.25%	1.25%	1.50%	1.50%	1.50%
3 Month LIBID	0.40%	0.70%	0.70%	0.90%	0.90%	0.90%	0.90%	1.20%	1.20%	1.20%	1.40%	1.40%	1.40%
6 Month LIBID	0.50%	0.80%	0.80%	1.00%	1.00%	1.00%	1.10%	1.30%	1.30%	1.40%	1.50%	1.50%	1.50%
12 Month LIBID	0.80%	1.10%	1.10%	1.20%	1.20%	1.20%	1.30%	1.40%	1.40%	1.50%	1.70%	1.70%	1.70%

## 2.5 Borrowing Strategy and control of interest rate risk

- 2.5.1 During 2018/19, the Council maintained an under-borrowed position. This meant that the capital borrowing need, (the Capital Financing Requirement), was not fully funded with loan debt, as cash supporting the Council's reserves, balances and cash flow was used as an interim measure. This strategy was prudent as investment returns were low and minimising counterparty risk on placing investments also needed to be considered.

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2.5.2 The policy of avoiding new borrowing by running down spare cash balances, has served well over the last few years. However, this was kept under review to avoid incurring higher borrowing costs in the future when the Authority may not be able to avoid new borrowing to finance capital expenditure and/or the refinancing of maturing debt.

2.5.3 Against this background and the risks within the economic forecast, caution was adopted with the treasury operations. The Treasury Management Team and the Director of Finance therefore monitored interest rates in financial markets and adopted a pragmatic strategy based upon the following principles to manage interest rate risks

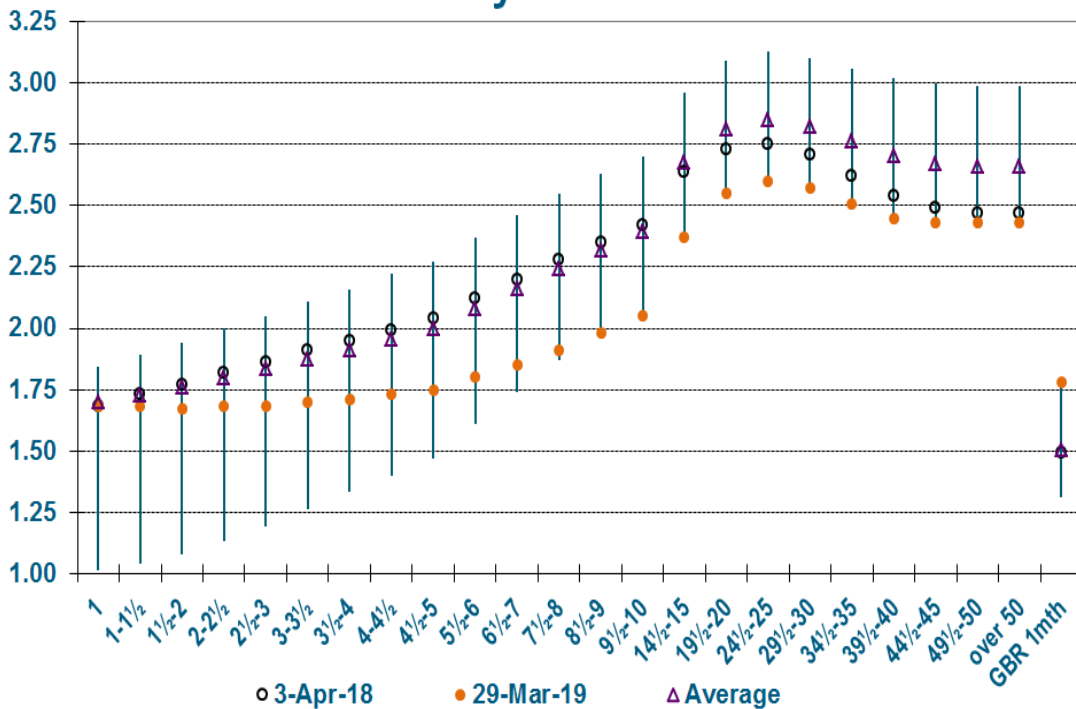
- if there was a significant risk of a sharp FALL in long and short term rates, (e.g. due to a marked increase of risks around relapse into recession or of risks of deflation), then long term borrowings would have been postponed, and potential rescheduling from fixed rate funding into short term borrowing would have been considered.
- if there was a significant risk of a much sharper RISE in long and short term rates than initially expected, perhaps arising from an acceleration in the start date and in the rate of increase in central rates in the USA and UK, an increase in world economic activity or a sudden increase in inflation risks, then the portfolio position would have been re-appraised. Most likely, fixed rate funding would have been drawn whilst interest rates were lower than they were projected to be in the next few years.

2.5.4 Interest rate forecasts expected only gradual rises in medium and longer term fixed borrowing rates during 2018/19 and the two subsequent financial years. Variable, or short-term rates, were expected to be the cheaper form of borrowing over the period.

2.5.5 The information below and in graphs and tables in Appendix 3 show Public Works Loan Board (PWLB) rates for a selection of maturity periods, the average borrowing rates, the high and low points in rates, spreads and individual rates at the start and the end of the financial year:

- 5 year PWLB rate - started the year at 1.85%, falling to a low for the year at 1.50% in March 2019, peaking at 2.07% in October 2018 and finishing the year at 1.55%.
- 10 year PWLB rate - started the year at 2.23%, falling to a low for the year at 1.80% in March 2019, peaking at 2.50% in October 2018 and finishing the year at 1.85%.
- 25 year PWLB rate - started the year at 2.57%, falling to a low for the year at 2.33% in March 2019, peaking at 2.93% in October 2018 and finishing the year at 2.40%.
- 50 year PWLB rate - started the year at 2.29%, falling to a low for the year at 2.16% in March 2019, peaking at 2.79% in October 2018 and finishing the year at 2.23%.

## PWLB certainty rate variations in 2018-19



- 2.5.6 Since PWLB rates peaked during October 2018, most PWLB rates have been on a general downward trend, though longer term rates did spike upwards again during December, and, (apart from the 1 year rate), reached lows for the year at the end of March.
- 2.5.7 There was a significant level of correlation between movements in US Treasury yields and UK gilt yields - which determine PWLB rates. The Federal Reserve (Fed) in America increased the Fed Rate four times in 2018, making nine increases in all in this cycle, to reach 2.25% – 2.50% in December. However, it had been giving forward guidance that rates could go up to nearly 3.50%.
- 2.5.8 These rate increases and guidance caused Treasury yields to also move up. However financial markets considered by December 2018, that the Fed had gone too far, and discounted its expectations of further increases. Since then, the Fed has also come round to the view that there are probably going to be no more increases in this cycle.
- 2.5.9 The issue now is how many cuts in the Fed Rate there will be and how soon, in order to support economic growth in the US. But weak growth now also looks to be the outlook for China and the EU so this will mean that world growth as a whole will be weak. Treasury yields have therefore fallen sharply during 2019 and gilt yields / PWLB rates have also fallen.

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## 2.6 Borrowing Outturn for 2018/19

### Treasury Borrowing

- 2.6.1 The Council did not undertake any borrowing during 2018/19. The Council has continued with the policy of using spare cash balances to manage cash flows and to minimise both counterparty risk and low investment returns.

### Repayment of Debt

- 2.6.2 In March 2019 £6k was repaid in relation to Charitable Investments that the Council held.

## 2.7 Investment Outturn

### Investment Policy

- 2.7.1 The Council's investment policy is governed by Ministry of Housing Communities and Local Government (MHCLG) investment guidance, which has been implemented in the annual investment strategy which for 2018/19 was approved by Council on 28 February 2018. This policy sets out the approach for choosing investment counterparties and is based on credit ratings provided by the three main credit rating agencies, supplemented by additional market data (such as rating outlooks, credit default swaps, bank share prices etc.).
- 2.7.2 The investment activity during the year conformed to the approved strategy, and the Council had no liquidity difficulties.

### Resources

- 2.7.3 The Council's cash balances comprise revenue and capital resources and cash flow monies. The Council's core cash resources reduced by almost £9m during 2018/19 to £159m, comprised as follows:

<b>Balance Sheet Resources</b>	<b>31 March 2018 (£'000)</b>	<b>31 March 2019 (£'000)</b>
Balances - General Fund	13,991	14,840
Balances - HRA	20,162	21,305
Earmarked Reserves	92,005	93,558
Provisions	33,130	29,251
Usable Capital Receipts	8,747	0
<b>Total</b>	<b>168,035</b>	<b>158,954</b>

### Investments at 31 March 2019

- 2.7.4 The Council managed all of its investments in house with the institutions listed in the Council's approved lending list. At the end of the financial year the Council had £84.9m of investments. Of these, a total of £69.9m were with Local Authorities and Financial Institutions and £15m with the Churches, Charities and Local Authorities (CCLA) Property Fund as follows:

Institution	Type	Amount £'000	Term	Rate%	Start Date	End Date
CCLA Property Fund	Property	15,000		4.36%		
		<b>15,000</b>				
Police & Crime Commissioner - Thames Valley	Fixed	4,000	7	0.82%	29-Mar-19	05-Apr-19
Surrey Heath Borough Council	Fixed	1,000	182	0.90%	17-Oct-18	17-Apr-19
GM Combined Authority (GMCA)	Fixed	2,500	31	0.82%	29-Mar-18	29-Apr-19
Goldman Sachs International Bank	Fixed	3,000	181	0.95%	01-Nov-18	01-May-19
Aberdeenshire CC	Fixed	5,000	92	1.00%	05-Mar-19	05-Jun-19
Isle of Wight Council	Fixed	5,000	181	0.95%	07-Feb-19	07-Aug-19
West Dunbartonshire Council	Fixed	3,000	181	0.98%	08-Feb-19	08-May-19
Thurrock Council	Fixed	2,500	364	1.07%	27-Sep-18	26-Sep-19
Thurrock Council	Fixed	2,500	364	1.07%	05-Oct-18	04-Oct-19
North Tyneside Council	Fixed	5,000	364	1.07%	11-Oct-18	10-Oct-19
<b>Total Fixed Deposits</b>		<b>33,500</b>				
Bank of Scotland	Notice	2,500	95	1.10%	01-Mar-19	
Santander	Notice	7,500	95	1.00%	01-Mar-19	
<b>Total Notice Accounts</b>		<b>10,000</b>				
Federated MMF**	MMF	15,500	10	0.79%	29-Mar-19	01-Apr-19
Aberdeen MMF**	MMF	10,900	3	0.78%	22-Mar-19	01-Apr-19
<b>Total Money Market Funds</b>		<b>26,400</b>				
<b>Total Investments</b>		<b>84,900</b>				

\*\* Money Market Funds (MMF)

2.7.5 The Council's investment strategy was to maintain sufficient cash reserves to give it necessary liquidity, whilst trying to attain a benchmark average rate of return of London Interbank Bid Rate (LIBID) on the relevant time deposit multiplied by 5%, whilst ensuring funds were invested in institutions which were the most secure. The table below shows the returns by the relevant time period.

	LIBID + 5%	Actual Return %
7 Day	0.533%	0.636%
1 Month	0.562%	0.767%
3 Month	0.709%	0.775%
6 Month	0.827%	0.800%
12 Month	0.988%	1.070%

2.7.6 The Council's overall average performance on its cash investments exceeded its LIBID benchmark in all periods except the 6 month period, due to earlier investments made prior to the bank rate rise.

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- 2.7.7 The investments held with the CCLA Property Fund generated £626k of income with an average return in year of 4.36%. Furthermore, the Director of Finance confirms that the approved limits within the Annual Investment Strategy were not breached during 2018/19.

## 2.8 The Economy and Interest Rates

### UK

- 2.8.1 After weak economic growth of only 0.2% in quarter one of 2018, growth picked up to 0.4% in quarter 2 and to a particularly strong 0.7% in quarter 3, before cooling off to 0.2% in the final quarter. Given all the uncertainties over Brexit, this weak growth in the final quarter was as to be expected. However, some recovery in the rate of growth is expected going forward. The annual growth in Q4 was at 1.4% year on year (y/y) confirming that the UK was the third fastest growing country in the G7 in quarter 4.
- 2.8.2 After the Monetary Policy Committee raised Bank Rate from 0.5% to 0.75% in August 2018, it is little surprise that they have abstained from any further increases since then. There is unlikely to be any further action from the MPC until the uncertainties over Brexit clear. If there were a disorderly exit, it is likely that Bank Rate would be cut to support growth.
- 2.8.3 Nevertheless, the MPC has been having increasing concerns over the trend in wage inflation which peaked at a new post financial crisis high of 3.5%, (excluding bonuses), in the three months to December 2018 before falling only marginally to 3.4% in the three months to January 2019.
- 2.8.4 British employers ramped up their hiring at the fastest pace in more than three years in the three months to January as the country's labour market defied the broader weakness in the overall economy as Brexit approached. The number of people in work surged by 222,000, helping to push down the unemployment rate to 3.9%, its lowest rate since 1975. Correspondingly, the total level of vacancies has risen to new highs.
- 2.8.5 As for CPI inflation itself, this has been on a falling trend since peaking at 3.1% in November 2017, reaching a new low of 1.8% in January 2019 before rising marginally to 1.9% in February. However, in the February 2019 Bank of England Inflation Report, the latest forecast for inflation over both the two and three year time horizons remained marginally above the MPC's target of 2%.
- 2.8.6 The rise in wage inflation and fall in CPI inflation is good news for consumers as their spending power is improving in this scenario as the difference between the two figures is now around 1.5%, i.e. a real terms increase. Given the UK economy is very much services sector driven, an increase in household spending power is likely to feed through into providing some support to the overall rate of economic growth in the coming months.

### Brexit

- 2.8.7 The Conservative minority Government was consistently unable to muster a majority in the Commons over its Brexit deal. The current backstop date for a deal is 31 October 2019 and even with a recent change in Prime Minister, there remains uncertainty about the future.
- 2.8.8 If there was to be a General Election later in 2019 it could result in a potential loosening of monetary policy and therefore medium to longer dated gilt yields could rise on the expectation of a weak pound and concerns around inflation picking up.

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## USA

- 2.8.9 President Trump's massive easing of fiscal policy in 2018 fuelled a (temporary) boost in consumption in 2018 which generated an upturn in the strong rate of growth; this rose from 2.2%, (annualised rate) in quarter 1 of 2018 to 4.2% in quarter 2, 3.5% in quarter 3 and then back to 2.2% in quarter 4.
- 2.8.10 The annual rate came in at 2.9% for 2018, just below President Trump's aim for 3% growth. The strong growth in employment numbers has fed through to an upturn in wage inflation which hit 3.4% in February, a decade high point. However, CPI inflation overall fell to 1.5% in February, a two and a half year low, and looks to be likely to stay around that number in 2019 i.e. below the Fed's target of 2%.
- 2.8.11 The Fed increased rates another 0.25% in December 2018 to between 2.25% and 2.50%, this being the fourth increase in 2018 and the ninth in the upward swing cycle. However, the Fed now appears to be edging towards a change of direction and admitting there may be a need to switch to taking action to cut rates over the next two years. Financial markets are now predicting two cuts of 25 basis points by the end of 2020.

## Eurozone

- 2.8.12 The European Central Bank (ECB) provided massive monetary stimulus in 2016 and 2017 to encourage growth in the Eurozone and that produced strong annual growth in 2017 of 2.3%.
- 2.8.13 However, since then the ECB has been reducing its monetary stimulus measures and growth has been weakening - to 0.4% in quarters 1 and 2 of 2018, and then slowed further to 0.2% in quarters 3 and 4.
- 2.8.14 The annual rate of growth for 2018 was 1.8% but is expected to fall to possibly around half that rate in 2019.
- 2.8.15 The ECB completely ended its programme of quantitative easing purchases of debt in December 2018, which means that the central banks in the US, UK and EU have all ended the phase of post financial crisis expansion of liquidity supporting world financial markets by purchases of debt.
- 2.8.16 However, the downturn in growth, together with inflation falling well under the upper limit of its target range of 0 to 2%, (but it aims to keep it near to 2%), prompted the ECB to take new measures to stimulate growth. With its refinancing rate already at 0.0% and the deposit rate at -0.4%, it has probably reached the limit of cutting rates.
- 2.8.17 At its March 2019 meeting it said that it expects to leave interest rates at their present levels "at least through the end of 2019", but that is of little help to boosting growth in the near term. Consequently, it also announced a third round of Targeted Longer Term Refinancing Operations (TLTROs); this provides banks with cheap borrowing every three months from September 2019 until March 2021 which means that, although they will have only a two-year maturity, the Bank is making funds available until 2023, two years later than under its previous policy. As with the last round, the new TLTROs will include an incentive to encourage bank lending, and they will be capped at 30% of a bank's eligible loans.

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## China

- 2.8.18 Economic growth has been weakening over successive years, despite repeated rounds of central bank stimulus; medium term risks are increasing. Major progress still needs to be made to eliminate excess industrial capacity and the stock of unsold property, and to address the level of non-performing loans in the banking and credit systems.

## Japan

- 2.8.19 Japan has been struggling to stimulate consistent significant GDP growth and to get inflation up to its target of 2%, despite huge monetary and fiscal stimulus. It is also making little progress on fundamental reform of the economy.

## World Growth

- 2.8.20 Equity markets are currently concerned about the synchronised general weakening of growth in the major economies of the world: they fear there could even be a recession looming up in the US, though this fear is probably overdone.

## **2.9 Other Key Issues**

### **International Financial Reporting Standard (IFRS) 9**

- 2.9.1 Risk management was taken into account in the 2018/19 Accounting Code of Practice proposals for the valuation of investments. With the adoption of accounting standard IFRS 9 Financial Instruments, the 'Available for Sale Financial Asset' category is no longer available. The new standard sets out that investments in equity should be classified as fair value through profit and loss unless there is an irrevocable election to designate the asset as fair value through other comprehensive income. The Council's investment in Manchester Airport Holdings Limited is an equity instrument and as such, gains and losses on changes in fair value would be recognised through profit and loss.
- 2.9.2 Classifying the shareholding as fair value through profit and loss would mean that changes in valuation are immediately recognised within the Council's Cost of Services. This would mean that the Council's revenue budget is susceptible to increased risk from volatility in the share valuations. Any major fluctuations in the valuation of the shareholding would have a significant impact on the General Fund balance.
- 2.9.3 The Council has a 3.22% shareholding in Manchester Airport Holdings Limited. The shareholding is a strategic investment and not held for trading and therefore the Council has decided to designate it as fair value through other comprehensive income. This means that there is no impact on the revenue budget.
- 2.9.4 The expected credit loss model was introduced under IFRS 9. The Council has calculated the Expected Loss Credit calculation and the figure calculated is immaterial therefore with the agreement of the Council's External Auditors no transactions have been included in the Council's Statement of Accounts for 2018/19.
- 2.9.5 Following the consultation undertaken by the Ministry of Housing, Communities and Local Government (MHCLG) on IFRS 9 the Government has introduced a mandatory statutory override for Local Authorities to reverse out all unrealised fair value



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movements resulting from pooled investment funds. This came into effect from 1 April 2018. The statutory override applies for five years from this date. The Council will use the statutory override to account for any changes in the fair value on its pooled investments. This was applied to the Councils CCLA Property Fund investment in 2018/19.

### **Other Treasury Management Issues**

- 2.9.6 The Council is currently involved in legal action against Barclays Bank with regards to certain Lender Option Borrower Option (LOBO) transactions. This is based on the Bank's involvement in manipulation of the LIBOR benchmark rate and the subsequent impact on the Council's financial position. This matter is on-going.

### **3 Options/Alternatives**

- 3.1 In order that the Council complies with the Chartered Institute of Public Finance and Accountancy's (CIPFA) Code of Practice on Treasury Management the Council has no option other than to consider and approve the contents of the report. Therefore, no options/alternatives have been presented.

### **4 Preferred Option**

- 4.1 The preferred option is that the contents of the report and recommendations are approved by Council.

### **5 Consultation**

- 5.1 There has been consultation with Link Asset Services, Treasury Management Advisors.
- 5.2 The presentation of the Treasury Management Review 2018/19 to the Audit Committee for detailed scrutiny on 25 June 2019, ahead of the report being presented to and approved by Cabinet on 22 July 2019, is in compliance with the requirements of the CIPFA Code of Practice. The Audit Committee and Cabinet were content to commend the report to Council.

### **6 Financial Implications**

- 6.1 All included in the report.

### **7 Legal Services Comments**

- 7.1 None.

### **8 Co-operative Agenda**

- 8.1 The treasury management strategy embraces the Council's cooperative agenda. The Council will develop its investment framework to ensure it complements the co-operative ethos of the Council.

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9      **Human Resources Comments**

9.1      None.

10      **Risk Assessments**

10.1      There are considerable risks to the security of the Authority's resources if appropriate treasury management strategies and policies are not adopted and followed. The Council has established good practice in relation to treasury management which has previously been acknowledged in Internal Audit reports and in the External Auditors' reports as presented to the Audit Committee as part of their scrutiny.

11      **IT Implications**

11.1      None.

12      **Property Implications**

12.1      None.

13      **Procurement Implications**

13.1      None.

14      **Environmental and Health & Safety Implications**

14.1      None.

15      **Equality, community cohesion and crime implications**

15.1      None.

16      **Equality Impact Assessment Completed?**

16.1      No.

17      **Key Decision**

17.1      No.

18      **Key Decision Reference**

18.1      FCS-05-19

19      **Background Papers**

19.1      The following is a list of background papers on which this report is based in accordance with the requirements of Section 100(1) of the Local Government Act 1972. It does not include documents which would disclose exempt or confidential information as defined by the Act:

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File Ref: Background papers are provided in Appendices 1, 2 and 3  
Officer Name: Lee Walsh  
Contact No: 0161 770 6608

20 **Appendices**

Appendix 1 Prudential and Treasury Management Indicators  
Appendix 2 Graphs  
Appendix 3 Borrowing and Investment Rates

## Appendix 1: Prudential and Treasury Management Indicators

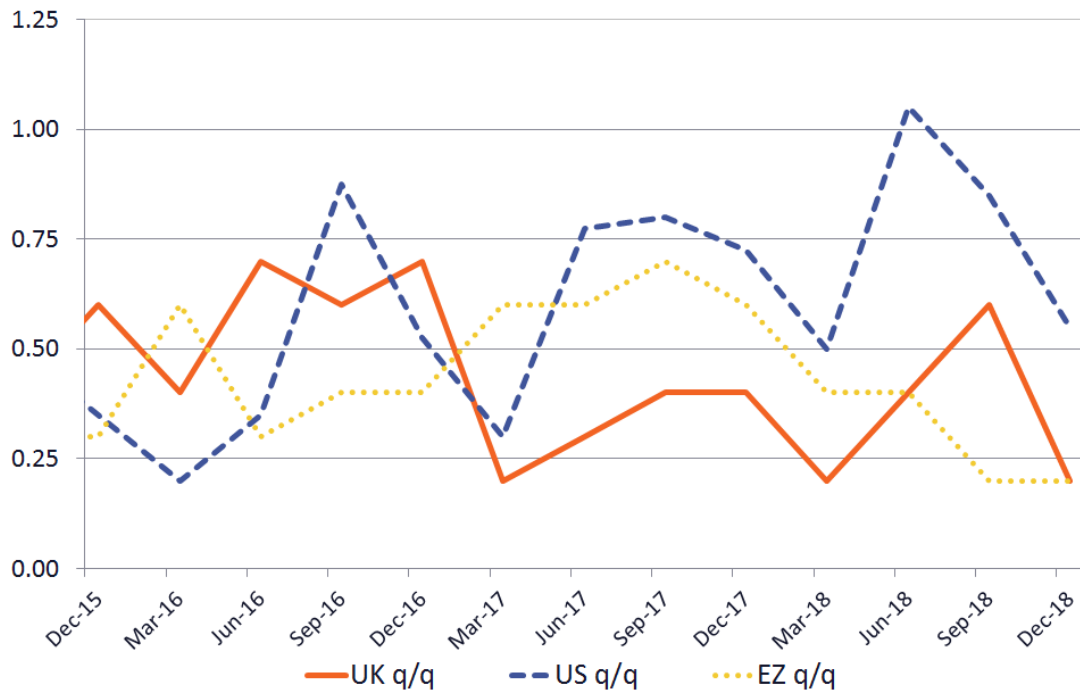
<b>TABLE 1: Prudential indicators</b>	<b>2017/18 Outturn</b>	<b>2018/19 Original</b>	<b>2018/19 Revised Budget Estimate</b>	<b>2018/19 Outturn</b>
	<b>£'000</b>	<b>£'000</b>	<b>£'000</b>	<b>£'000</b>
<b>Capital Expenditure</b>				
Non – HRA	25,014	86,885	47,855	46,318
HRA	789	2,773	1,097	2,246
<b>TOTAL</b>	<b>25,803</b>	<b>89,658</b>	<b>48,952</b>	<b>48,564</b>
<b>Ratio of financing costs to net revenue stream</b>				
Non – HRA	11.52%	%	%	10%
<b>In year Capital Financing Requirement</b>				
Non – HRA	(16,741)	36,992	14,491	(11,169)
<b>TOTAL</b>	<b>(16,741)</b>	<b>36,992</b>	<b>14,491</b>	<b>(11,169)</b>
<b>Capital Financing Requirement as at 31 March</b>	505,049	542,041	519,540	493,880

<b>TABLE 2: Treasury management Indicators</b>	<b>2017/18 Outturn</b>	<b>2018/19 Original Budget</b>	<b>2018/19 Revised Budget Estimate</b>	<b>2018/19 Outturn</b>
	<b>£'000</b>	<b>£'000</b>	<b>£'000</b>	<b>£'000</b>
<b>Authorised Limit for external debt</b>				
Borrowing	285,000	320,000	290,000	290,000
Other long term liabilities	260,000	250,000	250,000	240,000
<b>TOTAL</b>	<b>545,000</b>	<b>570,000</b>	<b>540,000</b>	<b>540,000</b>
<b>Operational Boundary for external debt -</b>				
Borrowing	275,000	300,000	280,000	280,000
Other long term liabilities	255,000	245,000	245,000	245,000
<b>TOTAL</b>	<b>530,000</b>	<b>545,000</b>	<b>525,000</b>	<b>525,000</b>
<b>Actual external debt</b>	403,966			394,456
<b>Upper limit for fixed interest rate exposure</b>				
Net principal re fixed rate borrowing / investments	100%	100%	100%	100%
Actual	100%			100%
<b>Upper limit for variable rate exposure</b>				
Net principal re variable rate borrowing / investments	40%	40%	40%	40%
Actual	0%			0%
<b>Upper limit for total principal sums invested for over 364 days</b>	50,000	50,000	50,000	50,000

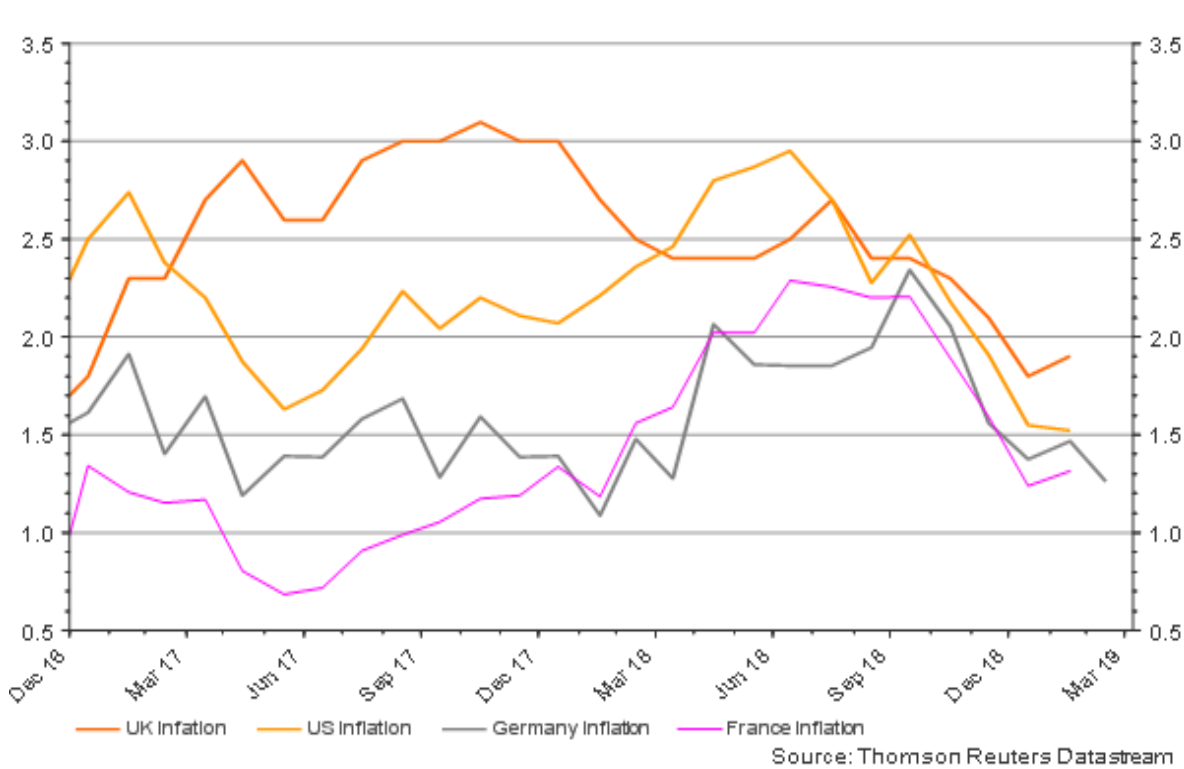
<b>Maturity structure of fixed rate borrowing during 2018/19</b>	<b>Upper Limit</b>	<b>Lower Limit</b>	<b>Actual</b>
Under 12 months	50%	0%	30%
12 months and within 24 months	7%	0%	0%
24 months and within 5 years	35%	0%	33%
5 years and within 10 years	5%	0%	5%
10 years and above	100%	40%	32%

## Appendix 2: Graphs

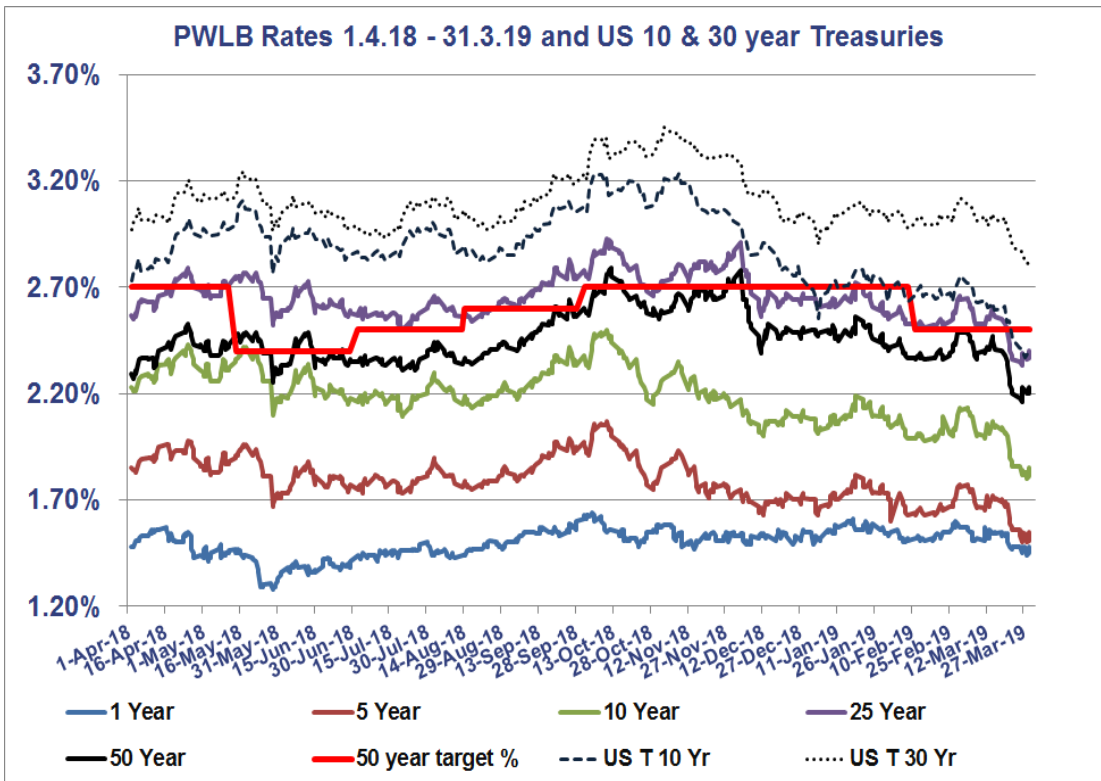
### Comparisons - UK, US and Eurozone GDP growth



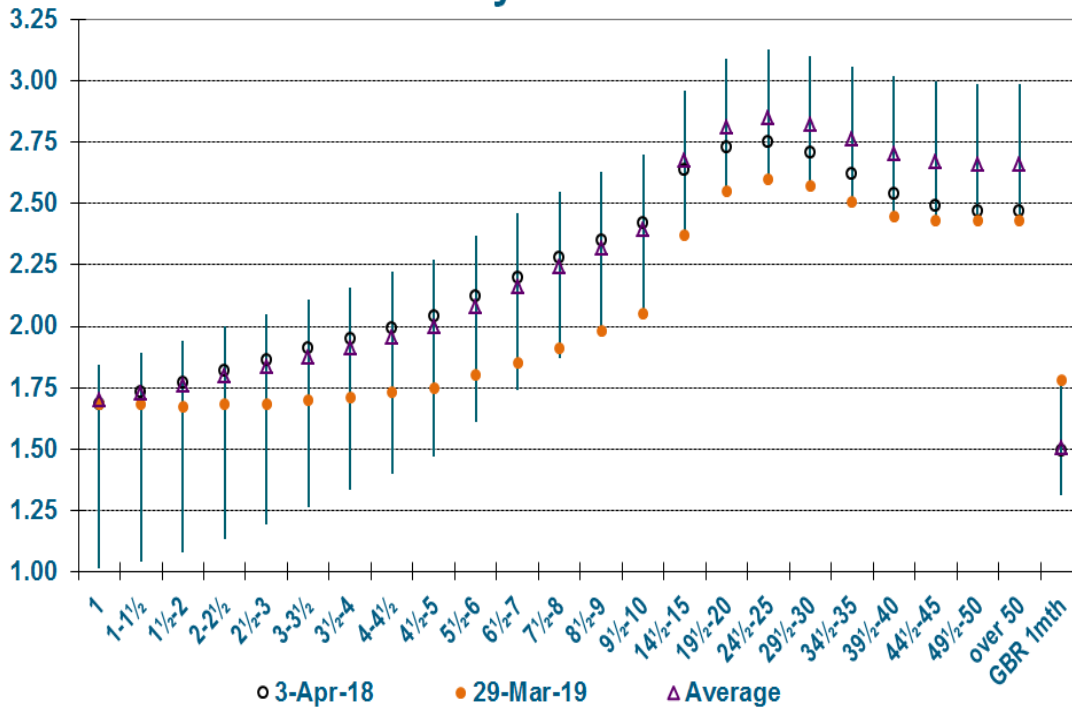
### Comparisons - Inflation UK, US, Germany and France



# Appendix 3: Borrowing and Investment Rates

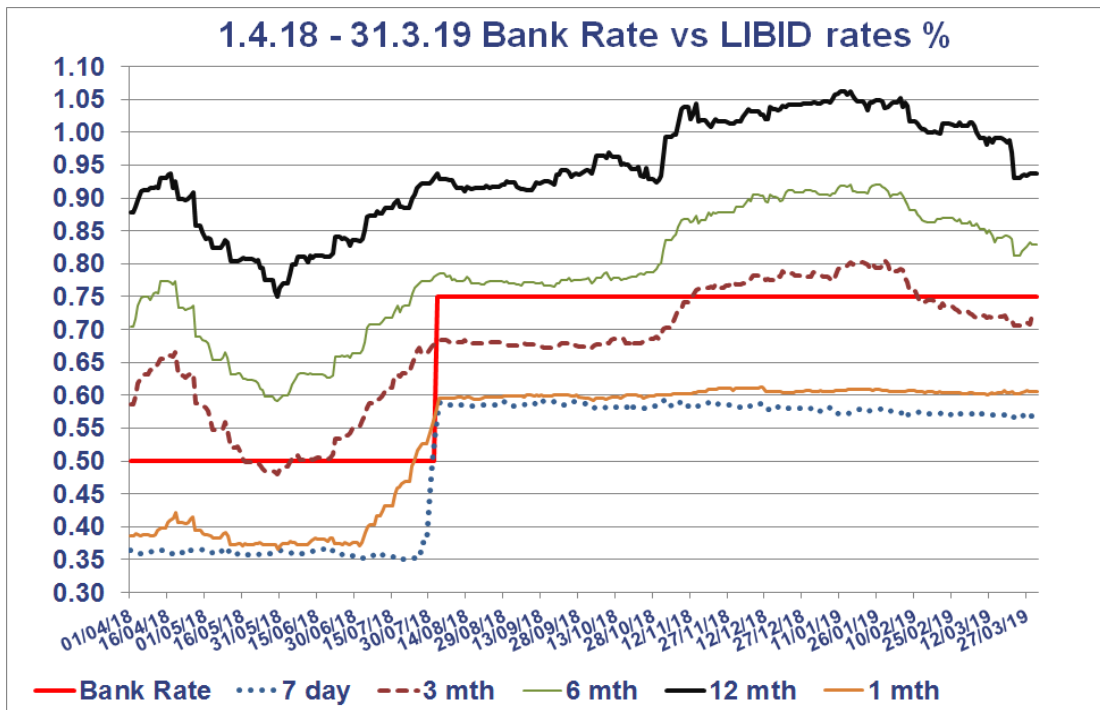


## PWLB certainty rate variations in 2018-19



## PWLB Borrowing Rate Variations

	1 Year	5 Year	10 Year	25 Year	50 Year
02/04/2018	1.48%	1.85%	2.23%	2.57%	2.29%
29/03/2019	1.48%	1.55%	1.85%	2.40%	2.23%
Low	1.28%	1.50%	1.80%	2.33%	2.16%
Date	29/05/2018	26/03/2019	28/03/2019	26/03/2019	26/03/2019
High	1.64%	2.07%	2.50%	2.93%	2.79%
Date	04/10/2018	10/10/2018	10/10/2018	10/10/2018	12/10/2018
Average	1.50%	1.80%	2.20%	2.66%	2.47%



## Investment / LIBID Rate Variations

	Bank Rate	7 day	1 mth	3 mth	6 mth	12 mth
01/04/2018	0.50	0.36	0.39	0.59	0.70	0.88
31/03/2019	0.75	0.57	0.61	0.72	0.83	0.94
High	0.75	0.59	0.61	0.81	0.92	1.06
High Date	02/08/2018	01/11/2018	10/12/2018	29/01/2019	15/01/2019	11/01/2019
Low	0.50	0.35	0.37	0.48	0.59	0.75
Low Date	01/04/2018	19/07/2018	30/05/2018	30/05/2018	30/05/2018	30/05/2018
Average	0.67	0.51	0.54	0.68	0.79	0.94
Spread	0.25	0.24	0.25	0.33	0.33	0.31





## Report to COUNCIL

# Organisational Framework : Update

### Portfolio Holder:

Cllr Sean Fielding, Leader of the Council

**Officer Contact:** Carolyn Wilkins, Chief Executive and Head of Paid Service, Oldham Council and Accountable Officer, NHS Oldham CCG

**Report Author:** Carolyn Wilkins, Chief Executive and Head of Paid Service

**Ext.** 3852

**11 September 2019**

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### Reason for Decision

Since the first Greater Manchester Devolution Agreement was signed in November 2013, Oldham has driven changes to the arrangements, structures and models of its delivery. In order to ensure that the Council continues to deliver against each key plan as well as respond to its statutory services and priorities, there is a requirement to have appropriate Executive Leadership arrangements in place. Oldham continues to demonstrate its move from organisation-centric structures to more integrated provision that focuses on achieving improved outcomes for people and places.

A priority for the Council is to ensure Oldham is a place where Children and Young People thrive. This paper seeks updated approval from Full Council in relation to the remuneration for the post of Managing Director Children and Young People (DCS).

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## **1.0 Background**

- 1.1 Since the first Greater Manchester Devolution Agreement was signed in November 2013, Oldham has driven changes to the arrangements, structures and models of its delivery. In order to ensure that the Council continues to deliver against each key plan as well as respond to its statutory services and priorities, there is a requirement to have appropriate Executive Leadership arrangements in place. Oldham continues to demonstrate its move from organizational-centric structures to more integrated provision that focuses on achieving improved outcomes for people and places.

A priority for the Council is to ensure Oldham is a place where Children and Young People thrive. This paper seeks updated approval from Full Council in relation to the remuneration for the post of Managing Director Children and Young People (DCS).

- 1.2 In 2018, interim arrangements were put in place for the statutory role of Director of Children's Services (DCS) and Full Council agreed at its meeting on 12 December 2018 to move from an interim arrangement to a permanent position of Managing Director, Children's Services and that the level of remuneration for the post be within a salary banding up to £120k per annum.
- 1.3 Since then, the Organisation has taken steps to move from interim arrangements to a permanent position of Managing Director Children and Young People. The post holds the statutory responsibility of Children's Services (DCS). As part of the recruitment process, a review of national pay rates was undertaken and benchmarking with other local authorities. As a result, it is recommended that the level of remuneration banding for the post be extended to £130k per annum. The actual remuneration level for the post will be determined by the Selection Committee.
- 1.4 Council is asked to approve the update of the Pay Policy Statement to reflect these changes.

## **2.0 Consultation**

- 2.1 As appropriate, the Council's policy and procedures will be followed.

## **3.0 Financial Implications**

- 3.1 The post of Managing Director Children and Young People (DCS) is contained within the Senior Management Structure of the Council and therefore there will be no impact on the Senior Management budget. (Anne Ryans, Director of Finance)

## **4.0 Legal Implications**

- 4.1 The guidance issued under the Localism Act 2011 states that Full Council should consider salary levels in excess of £100k before appointments are made. (Paul Entwistle, Director of Legal Services)

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## **5.0 Human Resources Implications**

5.1 As appropriate, the relevant HR policy and procedures will be followed.

## **6.0 Risk Assessments**

6.1 The Council is required to permanently appoint a Director of Children's Services (DCS). Without doing so, there is a risk that the Organisation is not following statutory guidance provided to Local Authorities.

## **7.0 IT Implications**

7.1 Not applicable

## **8.0 Property Implications**

8.1 Not applicable

## **9.0 Procurement Implications**

9.1 Not applicable

## **10.0 Environmental and Health and Safety Implications**

10.1 Not applicable

## **11.0 Community Cohesion and Crime Implications**

11.1 Not applicable

## **12.0 Equality Impact Assessment Completed (EIA)**

12.1 The recommended option has no impact on any particular equality group therefore an EIA is not required.

## **13.0 Key Decision**

13.1 No

## **14.0 Forward Plan Reference**

14.1 Not applicable

## **15.0 Background Papers**

15.1 None

## **16.0 Appendices**

16.1 None

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## Report to Council

# Overview and Scrutiny Annual Report 2018/2019

**Report of:** Cllr Colin McLaren, Chair of Overview & Scrutiny

**Officer Contact:** Dami Awobajo, Head of Business Intelligence

**Report Author:** Lori Hughes, Constitutional Services Officer  
**Ext.** 4716

**11<sup>th</sup> September 2019**

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### Reason for Decision

To provide Council with an overview of the contribution made by Overview and Scrutiny during the 2018/19 Municipal Year as required in line with the Council's Constitution.

### Executive Summary

The report outlines the purpose of overview and scrutiny, the roles and responsibilities of the Overview and Scrutiny Management Board, Performance and Value for Money Select Committee and the Health Scrutiny Sub-Committee, a summary of the work undertaken by overview and scrutiny during 2018/19 and an outline of how individuals can get involved in overview and scrutiny in Oldham.

### Recommendations

Council is asked to note the contribution of Overview and Scrutiny during the 2018/19 Municipal Year.

1. **What is Overview and Scrutiny?**

1.1 All local authorities with an executive model have an Overview and Scrutiny (O&S) function, which was introduced by the Local Government Act 2000.

1.2 Further legislation for scrutiny was introduced under:

- Health and Social Care Act 2001
- Local Authority (Overview and Scrutiny Committee Health Scrutiny Functions) Regulations 2002
- Local Government and Public Involvement in Health Act 2007
- Local Democracy, Economic Development and Construction Act 2009
- Localism Act 2011
- The Local Authorities (Executive Arrangements) (Meetings and Access to Information) (England) Regulations 2012
- Local Authority (Public Health, Health and Wellbeing Boards and Health Scrutiny) Regulations 2013
- Cities and Local Government Devolution Act 2016
- Combined Authorities (Overview and Scrutiny Committees, Access to Information and Audit Committees) Order 2017

1.3 Overview and Scrutiny bodies are made up of Elected Members (Councillors) who are not members of the Cabinet but who hold those decision makers who are members of the Cabinet to account. The Overview and Scrutiny process is not political – it is driven by the interests of the residents of Oldham.

1.4 Overview and Scrutiny bodies cannot make decisions, but instead examine policies, decisions, areas of work and make recommendations to the Cabinet. It acts as a “critical friend” to the Council and its partners around the decision-making process and uses informed debate and evidence to make its recommendations.

1.5 Scrutiny works to drive forward improvements to the Council’s policies, procedures and delivery.

2 **Policy Development**

2.1 The key focus of overview and scrutiny work is to influence and develop policy. Overview and Scrutiny can do this through the following ways:

- Decision-Making Scrutiny - Holding the Executive to account is a key part of the Overview and Scrutiny role. This is done through receiving reports at Committee, Call-in and questioning of Cabinet Members at scrutiny meetings.
- Pre-Decision Input - Input on draft policies and strategies before they have been agreed by Cabinet or Council helps to ensure they are more robust and that a check and balance process is in place. It also provides an opportunity for cross party consensus to be developed on issues such as the Corporate Plan, Education Strategy and Council Tax Reduction. Overview and Scrutiny can act as a consultee in respect of such policies and potential new legislation.
- Monitor and Track Implementation of Recommendations - Ensuring that the views and contributions of Overview and Scrutiny have been considered when work is undertaken to improve services – an essential part of the scrutiny process.

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### 3 Roles and Responsibilities

#### 3.1 Overview and Scrutiny Management Board

##### 3.1.1 Membership

- Councillor McLaren (Chair)
- Councillor Ball (Vice-Chair)
- Councillor Curley
- Councillor Larkin
- Councillor Leach
- Councillor Taylor
- Councillor Toor
- Councillor Sheldon
- Councillor Williamson
- Councillor Phythian (substitute)
- Councillor Rehman (substitute)
- Councillor Garry (substitute)
- Councillor Davis (substitute)
- Councillor Harkness (substitute)

3.1.2 The Overview and Scrutiny Management Board leads the development of the Overview and Scrutiny process in Oldham. The Board chooses issues and topics to look at during the year, be it reviewing a proposed policy in advance of decision or considering the impact of a key decision made by the Council.

3.1.3 The Board is also responsible for:

- Publicly holding the Executive to account for delivering the Council's priorities and for the decisions they make.
- Examining any matters of wider public interest (not just Council services) which affect the wellbeing of the Borough and its people.
- Having a statutory role scrutinising substantial developments or changes to National Health Services and Crime and Disorder issues.

3.1.4 During the last year, the Chair also continued to meet with the senior managers in each of the Council's Directorates. At these meetings, the Chair and officers considered issues Overview and Scrutiny could potentially add value to regarding the development of Council services, policies and the decision making process.

3.1.5 Full Council may refer matters to Overview and Scrutiny for examination of the viability of implementing proposals contained in the motions and report back on their findings.

#### 3.2 Performance and Value for Money Select Committee

##### 3.2.1 Membership

- Councillor Ahmad (Chair)
- Councillor Stretton (Vice-Chair)
- Councillor Davis
- Councillor Malik
- Councillor Phythian
- Councillor Qumer
- Councillor Harkness
- Councillor Curley
- Councillor Salamat (substitute)
- Councillor F. Hussain (substitute)

- 
- Councillor Dean (substitute)
  - Councillor Azad (substitute)
  - Councillor Hewitt (substitute)
  - Councillor Williamson (substitute)
  - Councillor Byrne (substitute)
- 3.2.2 The Performance and Value for Money Select Committee considers how the Council and its partners are performing and whether value for money is being provided for the people of Oldham. It also monitors the implementation of recommendations which Overview and Scrutiny has had accepted by the Council's Cabinet.
- 3.2.3 One of the most important aspects of the Select Committee's role is to examine the Council's budget proposals each year. This involves considering both the administration's budget and any alternative budget proposals put forward by the opposition.
- 3.2.4 The Select Committee also examines the Council's corporate performance report on a quarterly basis and considers the performance and value for money of the Council's work undertaken with partners.

### **3.3 Health Scrutiny Sub-Committee**

The Sub-Committee was established to discharge the responsibilities of the Council for health scrutiny functions, receive and respond to referrals from Healthwatch Oldham and also scrutinise the Health and Wellbeing Board and its appropriate policies and strategies and the Health and Wellbeing Subgroups (Joint Strategic Needs Assessment and Health Protection).

## **4 Where has O&S contributed in 2018/19?**

### **4.1 Overview and Scrutiny Board: Key Plans and Strategies**

- 4.1.1 Deprivation of Liberty Safeguards (DOLS) – The Board gave consideration to an update on the annual data return, the current position in Oldham and areas of development. The annual data return had shown an increase in the number of applications and members noted the significant time invested in each application. Members asked and it was confirmed about family members being involved in the assessment process. Members were informed about the assessment process and the funding challenges which came from the core budget. Members also sought and received clarification on assessments which were not granted, low BME intake but was expected to rise when DOLS would be looked at outside of the care home and hospital environment. Members also received clarification on the impact on staff. The Board requested that the Cabinet Member for Health and Social Care write to the Borough's three MPs to ensure referral of the proposed legislation of the Liberty Protection Safeguards.
- 4.1.2 Oldham Work and Skills Strategy Update – The Board gave consideration to an update on the work and skills strategy which was one of the three components of the Oldham Strategic Framework (SIF), together with business investment and housing and infrastructure. The strategy had been developed around an outcomes framework which committed the Council and its partners to working collaboratively in pursuit of 12 priority themes. The Board was provided with an update on each of the 12 themes and trends were highlighted. There were some key areas on skills and employability that the Council intended to bring to the attention of the Government and the Greater Manchester Combined Authority (GMCA). Members



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commented on Oldham College and its future sustainability, the security of the £1.4 European Social Fund, the Get Oldham Working result but noted work placements being below target with work to be done with local businesses and the alignment of the Oldham College offer with employers' demands.

- 4.1.3 Youth Justice Strategic Plan 2018/19 – The Board were provided with the strategy for the Youth Justice Service with an outline action plan which set out how the service would achieve its primary functions and key objectives. The Youth Justice Service was subcontracted by the Local Authority and delivered by an independent charitable trust, Positive Steps. The Service was overseen by the Youth Justice Management Board which included representatives from the Local Authority and other statutory partners. Members sought and received clarification and commented on problem solving courts pilot, low communications skills, probation service contribution, specific work related to knife crime, outcomes of the “Which Way” project, strong volunteer workforce and community payback.
- 4.1.4 Thriving Communities and Placed Based Integration – The Board were informed of work undertaken. The assets in Oldham in terms of its people and communities would be built upon to improve the health and wellbeing of residents. The Board were informed on early intervention and prevention, using the strengths and ingredients for change that were already within communities and wider systems and linking residents with the right kind of support earlier in the care pathway. The Board noted that Oldham was leading on the Place Based Working within Greater Manchester. The Board queried what had been learned that could be used in the future, about the framework, the make-up of the teams, district working, exit strategy and review of the impact.
- 4.1.5 Oldham Local Plan (Oldham’s Monitoring Report 2017/18) – The report detailed whether the Council was meeting the milestones as set out in the Local Development Scheme (LDS) in the preparation of various Local Plan Documents. Performance was monitored against the LDS. The report also monitored a range of planning indicators such as housing, employment and bio-diversity which sought to assess the effectiveness of the Council’s land-use planning policies and achievement of those objectives. The Board queried the use of brownfield sites, and informed the new Local Plan would need to take into account social and environmental need as well as economic need.
- 4.1.6 Generation Oldham – the Board were provided with an update on the Generation Oldham Community Energy Programme and progress of the Council working with Forum for the Future to develop ‘Power Paired’ which was an online service to match up community energy groups with owners of assets which could be used for community energy schemes.
- 4.1.7 GM2040 Delivery Plan Update – The Board were provided with an update on the GM2040 Transport Strategy Delivery Plan 1 and the development of the Draft Delivery Plan 2. A progress report provided an update on the programme made in in developing and delivery the schemes and an assessment of whether the interventions and policies were supporting the delivery of the vision. A final version of Delivery Plan 2 would be prepared for publication later in 2019 which would ultimately form part of the GMSF evidence base. The Board queried the disabled access to Greenfield Station, use of electric vehicle charging points, progress related to flood management schemes and transport services possibly becoming fragmented.
- 4.1.8 Housing Strategy – The Board gave consideration to the Local Housing Strategy (LHS) which was the Council’s main document for housing and interrelated services.

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The strategy helped set out the Council's approach to tackling fuel poverty, improving housing conditions as well as meeting the allocations and homelessness responsibilities. The LHS underpinned and supported the delivery of a range of statutory housing responsibilities. The Board noted the new LHS was an evidence backed strategy that added value to developing Oldham's new Local Plan. The Board queried the infrastructure such as schools and doctors, quality and affordability of housing, the type of housing needed, vision for Oldham as a whole, options needed to make it easier for people to downsize, addressing absentee landlords and unsuitable accommodation, input by the voluntary sector and homeless and what evidence had shown.

#### **4.2 Overview and Scrutiny Board: internal and external consultations**

4.2.1 Business Growth and Investment Review – The Board were provided with progress on the review which looked at how the Council optimised business engagement and provided a competitive business support offer. Improved business engagement was outlined to the Board which required the development of a shared approach to business intelligence, engagement and marketing across a range of partners working with businesses in Oldham. The business offer was strong but needed to be strengthened to support business start-up, growth and investment. The Board queried the support offered to new businesses and the range of support provided through the Oldham Enterprise Trust. The Board queried the support provided to small businesses, gender balance and encouragement to women. It was explained that Oldham did not have a targeted approach but was open for all, however, some funding was geographically restricted. This could be addressed by Council funding. Members also queried how the service was publicised and account management. The Board recommended ward councillor information be provided in information packs to encourage engagement on a district basis. A further workshop was held to discuss the development of ward councillor involvement.

4.2.2 Gambling Policy Review – The Board gave consideration to an update on the review of the Council's Gambling Policy. The policy was largely concerned with the regulation of business and included a section related to gambling-related harm. The majority of the alterations to the policy were references to changes from national guidance. The revised policy also focused on the issues of public health and harm. The board were informed of work undertaken by officers in Licensing and Public Health which had shown the Council's commitment to support those who were suffering or likely to suffer from the effects of gambling and detailed areas of help and support whilst recognising there was a problem. Members commented on the services offered by GambleAware, statistics and fixed-odds terminals.

4.2.3 Clean Air Plan: Outline Business Case – The Board gave consideration to the Outline Business Case for the Greater Manchester Clear Air Plan as part of the feasibility study being carried out on behalf of the Transport for Greater Manchester. The Board sought clarification on funding provision, enforcement and publicity.

#### **4.3 Overview and Scrutiny Board: Services monitored**

4.3.1 Children's Social Care 'Getting to Good' Implementation Plan – The Board received information concerning service demand profiles, financial performance, progress against the Ofsted recommendations and the strengths and challenges of the service.

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- 4.3.2 SMART Update – the Board were provided with a progress report on the review of the Unity Partnership Limited and the action taken to align its function and form with the delivery of the Council’s strategic requirements.
- 4.3.3 Resident First Programme Update – The Board received an update on the programme overview, programme priority areas, achievements and benefits to date, member engagement and the next steps. The Board were informed of an overall 10% increase in online activity. Customer satisfaction had been positive. The Board queried access through libraries, reduction on the use of paper, access for members on information related to potholes and performance indicators.
- 4.3.4 Oldham Council Libraries Update – The Board were provided an update on the performance and current challenges and developments. The Library Service had made improvements which built on past achievements and continued to innovate and invest in both service and staff development. The Board were informed of improvements to the library environment which reflected the changing use of libraries and offered greater flexibility to use the space for cultural and digital events. The Board were informed that a Sensory Room had been launched in March 2018 and Oldham was the first library service in Greater Manchester to provide this type of facility. The Board were also informed about activity work with youth workers and partners and the working relationship with Manchester University and participation with the Carnegie Library Development Programme. Members asked about support for areas without a library and the possibility of supplementing schemes delivered by partner organisations. Members commented on the audio offer and other innovative projects.
- 4.3.5 Oldham Cares – The Board were provided with an update on the aims of Oldham Cares, a summary of the change programme and the utilisation of the £21.3 million transformation fund. Oldham Cares brought together services from across local authority, health partners and social organisations into a single system to share knowledge, resources and skills to deliver a better health and social care experience to residents. The newly established Alliance Board, the Outcomes Framework which had been agreed by the Health and Wellbeing Board and the Greater Manchester Transformation Fund monies which supported the Oldham Cares ambitions were highlighted to the Board. An Investment Review and Assurance Process was in place which enabled robust and transformational proposals to be developed. The Board questioned the health and social care clusters link to Thriving Communities. The Board also commented on the role of Sure Start Centres and work that could be done at a district level. The Board recommended the simplification of the changes for councillors and communities. The Board also requested a report on Thriving Communities.
- 4.3.6 Local Government Ombudsman and Review of Complaints System – The Board were informed of the Council performance related to enquiries received from the Local Government Ombudsman (LGO). The recent changes to how the LGO reported upheld cases was explained where decisions were more understandable for users and other stakeholders and ensured that only cases passed forward for investigation following the assessment stage were upheld. Since 2014, the LGO also publicly reported on Local Authority complaints performance. Oldham was ranked as the third lowest local authority in Greater Manchester for complaints reviewed by the LGO. The Council gave robust consideration to the issues raised at local level. The LGO applied attention to learning from complaints which was the approach shared by Oldham Council. The Board commented on changes to processes following a complaint, financial costs to the Council when the LGO upheld a complaint and signposting to the LGO.
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- 4.3.7 Special Educational Needs and Disabilities (SEND) Performance Report – The Board were provided an update on the SEND inspection and the positive actions that the Council and its partners had undertaken to improve the outcomes of children and young people with SEND. Following the Ofsted Inspection in October 2017, the Council and CCG with other stakeholders were requested to develop a Written Statement of Action (WSOA). The statement was written and outlined Oldham’s vision for children and young people with SEND, the five key areas of concern were addressed and the WSOA had been signed off by Ofsted. The Board were advised of the revised SEND governance structure to strengthen joint partnership and improve effective leadership. Members were advised of the increase in staff capacity, bi-monthly monitoring visits and the outcome of the latest review. Members commented on the service capacity and the securing of additional resources, alternative provision overspend and young people Out of the Areas, Voice of the Child, historic data, barriers to reducing the time to complete the assessment process, waiting time to access Mental Health services, staffing and budget issues, Oldham’s Education and Health Care Plan Figures and Mental Health Intervention and Whole School Approach training.
- 4.3.8 The Board were provided with a progress report on Children’s Health and Wellbeing. It was recognised that giving every child the best start in life is the highest priority for reducing health inequalities. The Healthy Child Programme was a prevention and early intervention public health model offered to all families. The Child Health Profile for Oldham published in June 2018 identified areas for improvements. Activities to improve performance in the areas were explained. The Board were informed of a wide range of programmes which supported babies, children, young people and families specifically aimed to improve the health and wellbeing outcomes. A new integrated 0 – 19 delivery model for Oldham commenced in 2016, called Right Start which brought together a number of services into a single integrated service. The Start Well programme which is aligned to the Greater Manchester Health and Wellbeing Strategy 2018-2022. Through this programme Oldham was taking a lead in GM piloting an approach to reducing avoidable admissions. The Board were informed that local authorities and Clinical Commissioning Groups were required to work together to develop and implement the Child and Adolescent Mental Health Services (CAMHS) Transformation Plan. The Board were also informed of the plan to develop a new strategic framework for children and young people and current improvement programmes. Members sought and received clarification on the Oral Health Improvement Plan, smoking and use of drugs during pregnancy, support for sixth forms and colleges on sexual health and eating disorders, and that Mental Health and Obesity be added to the work programme of Health Scrutiny.
- 4.3.9 Local Safeguarding Children’s Board and Adults Board Annual Reports - The Board noted the annual reports which set out the achievements of the subgroups, the benefits of the peer review undertaken with Stockport, activity data related to Safeguarding and the Deprivation of Liberty, reports from partner agencies on their challenges, achievements and ambitions and priorities. Members commented on targeting in the recognition of learning disabilities and the number of applications granted for Deprivation of Liberty Safeguards. Members were informed of improvements on the Local Safeguarding Children’s Board following the 2015 Ofsted report. The core functions had shown significant improvements. The Board were informed that arrangements for the Board would change in 2009 with revised procedures.
- 4.3.10 Virtual School Annual Report and Term Update – The Board were provided with an overview of the work of the Virtual School during 2017/18. The Virtual School worked to promote the achievements of Oldham’s children looked after regarding
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where they were placed. Members were informed of work on supporting access to education, re-engaging pupils and monitoring attendance and exclusions. The Board were provided the performance of the Virtual School which provided an improving picture, the relaunch of the ePEP system, no permanent exclusions for looked-after children and admissions support for social workers and carers for children starting in Reception and moving into Year 7. The Board were provided with the priorities for 2018/19. The Board asked questions related to designated teachers, the outcome of the Ofsted inspection, work experience, support for individuals interested in drama, dance, etc., and if there were any patterns in exclusions.

- 4.3.11 Oldham Education Disadvantage and Social Mobility Update – The Board were provided with a summary of the work of the Overview and Scrutiny Task and Finish Group on disadvantage and work of the Opportunity Area to influence social mobility for disadvantaged children and people.

#### 4.4 **Motions Referred to Overview and Scrutiny Board**

The following motions were referred to Overview and Scrutiny for investigation:

- 4.4.1 Street Charter: The Board received a progress report on a motion that had been referred to them in March 2017 – The Board were provided an update on the implementation of the street charter. The Street Charter had been embedded in all Council services. The “A” Board and Sign policy was devised to address the need for an area to be attractive and easy to use for all by providing guidelines to businesses on the use of advertising structures on public land. Members received clarification on the suitability of the Licensing regime, impact of the policy on business revenues and that the policy would be reviewed in 12 months.
- 4.4.2 Making Oldham a ‘Single Use Plastic-Free’ Local Authority – The Board were informed that a project team had been established and the issue of how to reduce, reuse and recycle them had been part of the authority’s work around waste reduction for many years. The team looked at key areas of focus for an effective strategy and opportunities to engage and leverage change through processes, partners and relationships with both businesses and residents. The Board queried progress in recycling technology and informed that equipment used by GM Waste would not be changed soon. Members raised the complicated recycling and suggested the establishment of a local recycling plant. The Board queried the work of other authorities and were informed that the Mayor of Greater Manchester wished to make Greater Manchester single use plastic free by 2020. The completed strategy and action plan was brought back to the Board later in the Municipal Year and commended to Cabinet for approval. The Cabinet approved the strategy on 17 December 2018.
- 4.4.3 Land Value Taxation – The Board received information related to the history of Land Value Taxation. The Board gave consideration to the implications for tax administration at local authority level and the issues for the Local Government Finance System which could arise on transition from current forms of local taxation to LVT. Many aspects of the billing and collection arrangements currently in place would have to be changed as well as significant changes for bill payers as well as significant implications for the financing of local authority activities. Members were informed of current arrangements and that a Fair Funding Review was being undertaken to look at distribution of funding to Local Authorities. Members asked if it would be possible for Oldham to introduce LVT on its own and were informed that it would be difficult to support. The Board recommended a joint workshop with the Performance and Value for Money Select Committee. The joint workshop was held

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on 21<sup>st</sup> November 2018 to discuss the implications of the motion. It was agreed that the motion could not be supported as a change to tax administration was not in the Council's remit. Tax administration was set at a national level and governed by primary legislation.

4.4.4 Restricting New Hot Food Takeaways Near Schools – The Board gave consideration to the Motion and agreed that the motion be incorporated with the issue of obesity and the workshop related to Urgent Care.

4.4.5 'Keeping Our Villages and Rural Areas HGV Free' – a motion was referred to the Overview and Scrutiny Board on 12 September 2018. A workshop had been convened on 8 January 2019 with members from the Board, Residents' Associations, Head of Public Protection and Highways Officers. The Workshop agreed to:

- Work with residents' association, starting with one or two pilot schemes within existing weight restriction areas in place with six to eight observers who would be trained. Funding was raised as an issue.
- Current weight restriction areas would be reviewed with regard to signage.
- Highways England was to be approached regarding signage on the M60 to continue through to the M62 and not via Broadway
- Diversion signs in the event of any M62 Closure be progressed with Highways England.

4.4.5 'Improving Public Safety in Oldham's Night Time Economy' – a motion was referred to the Board on 12 December 2018. An update was received on the work which was already undertaken and the Board would seek further information during the 2019/20 Municipal Year.

4.4.6 Two further motions were referred to the Overview and Scrutiny Board on 20<sup>th</sup> March 2019 related to:

- Tackling Dog Fouling and Nuisance; and
- Tackling Speeding.

These will be addressed as part of the Overview and Scrutiny Board's 2019/20 Work Programme.

#### 4.5 **PVFM Select Committee: Finance Scrutiny**

4.5.1 Scrutiny of Budget Proposals – The Council's overall budget proposals for 2018/19 were considered by the Select Committee. The Administration's proposals were presented to the Committee during January 2019 and the Opposition's proposals were presented in February 2019.

4.5.2 Local Government Financial Resilience – The Select Committee were provided information related to the financial sustainability of Local Authorities and highlighted the Chartered Institute of Public Finance and Accountancy's efforts to ensure attention on financial sustainability through the development of a financial resilience index. The Select Committee were informed that members and officers worked together to ensure current financial and demand pressures were managed in line with the Council's governance arrangements. Members received clarification on the finance settlement, use of reserves and sustainability for local authorities, different levels of need, financial sustainability issues involving County Councils and the National Audit Office's recommendation to the Ministry for Housing, Communities and Local Government.

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- 4.5.3 Income Generation Proposals were reviewed as part of the performance monitoring process.
- 4.5.4 Finance Performance of the MioCare Group – The Select Committee were provided with the annual update on the financial performance of the group, business developments, challenges and an outline budget for 2019.
- 4.6 **PVFM Select Committee: Performance Scrutiny**
- 4.6.1 Quarterly Council Performance Report and Challenge – Reports were presented to the Committee in terms of how the Council was performing against its key local and statutory priorities. The Committee undertook more detailed scrutiny of a number of topics through examining the performance report.
- 4.6.2 Oldham Community Leisure Limited – the Select Committee were presented with the current performance of Oldham Community Leisure by the Head of Service and the Chief Executive of OCLL.
- 4.6.3 Free Early Education Entitlements for 2, 3 and 4 Year Olds – The Select Committee were provided with an overview of key trends and developments in the delivery of free early education entitlement and school readiness. Members were informed about the uptake and work to be done to enable all children to be ready for school by age five. Members asked about the quality of nursery provision and funding. Members recommended that it would be beneficial to speak to Members who were school governors.
- 4.6.4 Transformation Fund: Smoking Cessation, Health Trainer Service and Sexual Health Advice Service for Young People – The Select Committee were provided an update on teenage pregnancy, chlamydia detection & screening, HIV testing coverage and smoking cessation rates. The Committee were informed about savings needed and matching opening hours to service usage. Members were also informed about pregnancy rates, detecting and testing rates. Members asked about information available through the school curriculum. Members noted that the smoking cessation figures did not include information related to e-cigarettes.
- 4.6.5 6 – 8 Week Breastfeeding Performance Review – The Select Committee were informed about the percentage of infants who were fully or partially breastfed at 6 – 8 weeks. The report had been brought due to the non-achievement of the corporate target for 2017/18. Members were provided with rates in Oldham, ward level performance, benefits & challenges and support, interventions and services in place to improve breastfeeding. Members supported the proposal to develop a policy which supported Oldham becoming a ‘breastfeeding friendly town’ and agreed a revised target.
- 4.6.6 SEND Performance Report – The Select Committee were provided an overview of the recent inspection and actions that the Council and its partners had taken to improve the outcomes for children and young people with SEND. A co-produced Written Statement of Action (WSOA) had been submitted in March 2019 and explained how areas of weakness would be tackled. Members were informed of progress made, any areas of practice which had been questioned and a robust model of governance put into place. The Committee asked about communications with young people to obtain their feedback, quality of EHC plans, how families and young people had been involved in the process and whether lay people had been involved in assessing progress.
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- 4.6.7 Regeneration - the Selection Committee were provided an update on the progress of a number of projects.
- 4.6.8 Improving Attendance and Health and Wellbeing - The Select Committee were provided with sickness absence data for 2017/18 (end of year figure) and for 2018/19 (as at month 7). It was reported that whilst absence rates were above Council aspirations, the Council continued to outperform both the GM Local Authority average, the Nationwide Local Authority average and the NHS. The Select Committee were also provided with an update on the 'Fit for Oldham' employee health and wellbeing programme. It was reported that over 300 activity sessions take place in each 10 week period and more than 800 staff representing all of the service areas within the Council have attended at least one Fit for Oldham session. The Select Committee acknowledged the importance of supporting employee's health and well-being, and asked about mechanisms for managing absence, monitoring policy compliance and the effect of headcount reductions on sickness absence. The Select Committee commended the work on mental health and the support in place for employees.
- 4.6.9 Looked After Children – The Select Committee were provided with information related to the number of children in care, types of placement, review, education outcomes and the cost to the local authority. Members were informed about the number of cases, the management oversight of decisions and the complexity of some cases. A revised operating model had been proposed to achieve better value for money. Members were informed on the education outcomes. Members asked about adoption timescales, placements, overspends, foster parent recruitment, spikes in CLA figures, austerity and the impact on society and placement stability.
- 4.6.10 Update on Not in Education, Employment or Training (NEET) – The Select Committee were provided with a progress update on the current NEET position and activity. This included information about a number of other programmes which ran alongside the Local Authority commission and aligned and positively contributing towards participation rates for young people in Oldham.
- 4.6.11 Unity Partnership – The Select Committee gave consideration to the performance and value for money provisions as well as monitoring the contract between Oldham Council and Unity Partnership.
- 4.6.12 Position Statement on Education Standards 2018 – The Select Committee gave consideration to the statement on education standards in Oldham in 2018 as indicated by outcomes across key stages and in Ofsted inspections. Members commented on measures to address issues including food poverty and children's health and wellbeing.
- 4.6.13 School Places Application Process – The Select Committee were provided with an update and statistical analysis of the allocation of school places over recent years which included places available, take up of places, percentage of residents offered place of choice, number of parent missing the application deadline, overview of schemes and initiatives to assist parent, overview of the current school place plans and future plans to increase parental choice. Members received clarification on redirection, people on waiting lists, predicted pressure, in-year transfers, information to parents and appeals.
- 4.6.14 Adoption Performance in Oldham – The Select Committee gave consideration to the overview of the Adoption Scorecard and performance of the Adoption Service. The report also provided an update on local, regional and national developments in adoption. The scorecard measured performance against a set of indicators over a
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three-year period. Members sought information on recruitment of BME adopters, Ofsted inspection outcome, adoption of multiple children by single parents, dividing siblings and nationwide adoption.

**4.7 Motion Referred to PVFM:**

Street Lighting – A motion was referred to PVFM which had highlighted the potential to achieve savings on the Council’s budget, to reduce the emission of carbon dioxide and to decrease light pollution by switching to LED street lights. The Committee were informed that the Council had undertaken a high-level review on the current energy efficient apparatus with LED would require a capital investment of £6.5million. The option would not be financially feasible and would be a significant risk/liability. The existing PFI contract including replacement of lanterns at no additional cost and the service provider had already planned to replace 20% of the lighting using LED in 2023/24. The Select Committee supported the current approach.

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## 4.8 Health Scrutiny Sub Committee

4.8.1 The Health Scrutiny Sub-Committee has met six times since June 2018. The Committee has received a number of reports from across the Health and Care Sector in Oldham, but has shown a particular interest in the Locality Plan Implementation and the development of an Integrated Care Organisation (ICO).

4.8.2 The focus of the Sub-Committee was on the impact of plans for the devolution of health and social care responsibilities to Greater Manchester. Additionally, the implementation of the Healthier Together reforms of the provision of acute services across Greater Manchester which will impact on the service offer available at the Royal Oldham Hospital and across North-East of Greater Manchester, for Oldham residents. Another area was the CQC inspection of the Hospitals Trust which is detailed below.

4.8.3 The Sub-Committee addressed the following areas:

- Urgent Care Strategy – The Sub-Committee received a report on the next steps in Urgent Primary Care in Oldham to ensure it was effective, affordable and sustainable. The strategy document set out and defined the vision and strategic aims for urgent care. The primary drivers were outlined to the members as well as the priorities for change over the next three years. A second report during the municipal year informed of winter planning progress for Urgent Care Services. Members were also informed of developing urgent care in the community to release pressure at A&D. Members sought clarification on the future of Integrated Care Centres, primary care services which could be accessed on Sundays, access service to GP appointments, alternatives to A&E and the North West Ambulance Service. A subsequent report provided a further update on the walk-in centre and IT systems.
- Air Quality – The Sub-Committee received a report which provided information on the mandate to undertake comprehensive feasibility studies, assessing options and identification of solutions to specific local exceedances. Oldham was not required to undertake the study, but it had been agreed all 10 Greater Manchester districts would be included. Oldham's feasibility study had restricted to the stretch of road identified in the directive and measures were submitted by the end of July. The Sub-Committee received a further report which identified a shortlist of measures identified as part of the feasibility study. Members received clarification on proposed measures to address air quality and sustainability in the current financial climate and clean air zones.
- Update on Tobacco Control and the Review of the Council's Smoking Policy – The Sub-Committee received information on the Council's position on tobacco control and proposed changes to the Council's current smoking policy. Members noted that Oldham's smoking prevalence had reduced. Members were also informed of consultation on the new smoke free policy.
- Elected Member Safeguarding Training – The Sub-Committee were informed on the new member training package which had been developed to bring together an overview of safeguarding of children and adults and Prevent (i.e. part of the Government's counter-terrorism strategy). The Sub-Committee were asked to approve an information gathering exercise to identify safeguarding concerns to inform training.

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- Pennine Acute CQC Inspection – The Sub-Committee were provided with an update following the publication of a report in March 2018. The members were informed about continuous improvement and were provided with illustration on the level of achievements.
  - Pennine Care Foundation Trust CQC Inspection – The Sub-Committee were informed of progress made by the Trust against their CQC Improvement Action Plan. Members were informed of progress made since the inspection. Members received clarification on support for staff, concerns about staffing shortages, electronic records, progress made as part of the transitional change, budget management and the action plan.
  - Adult Mental Health – The Sub-Committee received information related to the current status and plans for adult mental health in Oldham which included the Mental Health Concordat and the 5 Ways to Wellbeing. The Prevention Concordat had been signed by a wide range of partners and stakeholders. The multi-agency approach in Oldham had attracted funding from government.
  - All Age Obesity in Oldham – The Sub-Committee gave consideration to a report related to overweight and obesity, the scale of these issues in Oldham and activities undertaken to prevent and address the problem.
  - Regional Adoption Agency – The Sub-Committee gave consideration to the Annual Report. It had been a year since the changes in delivering Adoption Services had been introduced. The Adoption Leadership Board was responsible to improve performance. Oldham had done well outperforming the England average and statistical neighbours. Members received clarification on the Agency Decision Maker, Adoption Leadership Board Scorecard, lessons learnt from previous years, opportunities for fostering, placements with family of origin, monitoring placements and activity days.
  - Oral Health – The Sub-Committee was presented with a progress report on all age oral health improvement activity being delivered across Oldham. Significant improvements had been registered since 2012/13. Oral health had been embedded in a wide range of primary care services plus teachers, health visitors and early years professionals.
  - Public Health in Primary Care – the Sub-Committee were presented with information related to the role of Public Health in Primary Care and the plans for Oldham Clinical Commissioning Group clusters, NHS Health Checks and Mental Wellbeing. Members were informed about the engagement with pharmacies through the Healthy Living Pharmacies Programmes to 'Make Every Contact Count'. Members commented on the statistics and outcome, women's health and mental wellbeing, encouraging men to attend health checks and the five ways to wellbeing and the voluntary sector.
  - North East Sector Clinical Services Strategy – the Sub-Committee received a report which outlined why the NHS was changing in Oldham, Rochdale and Bury and set the scene for current and future service change in the North East Sector of Greater Manchester. Members sought clarification on the central booking line, lack of discharge planning, GP clusters/neighbourhood hubs, speed of test results, Northern Care Alliance timeframe, management of the voluntary sector, publicity and simple messages to help the public understand the changes, use of facilities at community centres and the next steps.

- Outcome of the Public Consultation on Proposed IVF Changes – the Sub-Committee were informed of the methodology and outcome of Oldham CCG’s consultation on the funding of IVF.
- Thriving Communities – The Sub-Committee were provided an update on the plan which set out the Oldham model for delivering tangible and sustained change through an integrated focus on inclusive economy, thriving communities and co-operative services. Key projects were highlighted to members and the decision made related to the award of the contract for the Social Prescribing Innovation Partnership. The partnership would be mobilised and the offer rolled out borough wide over the coming months. Members requested the number of organisations contacted be widened, queried the work with Action Together, queried the obesity issue as part of social prescribing on a practical level and arrangements in place to address problems and access support.
- Over the Counter Medicines Review – The Sub-Committee were provided information on the public engagement review related to the over the counter medicines review which was designed to communicate and engage with the public on the proposed changes. The Sub-Committee were invited to participate in the engagement work and gave consideration to the questions being asked as part of the survey. The CCG wanted views on the proposals. The policy had been written following a GM-wide public consultation and was in-line with guidance from NHS England. Members asked if the policy applied to hospitals and expressed concern about hospital pharmacies and ‘trapped’ audiences. Members referred to change of behaviour, management of change and how information was publicised. Members recommended a task and finish group be established to address local pharmacies and look how to highlight and promote changes in medication behaviour.
- Mayor’s Healthy Living Campaign – the Sub-Committee received updates on the campaign and what activities had been undertaken throughout the year.

#### 4.8.4 **Motions referred to Health Scrutiny Sub-Committee**

Motions which had been referred to Overview and Scrutiny Board, and subsequently referred to Health Scrutiny Sub-Committee:

- Restriction of New Takeaways – the Committee were informed that most Oldham Schools had a stay on site policy during breaks/lunchtimes for safeguarding reasons and many offered a varied healthy option menu for snack and meal choices. Most schools did not allow the delivery of takeaways to the school gates.

### 5 **Ways to get involved with O&S?**

- 5.1 Overview and Scrutiny Board, Performance and Value for Money Select Committee and Health Scrutiny have rolling work programmes. These can be found as part of the meeting’s agendas.
- 5.2 If you are interested in attending a meeting of either the Board or Select Committee, meeting dates can be found on the website at: <https://committees.oldham.gov.uk/ieListMeetings.aspx?CommitteeId=366>
- 5.3 Contact and speak to your local Councillor about issues you feel have an impact on your local community in Oldham. Overview and Scrutiny will consider issues raised by Councillors.

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5.4 You can contact the Head of Business Intelligence on 0161 770 1559 to ask Overview and Scrutiny to consider an issue which has an impact on Oldham and local people. This could be a problem, Council service or an issue which you think the Council should take in lead in improving.

**6 Legal Services Comments**

6.1 n/a

**7. Co-operative Agenda**

7.1 The Annual report contains examples of work aligned to the Council's co-operative approach in relation to issues that have an impact of local communities.

**8 Environmental and Health & Safety Implications**

8.1 None

**9 Equality, Community Cohesion and Crime Implications**

9.1 None

**10 Equality Impact Assessment Completed?**

10.1 No

**11 Key Decision**

11.1 No

**12 Key Decision Reference**

12.1 N/A

**13 Background Papers**

13.1 None

**14 Appendices**

14.1 None

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